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# COMPREHENSIVE DEVELOPMENT PLAN PLANNING TOWARDS 2028



Prepared For  
**LAKESIDE, IOWA**  
**BUENA VISTA COUNTY**

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# INTRODUCTION

## INTRODUCTION

### LOCATION

Lakeside, the sixth largest community in Buena Vista County, is located in the southwest portion Buena Vista County and has a 2000 census population of 484. The City is on the east shore of Storm Lake, southeast of the City of Storm Lake. Lakeside is located west of U.S. Highway 71. Lakeside was incorporated on July 15<sup>th</sup>, 1933.

### THE PURPOSE OF COMPREHENSIVE PLANNING

The Lakeside Comprehensive Development Plan is designed to promote orderly growth and development for the city. The Comprehensive Development Plan will provide policy guidelines to enable citizens and elected officials to make informed decisions about the future of the city.

*The Plan acts as a tool to “Develop a road map that guides the community through change”*

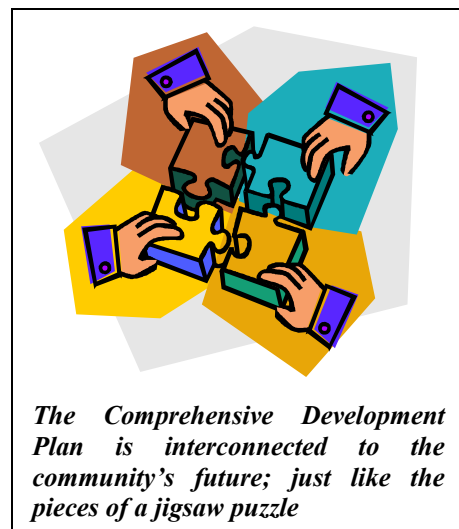
The Comprehensive Development Plan will provide a guideline for the location of future developments within the planning jurisdiction of Lakeside. The Comprehensive Development Plan is intended to encourage a strong economic base for the city so the goals of the city are achieved.

The Plan will assist Lakeside in evaluating the impacts of development (i.e. economic, social, fiscal, service and amenity provision, health, safety and general welfare) and encourage appropriate land uses throughout the jurisdictional area of the Lakeside. The objective of planning is to provide a framework for guiding the community—whether a city or county, toward orderly growth and development. The Plan assists Lakeside in balancing the physical, social, economic, and aesthetic features as it responds to private sector interests.

Planned growth will make Lakeside more effective in serving residents, more efficient in using resources, and able to meet the standard of living and quality of life every individual desires.

### THE COMPREHENSIVE PLANNING PROCESS

Comprehensive planning begins with the data collection phase. Data is collected that provides a snapshot of the past and present city conditions. Analysis of data provides the basis for developing forecasts for future land-use demands in the city. The second phase of the planning process is the development of general goals and policies, based upon the issues facing the city. These are practical guidelines for improving existing conditions and guiding future growth. The Comprehensive Development Plan is a vision presented in text, graphics and tables that represent the desires of Lakeside for the future.



*The Comprehensive Development Plan is interconnected to the community's future; just like the pieces of a jigsaw puzzle*

The Comprehensive Development Plan represents a blueprint designed to identify, assess, and develop actions and policies in the areas of population, land use, transportation, housing, economic development, community facilities, and utilities. The Comprehensive Development Plan contains recommendations that when implemented will be of value to the residents of Lakeside.

Implementation is the final phase of the process. A broad range of development policies and programs are required to implement the Comprehensive Development Plan. The Comprehensive Development Plan identifies the tools, programs, and methods necessary to carry out the recommendations. Nevertheless, the implementation of the development policies contained within the Comprehensive Development Plan is dependent upon the adoption of the Plan by the governing body, and the leadership exercised by the present and future elected and appointed officials of the city.

The Plan was prepared under the direction of the Buena Vista County Planning Commission, with the assistance and participation of the Lakeside City Council, the Plan Review Committee and citizens of Lakeside. The time period for achieving goals, programs, and developments identified in the Lakeside Comprehensive Development Plan is approximately 20 years. However, Lakeside should review the Plan annually and complete an update of the document every five to ten years. Updating the Comprehensive Development Plan will allow Lakeside to incorporate ideas and developments that were unknown at the time of the present process.

## **COMPREHENSIVE DEVELOPMENT PLAN COMPONENTS**

Iowa Code permits cities to regulate land use by ordinance. All citations to the Iowa Code in this Plan are from the Iowa General Assembly website. Pursuant to Iowa Code, the Lakeside City Council has the authority to:

“For the purpose of promoting the health, safety, morals, or the general welfare of the community or for the purpose of preserving historically significant areas of the community, any city is hereby empowered to regulate and restrict the height, number of stories, and size of buildings and other structures, the percentage of lot that may be occupied, the size of yards, courts, and other open spaces, the density of population, and the location and use of buildings, structures, and land for trade, industry, residence, or other purposes.” (Iowa Code Ann § 414.1).

However, the Board is limited in their authority; their “powers exercised only with reference to land and structures located within the city limits.” (Iowa Code Ann § 414.23).

Pursuant to Iowa Code:

“The regulations shall be made in accordance with a comprehensive plan and designed to preserve the availability of agricultural land; to consider the protection of soil from wind and water erosion; to encourage efficient urban development patterns; to lessen congestion in the street; to secure safety from fire, flood, panic, and other dangers; to promote health and the general welfare; to provide adequate light and air; to prevent the overcrowding of land; to avoid undue concentration of population; to promote the conservation of energy resources; to promote reasonable access to solar energy; and to facilitate the

adequate provision of transportation, water, sewerage, schools, parks, and other public requirements.”  
(Iowa Code Ann § 414.3).

The Iowa Code defines factor regulations as follows:

“Such regulations shall be made with reasonable consideration, among other things, as to the character of the area of the district and the peculiar suitability of such area for particular uses, and with a view to conserving the value of buildings and encouraging the most appropriate use of land throughout such city.”  
(Iowa Code Ann § 414.3).

The Lakeside Comprehensive Plan is comprised of the following chapters and sections:

- Profile Lakeside
  - Demographic Analysis – Conditions and Trend Analysis
  - City Facilities
  - Existing Land Use
- Envision Lakeside
  - Town Hall Meeting Results
  - Goals and Objectives
- Achieve Lakeside
  - Future Land Use Plan
  - Transportation Plan
- Lakeside Plan Implementation

Analyzing past and existing demographic, housing, economic, and social trends permits the projection of likely conditions in the future. Projections and forecasts are useful tools for planning the community’s future; however, these tools are sometimes lacking in accuracy and may change due to unforeseen factors. In addition, past trends may be skewed or the data may be inaccurate, creating a distorted picture of past conditions. It is important for Lakeside to closely monitor population, housing, and economic conditions that may influence the city. Through periodic monitoring, the City can adapt and adjust to changes at the local level. Having the ability to adapt to socio-economic change allows the City to maintain an effective Comprehensive Development Plan for the future, to enhance the quality of life, and to raise the standard of living for all residents.

The Comprehensive Development Plan records where Lakeside has been, where it is now, and where it likely will be in the future. Having this record in the Comprehensive Development Plan will serve to inform City officials as much as possible. The Comprehensive Development Plan is an information and management tool for City leaders to use in their decision-making process when considering future developments. The Comprehensive Development Plan is not a static document; it should evolve as changes in the land-use, population or local economy occur during the planning period. This information is the basis for Lakeside’s evolution as it achieves its physical, social, and economic goals.

## GOVERNMENTAL AND JURISDICTIONAL ORGANIZATION

The Lakeside government consists of a five member City Council and the mayor who perform the governmental functions for the City. The planning and zoning jurisdiction of Lakeside, pursuant to Iowa Code Ann. § 335.3, includes all land and uses within the corporate limits of the city. There is one limitation, however, on the power to regulate land use, which is the regulation of agriculture or agricultural structures as long as they are being used for agricultural purposes. (Iowa Code Ann. § 335.2)

Iowa Code also dictates how county and city zoning efforts interact in areas where they overlap. When cities enact zoning, they are empowered to extend their authority over any unincorporated areas within two miles of the city's limits, unless the County has already zoned the area. (Iowa Code Ann § 414.23). However, "Whenever a county in which this power is being exercised by a municipality adopts a county zoning ordinance the power exercised by the municipality and the specific regulations and districts there under shall be terminated within three months of the establishment of the administrative authority for county zoning, or at such date as mutually agreed upon by the municipality and county." (Iowa Code Ann. § 414.23)

Also, pursuant to Iowa Code Ann. § 335.24, if more than one statute, ordinance, or regulation conflict, the one that imposes the highest standards governs. However, there is one caveat to this general rule. Where a city has zoning regulations pertaining to subdivisions, those regulations can be authorized over the area within two miles of the city, even when the county has general jurisdiction over the area pursuant to Iowa Code Ann. § 414.23. Under authority of Iowa Code Ann. § 354.9, the city may pass an ordinance clearly establishing the area over which it will exercise subdivision review. In which case, the city must use the same standards it uses within its limits, and the city and county may enter into a 28E intergovernmental agreement on standards and conditions for review.

In essence, according to the Code of Iowa, counties and cities have the power to regulate land use through zoning ordinances. When a county adopts a zoning ordinance, agricultural land is generally exempt, and the ordinance extends to the corporate limits of cities. In the case of a city that has zoning at a time when the county does not, that city has zoning authority over the unincorporated area within two miles of its corporate limits. However, when a county enacts zoning, the county authority extends over that two mile area, and the city authority is then limited to land within its corporate limits. The only exception to this rule is the city may still exercise subdivision review powers within the two-mile area if they do so pursuant to a specific city ordinance clearly defining the two-mile limit.

# ***PROFILE LAKESIDE***

## DEMOGRAPHIC PROFILE

Population statistics aid decision-makers by developing a broad picture of the City of Lakeside. It is important for the community to understand where it has been, where it is, and where it appears to be going. Population is the driving force behind housing, local employment, economic, and fiscal stability of the City. Historic population conditions assist in developing demographic projections, which in turn assist in determining future housing, retail, medical, employment, and educational needs within the City. Projections provide an estimate for the City to base future land-use and development decisions. However, population projections are only estimates and unforeseen factors may effect projections significantly.

### POPULATION TRENDS AND ANALYSIS

Table 1 indicates the population for the City of Lakeside and other incorporated and unincorporated areas within Buena Vista County, between 1980 and 2004. This information provides an understanding of the past and present population trends and changes. Lakeside's population in 2000 was 484 persons, which was a decrease of 38 persons, or -7.3%, from 1990. However, the City's population in 2004 was estimated to be 496, which was an increase of 12 persons, or 2.5%, over 2000. Overall, the table indicates the City of Lakeside had a net decrease of 93 persons, or -15.8%, between 1980 and 2004. Only three communities in Buena Vista County experienced an increase in population during this period – Alta, Linn Grove and Storm Lake.

TABLE 1: POPULATION TRENDS, BUENA VISTA COUNTY & COMMUNITIES, 1980 TO 2004

Community	1980	1990	% Change 1980 to 1990	2000	% Change 1990 to 2000	2004	% Change 2000 to 2004	% Change 1980 to 2004
Albert City	818	779	-4.8%	709	-9.0%	691	-2.5%	-15.5%
Alta	1,720	1,820	5.8%	1,865	2.5%	1,852	-0.7%	7.7%
<b>Lakeside</b>	<b>589</b>	<b>522</b>	<b>-11.4%</b>	<b>484</b>	<b>-7.3%</b>	<b>496</b>	<b>2.5%</b>	<b>-15.8%</b>
Linn Grove	205	194	-5.4%	211	8.8%	213	0.9%	3.9%
Marathon	442	320	-27.6%	302	-5.6%	297	-1.7%	-32.8%
Newell	913	1,089	19.3%	887	-18.5%	870	-1.9%	-4.7%
Rembrandt	291	229	-21.3%	228	-0.4%	222	-2.6%	-23.7%
Sioux Rapids	897	761	-15.2%	720	-5.4%	703	-2.4%	-21.6%
Storm Lake	8,814	8,769	-0.5%	10,076	14.9%	9,981	-0.9%	13.2%
Truesdale	128	132	3.1%	91	-31.1%	88	-3.3%	-31.3%
Incorporated Areas	14,817	14,615	-1.4%	15,573	6.6%	15,413	-1.0%	4.0%
Unincorporated Areas	5,957	5,350	-10.2%	4,838	-9.6%	4,743	-2.0%	-20.4%
<b>Buena Vista County</b>	<b>20,774</b>	<b>19,965</b>	<b>-3.9%</b>	<b>20,411</b>	<b>2.2%</b>	<b>20,156</b>	<b>-1.2%</b>	<b>-3.0%</b>

Source: U.S. Census Bureau, Census of Population and Housing, 1980 - 1990, 2000, 2004

Lakeside exhibited its greatest population loss, both in terms of total number of persons and in percentage, within Table 1, between 1980 and 1990, when it recorded a decrease of 67 persons, or -11.4%. During this period, both the incorporated and unincorporated areas of Buena Vista County also experienced decreases in population of 202 and 607 persons, respectively.

## AGE STRUCTURE ANALYSIS

Age structure is an important component of population analysis. By analyzing age structure, one can determine which age groups (cohorts) within the City of Lakeside are being affected by population shifts and changes. Each age cohort affects the population in a number of different ways. For example, the existence of larger young cohorts (20-44 years) means that there is a greater ability to sustain future population growth than does larger older cohorts. On the other hand, if the large, young cohorts maintain their relative size, but do not increase the population as expected, they will, as a group, tend to strain the resources of an area as they age. Understanding what is happening within the age groups of the City's population is necessary to effectively plan for the future.

TABLE 2: AGE-SEX CHARACTERISTICS, CITY OF LAKESIDE, 1990 TO 2000

Age	1990		2000		1990-2000		1990-2000	
	Male and Female	% of Total	Male and Female	% of Total	Net Change	% Change	Cohort Change	% Change
0-4	52	10.0%	32	6.6%	-20	-38.5%	32	-
5-9	46	8.8%	38	7.9%	-8	-17.4%	38	-
10-14	32	6.1%	44	9.1%	12	37.5%	-8	-15.4%
15-19	37	7.1%	32	6.6%	-5	-13.5%	-14	-30.4%
20-24	28	5.4%	37	7.6%	9	32.1%	5	15.6%
25-29	52	10.0%	29	6.0%	-23	-44.2%	-8	-21.6%
30-34	54	10.3%	23	4.8%	-31	-57.4%	-5	-17.9%
35-44	85	16.3%	80	16.5%	-5	-5.9%	-26	-24.5%
45-54	36	6.9%	79	16.3%	43	119.4%	-6	-7.1%
55-64	46	8.8%	30	6.2%	-16	-34.8%	-6	-16.7%
65-74	36	6.9%	34	7.0%	-2	-5.6%	-12	-26.1%
75 & older	18	3.4%	26	5.4%	8	44.4%	-28	-51.9%
<b>Total</b>	<b>522</b>	<b>100.0%</b>	<b>484</b>	<b>100.0%</b>	<b>-38</b>	<b>-7.3%</b>	<b>-38</b>	<b>-7.3%</b>
Selected Characteristics	1990		2000		Total Change			
	Under 18 years of age		Under 18 years of age		18 and under			
	% of total population		% of total population		% change			
	Total 65 yrs and older		Total 65 yrs and older		65 and older			
	% of total population		% of total population		% change			
	Median Age		Median Age		Median Age			
	Total Females		Total Females		Total Females			
	Total Males		Total Males		Total Males			
	Total Population		Total Population		Total Change			

Source: U.S. Census Bureau, Census of Population and Housing, STF-1A, 1990; DP-1 2000

Table 2 exhibits the age cohort structure for the City of Lakeside in 1990 and 2000. Population age structure may indicate significant changes that are affecting the different population segments within the City. Understanding the number of persons in each age cohort, and at what rate the age cohorts are changing in size, will allow for informed decision-making in order to maximize the future use of resources. As shown in Table 2, changes between 1990 and 2000 occurred within a number of different age group cohorts.

One method of analyzing cohort movement in a population involves comparing the number of persons aged between 0 and 4 years in 1990 with the number of persons in the same age cohort 10 years later, or aged between 10 and 14 years in 2000. For example, in Lakeside, there were 52 children between the ages of 0 and 4 in 1990, and in 2000 there were 44 children between the ages of 10 and 14, a decrease of 8 children. A review of population by this method permits one to



undertake a detailed analysis of the cohorts moving in and out of the City. The negative change in this cohort indicates that during the 1990's, Lakeside likely saw eight children in this group move away.

The City of Lakeside experienced growth in a few of its age cohorts. The 0 to 4 and 5 to 9 cohorts always indicate an increase, since the persons in that group were not born when the previous census was completed. Note that the cohorts represented in Table 2 may differ from those listed below due to the consolidation of the 25-29 and 30-34 cohorts from 1990 into a 35-44 cohort in 2000. An increase in cohort population occurred in one age group between 1990 and 2000, as follows:

<b>1990 Age Cohort</b>	<b>Number</b>	<b>2000 Age Cohort</b>	<b>Number</b>	<b>Change</b>
NA	NA	0-4 years	32 persons	+ 32 persons
NA	NA	5-9 years	38 persons	+ 38 persons
10-14 years	32 persons	20-24 years	37 persons	+ 5 persons
<b>Total Change</b>				<b>+ 75 persons</b>

Outside of the 2000 age groups of 0-4 and 5-9 years, the only increase occurred in the 20-24 (2000) age group. Typically, in the rural Midwestern areas, this cohort tends to decrease due to the movement of people to secondary education locations.

Decreases in population occurred in nine age groups between 1990 and 2000. These cohort shifts were:

<b>1990 Age Cohort</b>	<b>Number</b>	<b>2000 Age Cohort</b>	<b>Number</b>	<b>Change</b>
0-4 years	52 persons	10-14 years	44 persons	- 8 persons
5-9 years	46 persons	15-19 years	32 persons	- 14 persons
15-19 years	37 persons	25-29 years	29 persons	- 8 persons
20-24 years	28 persons	30-34 years	23 persons	- 5 persons
25-34 years	106 persons	35-44 years	80 persons	- 26 persons
35-44 years	85 persons	45-54 years	79 persons	- 6 persons
45-54 years	36 persons	55-64 years	30 persons	- 6 persons
55-64 years	46 persons	65-74 years	34 persons	- 12 persons
65 years +	54 persons	75 years +	26 persons	- 28 persons
<b>Total Change</b>				<b>- 113 persons</b>

The three age cohorts, from 2000, representing the most negative change, are the 15-19, 35-44 and 75 years and older age cohorts. The changes in the 75 years and older age cohort were most likely due to either deaths or people moving into elderly care facilities located in other counties. The changes in the 15-19 and 35-44 age cohorts in 2000 is most likely related to mid-career persons moving onto new careers and/or opportunities outside of the area and taking their children with them. Because of this, Lakeside needs to focus on economic development strategies that attempt to capture persons in the middle of their careers in the area and keep them in the community.

The median age in Lakeside increased from 31.3 years in 1990 to 35.6 years in 2000, an increase of 4.3 years or 13.77%. The proportion of persons less than 18 years of age decreased by -11.9% between 1990 and 2000, while the share of those aged 65 years and older increased by 11.1% overall. If this trend continues into the 2010 US Census, Lakeside may experience a major age gap and imbalance in the remaining age groups.

## POPULATION PROJECTIONS

Population Projections are estimates based upon past and present circumstances. Population projections allow Lakeside to estimate what the population will be in future years by looking at past trends. By analyzing population changes in this manner, the City will be able to develop a baseline of change from which they can create different future scenarios. A number of factors (demographics, economics, social, etc.) may affect projections positively or negatively. At the present time, these projections are the best crystal ball Lakeside has for predicting future population changes. There are many methods to project the future population trends; the four projections used below are intended to give Lakeside a broad overview of the possible population changes that could occur in the future.

## Trend Line Analysis

Trend Line Analysis is a process of projecting future populations based upon changes during a specified period of time. In the analysis of Lakeside, three different trend lines were reviewed: 1940 to 2004, 1990 to 2004, and 2000 to 2004. A review of these trend lines indicates the community is likely to experience an increase in population through 2030. The following projections summarize the decennial population for Lakeside through 2030.

## Lakeside Trend Analysis

Year	Trend: 1980 to 2004	Trend: 1970 to 2004	Trend: 2000 to 2004
2010	465 persons	524 persons	505 persons
2020	434 persons	587 persons	536 persons
2030	406 persons	657 persons	570 persons

## Cohort Survival Analysis

Cohort Survival Analysis reviews the population by different age groups and sex. The population age groups are projected forward by decade using survival rates for the different age cohorts. This projection model accounts for average birth rates by sex and adds the new births into the future population, but excludes migration factors.

The Cohort Survival Model projection indicates Lakeside's population will increase slightly through year 2010, followed by increases during the two decades through 2030.

## Lakeside Cohort Survival Analysis

Year	Cohort Survival Model
2010	493 persons
2020	531 persons
2030	553 persons

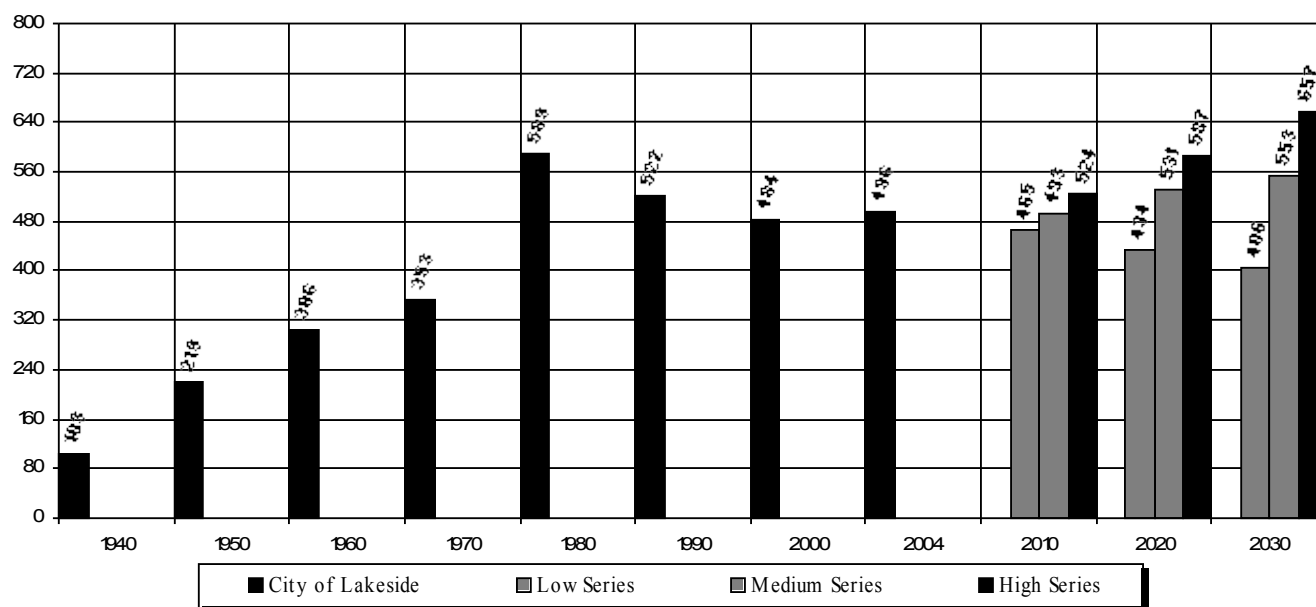
## Summary of Population Projections

Using the modeling techniques discussed in the previous paragraphs, a summary of the six population projections for Lakeside through the year 2030 is shown in Figure 1. Three population projection scenarios were selected and include (1) a Low Series; (2) a Medium Series; and, (3) a High Series. All of the projections forecast an increase in County population through the year 2030. The following population projections indicate the different scenarios that may be encountered by Lakeside through the year 2030.

Year	Low Series = 1980-2004	Medium Series = Cohort	High Series = 1970-2004
2010	465 persons	493 persons	524 persons
2020	434 persons	531 persons	587 persons
2030	406 persons	553 persons	657 persons

Figure 1 reviews the population history of Lakeside between 1900 and 2004, and identifies the three population projection scenarios into the years 2010, 2020, and 2030. Figure 3 indicates the peak population for Lakeside occurred in 1980 with 589 people.

FIGURE 1: POPULATION TRENDS AND PROJECTIONS, CITY OF LAKESIDE, 1940 TO 2030



Source: U.S. Census Bureau, Census of Population and Housing, 1940-2000, 2004

As stated previously, the projections have been developed from data and past trends, as well as present conditions. A number of external and internal demographic, economic, and social factors may affect these population forecasts. Lakeside should monitor population trends, size, and composition periodically in order to understand the direction their community is heading. Lakeside's greatest population threat continues to be out-migration, and strategies should be developed to further examine and prevent this phenomenon.

**TABLE 3: POPULATION PROJECTION SERIES, BUENA VISTA COUNTY AND COMMUNITIES, 2000 TO 2030**

Community	2000 Census	Low Series			Medium Series			High Series		
		2010	2020	2030	2010	2020	2030	2010	2020	2030
Albert City	709	913	918	922	934	969	1,004	933	986	1,042
Alta	1,865	2,403	2,444	2,425	2,458	2,548	2,641	2,454	2,594	2,740
Lakeside	484	624	627	629	638	661	685	637	673	711
Linn Grove	211	272	273	274	278	288	299	278	294	310
Marathon	302	389	391	393	398	413	428	397	420	444
Newell	887	1,143	1,148	1,154	1,169	1,212	1,256	1,167	1,234	1,303
Rembrandt	228	294	295	297	300	311	323	300	317	335
Sioux Rapids	703	906	910	914	926	960	996	925	978	1,033
Storm Lake	9,981	12,860	12,920	12,980	13,153	13,634	14,134	13,134	13,884	14,664
Tuesdale	88	113	114	114	116	120	125	116	122	129
Incorporated Areas	15,458	19,916	20,010	20,103	20,370	21,116	21,890	20,341	21,503	22,711
Unincorporated Areas	4,953	6,382	6,411	6,441	6,527	6,766	7,014	6,518	6,890	7,277
<b>Buena Vista County</b>	<b>20,411</b>	<b>26,298</b>	<b>26,421</b>	<b>26,544</b>	<b>26,897</b>	<b>27,882</b>	<b>28,904</b>	<b>26,859</b>	<b>28,393</b>	<b>29,988</b>

Source: Population projections, JEO Consulting Group, 2005

Table 3 shows the population projection by series for each of the areas within Buena Vista County. The population projections for the communities were found by determining the proportion of the total population that each community had in 2000 and calculating that percentage for each series. This method of projection is helpful and gives an idea of where people are likely to live. This method does not consider the social issues that people use when choosing a place to live, which have the potential to alter population projections in any direction.

Lakeside's population is projected to increase from 484 in 2000 to as high as 711 in 2030 according to the population projections listed in Table 3. This differs from the population trends and projection results listed in Figure 1. According to Figure 1, Lakeside's population could be as low as 406 to as high as 657 by 2030.

## Housing Profile

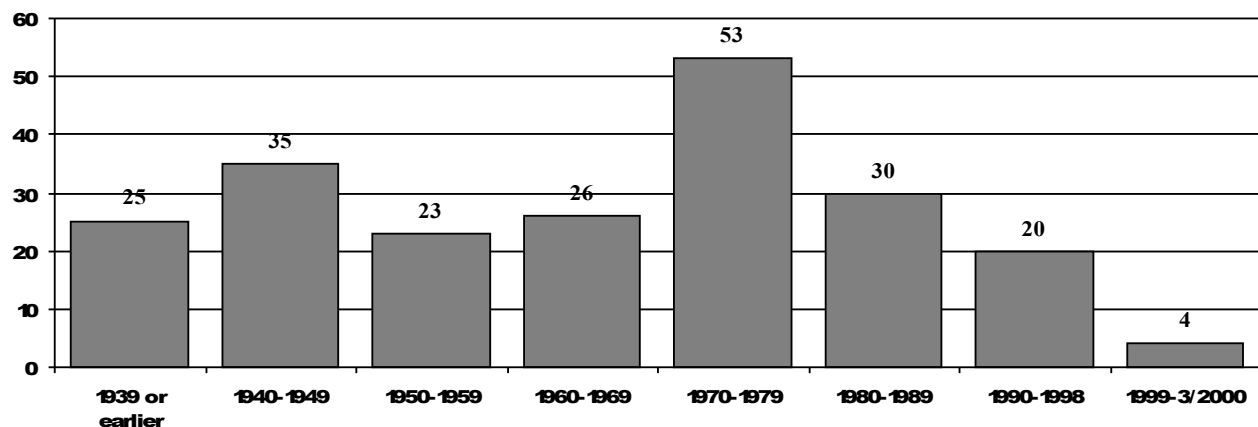
The Housing Profile in this Plan identifies existing housing characteristics and projected housing needs for residents of the City of Lakeside. The primary goal of the housing profile is to supply the City with the appropriate data, allowing them to determine specific steps for providing safe, decent, sanitary, and affordable housing for every family and individual residing within the City. The housing profile is an analysis that aids in determining the composition of owner-occupied and renter-occupied units, as well as the existence of vacant units. It is important to evaluate information on the value of owner-occupied housing units, and monthly rents for renter-occupied housing units, to determine if housing costs are creating a financial burden for Lakeside residents.

Projecting future housing needs requires several factors to be considered. These factors include population change, household income, employment rates, land use patterns, and residents' attitudes. The following tables and figures provide the information to aid in determining future housing needs and develop policies designed to accomplish the housing goals for City of Lakeside.

### AGE OF EXISTING HOUSING STOCK

An analysis of the age of Lakeside's housing stock reveals a great deal about population and economic conditions of the past. The age of the housing stock may also indicate the potential for rehabilitation efforts, or new construction within the City. Examining the housing stock is important in order to understand the overall quality of housing and the quality of life in Lakeside.

**FIGURE 2: AGE OF EXISTING HOUSING STOCK, CITY OF LAKESIDE, 2000**



Source: U.S. Census Bureau, Census of Population and Housing, SF3, 2000

Figure 2 indicates 25, or 11.8% of Lakeside's 216 total housing units, were constructed prior to 1940. Figure 2 indicates the City has experienced steady housing growth, averaging nearly 30 units built per decade between 1940 and 2000. During this period there were 53 housing units constructed between 1970 and 1979; indicating a strong economy during the 1970's. Because nearly 50 percent of Lakeside's housing units were built prior to 1970, there may be a need for a housing rehabilitation program to improve the quality and energy efficiency of these older homes. Additionally, demolition of units that are beyond rehabilitation may be necessary.

## Housing Trends

An analysis of housing trends can reveal a great deal about the different sectors of the population in the City of Lakeside. Housing trends may also indicate the potential demand for additional owner- or renter-occupied housing. Examining housing trends is important in order to understand the overall diversity of the population and their quality of life within Lakeside.

TABLE 4: COMMUNITY HOUSING TRENDS, CITY OF LAKESIDE, 1990 AND 2000

Selected Characteristics	1990	2000	Change	% Change 1990-2000
Population	522	484	(38)	-7.3%
Persons in Households	522	484	(38)	-7.3%
Persons in Group Quarters	-	-	-	-
Persons per Household	2.68	2.63	-0.05	-19%
<b>Total Housing Units</b>	<b>216</b>	<b>211</b>	<b>(5)</b>	<b>-2.3%</b>
Occupied Housing Units	195	184	(11)	-5.6%
Owner-Occupied units	145	152	7	4.8%
Renter-Occupied units	50	32	(18)	-36.0%
Vacant Housing Units	21	27	6	28.6%
Owner-Occupied vacancy rate	-	2.6%	-	-
Renter-Occupied vacancy rate	-	15.8%	-	-
<b>Median Contract Rent - 1990 and 2000</b>				
City of Lakeside	\$256	\$369	\$113	<b>44.1%</b>
Buena Vista County	\$218	\$320	\$102	<b>46.8%</b>
<b>Iowa</b>	<b>\$261</b>	<b>\$383</b>	<b>\$122</b>	<b>46.7%</b>
<b>Median Value of Owner-Occupied Units - 1990 and 2000</b>				
City of Lakeside	\$49,900	\$71,800	\$21,900	<b>43.9%</b>
Buena Vista County	\$41,400	\$65,900	\$24,500	<b>59.2%</b>
<b>Iowa</b>	<b>\$45,900</b>	<b>\$82,100</b>	<b>\$36,200</b>	<b>78.9%</b>

Source: U.S. Census Bureau, Census of Population and Housing, STF-1A, 1990, DP-4 2000

Table 4 indicates the number of persons living in households decreased between by 38 persons or -7.3% 1990 and 2000. During this period, the number of persons per household decreased slightly from 2.68 to 2.63 persons. Nationally, however, the trend has been towards a declining household size, and Lakeside appears to be consistent with this trend.

Table 4 also indicates the number of occupied housing units decreased from 195 in 1990 to 184 in 2000, or -5.6%, while vacant housing units increased from 21 in 1990 to 27 in 2000, or 28.6%. The decrease in the number of housing units may be due to the elimination of deteriorated units during the 1990's.

Median contract rent in the City of Lakeside increased from \$256 per month in 1990 to \$369 per month in 2000, or 44.1%, while Buena Vista County and the State of Iowa's median monthly rent increased by 46.8% and 46.7%, respectively. This indicates Lakeside has seen contract rent grow at a rate similar to both the County and State. Comparing changes in monthly rents between 1990 and 2000 with the Consumer Price Index (CPI) enables the local housing market to be compared to national economic conditions. Inflation between 1990 and 2000 increased at a rate of 32.1%, indicating Lakeside's rents increased at a rate nearly a third faster than the rate of inflation. Thus, City tenants were paying higher monthly rents in 2000, in terms of real dollars, than they were in 1990, on average.

The median value of owner-occupied housing units in Lakeside increased from \$49,900 in 1990 to \$71,800 in 2000, an increase of 43.9%. The median value for owner-occupied housing units in the County and State showed an increase of 59.2% and 79.7%, respectively. Like contract rents in Lakeside, housing values increased roughly a third faster than the rate of the CPI. This indicates housing values at all three levels exceeded inflation and were valued considerably higher in 2000, in terms of real dollars, than in 1990, on average.

In terms of real dollars, tenants in Lakeside were paying slightly higher contract rent. In addition, the residents in the City saw a substantial increase in housing costs. This trend is consistent with the County and State, as data show housing costs in these areas have exceeded inflation. This trend has created a seller's market, it can also act as an incentive to property owners to update and rehabilitate housing units.

**TABLE 5: HOUSING UNITS BY COMMUNITY, BUENA VISTA COUNTY AND COMMUNITIES - 2000**

	Housing	Occupied Housing	Vacant	Owner-	Renter-	Persons per
Community	Units	Units	Units	Occupied	Occupied	Household
	2000	2000	2000	2000	2000	2000
Albert City	312	284	28	233	51	2.38
Alta	791	726	65	526	200	2.56
<b>Lakeside</b>	<b>211</b>	<b>184</b>	<b>27</b>	<b>152</b>	<b>32</b>	<b>2.63</b>
Linn Grove	99	89	10	75	14	2.37
Marathon	162	138	24	109	29	2.19
Nevele	381	361	20	295	66	2.32
Rembrandt	102	96	6	73	23	2.38
Sioux Rapids	338	306	32	239	67	2.28
Storm Lake	3,706	3,466	240	2,215	1,251	2.57
Truesdale	47	39	8	34	5	2.33
Incorporated Areas	6,149	5,689	460	3,951	1,738	2.40
Unincorporated Areas	1,996	1,810	186	1,328	482	2.62
<b>Buena Vista County</b>	<b>8,145</b>	<b>7,499</b>	<b>646</b>	<b>5,279</b>	<b>2,220</b>	<b>2.54</b>

Source: U.S. Census Bureau, Census of Population and Housing, SF1 – DP1 2000

Table 5 examines housing characteristics for Lakeside and other communities in Buena Vista County, as well as the units in the unincorporated areas for 2000. Lakeside has 2.5% of the county's housing stock. The table indicates that the majority of the housing units are located in the communities. Based upon Table 5, 24.5% of the housing units were located within the unincorporated portion of Buena Vista County. The unincorporated areas of the county also had 28.8% of the vacant units.

TABLE 6: TENURE OF HOUSEHOLD BY SELECTED CHARACTERISTICS, CITY OF LAKESIDE, 1990 TO 2000

	1990				2000				O.O.	R.O.
Householder Characteristic	Owner-Occupied	% O.O.	Renter-Occupied	% R.O.	Owner-Occupied	% O.O.	Renter-Occupied	% R.O.	Percent Change	
Tenure by Number of Persons in Housing Unit (Occupied Housing Units)										
1 person	19	13.1%	24	48.0%	32	21.1%	12	37.5%	68.4%	-50.0%
2 persons	51	35.2%	14	28.0%	51	33.6%	12	37.5%	0.0%	-14.3%
3 persons	20	13.8%	4	8.0%	19	12.5%	4	12.5%	-5.0%	0.0%
4 persons	39	26.9%	6	12.0%	29	19.1%	3	9.4%	-25.6%	-50.0%
5 persons	12	8.3%	2	4.0%	16	10.5%	1	3.1%	33.3%	-50.0%
6 persons or more	4	2.8%	0	0.0%	5	3.3%	0	0.0%	25.0%	0.0%
TOTAL	145	100.0%	50	100.0%	152	100.0%	32	100.0%	4.8%	-36.0%
Tenure by Age of Householder (Occupied Housing Units)										
15 to 24 years	3	2.1%	8	25.0%	7	4.6%	4	12.5%	133.3%	-50.0%
25 to 34 years	40	27.6%	18	56.3%	18	11.8%	10	31.3%	-55.0%	-44.4%
35 to 44 years	32	22.1%	15	46.9%	35	23.0%	10	31.3%	9.4%	-33.3%
45 to 54 years	18	12.4%	1	3.1%	37	24.3%	4	12.5%	105.6%	300.0%
55 to 64 years	23	15.9%	4	12.5%	18	11.8%	0	0.0%	-21.7%	-100.0%
65 to 74 years	19	13.1%	2	6.3%	18	11.8%	3	9.4%	-5.3%	50.0%
75 years and over	10	6.9%	2	6.3%	19	12.5%	1	3.1%	90.0%	-50.0%
TOTAL	145	100.0%	50	100.0%	152	100.0%	32	100.0%	4.8%	-36.0%

Source: U.S. Census Bureau, Census of Population and Housing, STF-1A, 1990 / SF4 2000

Table 6 shows tenure (owner-occupied and renter-occupied) of households by number and age of persons in each housing unit. Analyzing these data allows Lakeside the ability to determine where there may be a need for additional housing. In addition, the City could target efforts for housing rehabilitation and construction at those segments of the population exhibiting the largest need.

The largest section of owner-occupied housing in the City of Lakeside in 2000, based upon number of persons, was two-person households, with 51 units, or 33.6% of the total owner-occupied units. By comparison, the largest household sizes for rentals was the one and two person households, both of which had 12 renter-occupied housing units, or 37.5% of the total renter-occupied units. Lakeside was comprised of 107 one or two-person households, or 58.2% of all households. Households having five or more persons comprised only 13.8% of the owner-occupied segment, and 3.1% of the renter-occupied segment. Citywide, households of 5- or more persons accounted for only 22 units, or 12.0% of the total.

When compared to 1990, three of the six owner-occupied household groups grew. Owner-occupied household groups of one person grew by the greatest percentage, increasing by 13 units, or 68.4%, while units with four persons decreased by 10 units, or -25.6%. None of the six renter-occupied housing unit groups indicated an increase. Rather three groups, those with one, four and five persons, each experienced a 50.0% decrease.

According to the 2000 data in Table 6, the largest groups of the owner-occupied units were the 45 to 54 years and 35 to 44 years categories. The age groups accounted for 24.3% and 23.0% of the total, respectively, for a combined total of 47.3%. Tenure by age indicates 60.4% of owner-occupied housing units were comprised of persons aged 45 years and older, while 75.1% of renter-occupied units were comprised of persons aged 45 years and younger. The largest



categories of renter-occupied units were the 25 to 34 and 35 to 44 age groups, both with 31.3% of the renter-occupied total.

TABLE 7: SELECTED HOUSING CONDITIONS, LAKESIDE AND BUENA VISTA COUNTY, 1990 AND 2000

Housing Profile	City of Lakeside		Buena Vista County	
	Total	% of Total	Total	% of Total
1990 Housing Units	216		8,140	
1990 Occupied Housing Units	195	90.3%	7,515	92.3%
2000 Housing Units	211		8,145	
2000 Occupied Housing Units	184	87.2%	7,499	92.1%
<b>Change in Number of Units 1990 to 2000</b>				
Total Change	-5	-2.3%	5	0.1%
Annual Change	-0.5	-0.2%	0.5	0.0%
Total Change in Occupied Units	-11	-5.6%	-16	-0.2%
Annual Change in Occupied Units	-11	-0.6%	-16	0.0%
<b>Characteristics</b>				
1990 Units Lacking Complete Plumbing Facilities	0	0.0%	61	0.7%
1990 Units with More Than One Person per Room	4	19%	100	12%
2000 Units Lacking Complete Plumbing Facilities	2	0.9%	81	10%
2000 Units with More Than One Person per Room	18	8.5%	248	3.0%
<b>Substandard Units</b>				
<b>1990 Total</b>	4	19%	161	2.0%
<b>2000 Total</b>	20	9.5%	329	4.0%

Source: U.S. Census Bureau, Census of Population and Housing, STF-3A, 1990, DP-4 2000

Table 7 indicates changes in housing conditions and includes an inventory of substandard housing for the City of Lakeside. The household occupancy rate in Lakeside decreased from 90.3% of all housing in 1990 to 87.2% of all housing in 2000. Between 1990 and 2000, the number of housing units in Lakeside decreased by 5, or an average of less than 1 unit per year. Additionally, there was a decrease of 11 occupied housing units. This indicates the loss of vacant housing in the City was partly due to these units becoming inhabited.

According to the U.S. Department of Housing and Urban Development (HUD) guidelines, housing units lacking complete plumbing or which are overcrowded are considered substandard housing units. HUD defines a complete plumbing facility as hot and cold piped water, a bathtub or shower, and a flush toilet. HUD defines overcrowding as more than one person per room. When these criteria are applied to Lakeside, 20 housing units, or 9.5% of the total units, were considered substandard in 2000. It should be noted, however, that this figure was reached by adding together the number of housing meeting one criterion to the number of housing units meeting the other criterion. However, the largest amount of substandard units was based on overcrowding.

What these data fail to consider are housing units that have met both criterion and any such housing units were counted twice, once under each criterion. Even so, the City should not assume that these data overestimate the number of substandard housing. Housing units containing major defects requiring rehabilitation or upgrading to meet building, electrical or plumbing codes should also be included in an analysis of substandard housing. A comprehensive survey of the entire housing stock should be completed every five years to determine and identify the housing units that would benefit from remodeling or rehabilitation work. This process will help ensure that a community maintains a high quality of life for its residents through protecting the quality and quantity of its housing stock.

## ECONOMIC AND EMPLOYMENT PROFILE

Economic data are collected in order to understand area markets, changes in economic activity and employment needs and opportunities within the City of Lakeside. In this section, employment by industry, household income statistics, and basic/non-basic analyses were reviewed for Lakeside and the State of Iowa.

### INCOME STATISTICS

Income statistics for households are important for determining the earning power of households in a community. The data presented here show household income levels for Lakeside in comparison to the State. These data were reviewed to determine whether households experienced income increases at a rate comparable to the State of Iowa and the Consumer Price Index (CPI). Note that income statistics may exhibit different numbers than housing statistics due to the fact that these data were derived from different census survey formats.

**TABLE 8: HOUSEHOLD INCOME, LAKESIDE AND STATE OF IOWA, 1990 AND 2000**

Household Income Ranges	1990				2000			
	City of Lakeside	% of Total	State of Iowa	% of Total	City of Lakeside	% of Total	State of Iowa	% of Total
Less than \$10,000	7	4.0%	173,098	16.2%	9	5.2%	93,783	8.2%
\$10,000 to \$14,999	9	5.1%	111,561	10.5%	12	6.9%	77,333	6.7%
\$15,000 to \$24,999	67	37.9%	221,213	20.8%	29	16.8%	165,122	14.4%
\$25,000 to \$34,999	40	22.6%	194,997	18.3%	23	13.3%	168,713	14.7%
\$35,000 to \$49,999	36	20.3%	191,863	18.0%	53	30.6%	218,204	19.0%
\$50,000 and over	18	10.2%	172,511	16.2%	47	27.2%	427,042	37.1%
<b>Total</b>	<b>177</b>	<b>100.0%</b>	<b>1,065,243</b>	<b>100.0%</b>	<b>173</b>	<b>100.0%</b>	<b>1,150,197</b>	<b>100.0%</b>
<b>Median Household Income</b>	\$25,114		\$26,229		\$39,135		\$39,469	

Source: U.S. Census Bureau, Census of Population and Housing, STF-3A, 1990 / DP-3 2000

Table 8 indicates the number of households in each income range for Lakeside for 1990 and 2000. In 1990, the household income range most commonly reported was \$15,000 to \$24,999, which accounted for 37.9% of all households. By 2000, the income range reported most was \$35,000 to \$49,999, which accounted for 30.6% of the total. Those households earning less than \$15,000 had an increase from 9.1% in 1990 to 12.1% in 2000.

The median household income for Lakeside was \$25,114 in 1990, which was \$1,115 less than the State. By 2000, the median household income increased to \$39,135 or an increase of 55.8%, and was only \$334 less than the State. The CPI for this period was 32.1%, which indicates the increase in household income in Lakeside greatly exceeded the rate of inflation. Lakeside households were earning more, in real dollars, in 2000 than in 1990, but were just slightly less than the state as a whole.

**TABLE 9: HOUSEHOLD INCOME BY AGE OF HOUSEHOLDER (55 YEARS & OLDER), CITY OF LAKESIDE, 2000**

Income Categories	55 to 64 years	65 to 74 years	75 years and over	Householders age 55 and over	Householders age 55 and over	Total Households in Lakeside	% of Total Households with Householders age 55 and over
Less than \$10,000	0	0	2	2	3.4%	9	22.2%
\$10,000 to \$14,999	0	5	2	7	12.1%	12	58.3%
\$15,000 to \$24,999	2	4	4	10	17.2%	29	34.5%
\$25,000 to \$34,999	5	6	2	13	22.4%	23	56.5%
\$35,000 to \$49,999	4	1	4	9	15.5%	53	17.0%
\$50,000 or more	13	4	0	17	29.3%	47	36.2%
<b>Total</b>	<b>24</b>	<b>20</b>	<b>14</b>	<b>58</b>	<b>100.0%</b>	<b>173</b>	<b>33.5%</b>

Source: U.S. Census Bureau, Census of Population and Housing, SF4 2000

Table 9 indicates household income for the City of Lakeside householders aged 55 years and over in 2000, these age groups accounted for 33.5% of the entire population in Lakeside. The purpose for this information is to determine the income level of Lakeside's senior households. The table indicates there were 58 households meeting this criterion. Of the 58 households in Table 9, 19 or 32.7% had incomes less than \$25,000 per year. Furthermore, nine of these households, or 15.5% of the total households, had incomes less than \$15,000 per year. In addition, these nine households accounted for 42.9% of all households in the City earning less than \$15,000. This information indicates many of these households could be eligible for housing assistance to ensure they continue to live at an appropriate standard of living. The number of senior households could easily continue to grow during the next twenty years. As the size of the 55 and over age cohort increases, these typically fixed income households may be required to provide their entire housing needs for a longer period of time. Also, the fixed incomes, in terms of real dollars, that support seniors generally decline at a faster rate than any other segment of the population.

The last two columns of Table 9 indicate the total number of households in each income level and the proportion of those households that were age 55 years and older. Note that in the income level of less than \$10,000, 22.2% of all households were over the age of 55. By contrast, 17.0% of all households in the \$35,000 to \$49,999 income range are over 55 years of age, and 36.2% of all households in the \$50,000 or more income range was over 55 years of age. This indicates that those who are over 55 years of age in Lakeside account for a strong part of these income groups and appear to be increasing in line with all ages in these income groups. As noted above, the over 55 age group may increase faster than any other cohort in the next twenty years. This situation needs to be monitored to determine the future needs and issues as these senior populations grow and have an even greater fixed income.

TABLE 10: HOUSING COSTS AS A PERCENTAGE OF HOUSEHOLD INCOME, CITY OF LAKESIDE, 2000

Income Categories	Owner-Occupied Households	% O.O. Households	Renter-Occupied Households	% R.O. Households	Total Households	% of Total Households
<b>Less than \$10,000</b>						
Less than 30% of income	0	0.0%	0	0.0%	0	0.0%
More than 30% of income	2	15%	2	6.1%	4	2.5%
<b>\$10,000 to \$19,999</b>						
Less than 30% of income	10	7.5%	0	0.0%	10	6.1%
More than 30% of income	11	8.3%	6	18.2%	17	10.4%
<b>\$20,000 to \$34,999</b>						
Less than 30% of income	17	12.8%	14	42.4%	32	19.0%
More than 30% of income	6	4.5%	0	0.0%	6	3.6%
<b>\$35,000 to \$49,999</b>						
Less than 30% of income	36	27.1%	8	24.2%	45	26.8%
More than 30% of income	1	0.8%	0	0.0%	1	0.6%
<b>\$50,000 or more</b>						
Less than 30% of income	49	36.8%	3	9.1%	52	31.6%
More than 30% of income	1	0.8%	0	0.0%	1	0.6%
<b>TOTAL</b>	<b>133</b>	<b>100.0%</b>	<b>33</b>	<b>100.0%</b>	<b>166</b>	<b>101.2%</b>
<b>Housing Cost Analysis</b>						
Less than 30% of income	112	84.2%	25	75.8%	137	82.5%
More than 30% of income	21	15.8%	8	24.2%	29	17.5%
<b>TOTAL</b>	<b>133</b>	<b>100.0%</b>	<b>33</b>	<b>100.0%</b>	<b>166</b>	<b>100.0%</b>

Source: U.S. Census Bureau, Census of Population and Housing, SF 3 Table H73 and H97, 2000

Table 10 shows owner-occupied and renter-occupied housing costs as a percentage of householder income in 2000. In addition, the table identifies the number of households experiencing a housing cost burden. Note the total number of households is different, due to the use of a different survey form. A housing cost burden, as defined by the U.S. Department of Housing and Urban Development (HUD), occurs when gross housing costs, including utility costs, exceed 30% of gross household income, based on data published by the U.S. Census Bureau.

Table 10 shows 137 households, or 82.5% of total households, paid less than 30% of their income towards housing costs. This means the remaining 29 households, or 17.5% of the total, were experiencing a housing cost burden of the total households with a housing cost burden. 21 households were owner-occupied households while eight remaining households were renter-occupied households

Table 11 shows owner and renter costs for householders age 65 and over. Similar trends are shown in Table 11 as were shown in Table 10. A housing cost burden affects 25.7% households age 65 and over. In 2000, there were seven owner-occupied and two renter-occupied households age 65 and over with a housing cost burden, or 25.7% of the total households in this age category. While only 17.5% of the City population as a whole experienced a housing cost burden, 25.7% of all households over age 65 experienced a housing cost burden. This finding is of particular importance because it shows that elderly households account for 31.0% of all the households with a housing cost burden; all while they continue to face increasing housing costs and fixed or decreasing incomes.

TABLE 11: AGE 65 AND OLDER COSTS AS PERCENTAGE OF INCOME, CITY OF LAKESIDE, 2000

Income Categories	Owner-Occupied Households	% O.O. Households	Renter-Occupied Households	% R.O. Households	Total Households age 65 and Over	% of Total Households
<b>Housing Cost Analysis</b>						
Less than 30% of income	26	78.8%	0	0.0%	26	74.3%
More than 30% of income	7	21.2%	2	100.0%	9	25.7%
<b>TOTAL</b>	<b>33</b>	<b>100.0%</b>	<b>2</b>	<b>100.0%</b>	<b>35</b>	<b>100.0%</b>

Source: U.S. Census Bureau, Census of Population and Housing, SF 3 Table H71 and H96, 2000

#### REGIONAL BASIC/NON-BASIC ANALYSIS

The following data examine six occupational areas established by the U.S. Census Bureau to evaluate trends in employment and the area economy. Basic employment and non-basic employment are defined as follows:

- Basic employment is business activity providing services primarily outside the area through the sale of goods and services, the revenues of which are directed to the local area in the form of wages and payments to local suppliers.
- Non-Basic employment is business activity providing services primarily within the local area through the sale of goods and services, and the revenues of such sales re-circulate within the community in the form of wages and expenditures by local citizens.

This analysis is used to further understand which occupational areas are exporting goods and services outside the area, thus importing dollars into the local economy. The six occupational categories used in the analysis are listed below:

- Management, professional, and related occupations
- Service occupations
- Sales and office occupations
- Farming, fishing and forestry occupations
- Construction, extraction, and maintenance occupations
- Production, transportation, and material moving occupations

A related concept to the basic/non-basic distinction is that of a Base Multiplier. The base multiplier is a number, which represents the number of non-basic jobs supported by each basic job. A high base multiplier means that the loss of one basic job will potentially have a large impact on the local economy if changes in employment occur. The rationale behind this analysis is that if basic jobs bring new money into a local economy, that money becomes the wages for workers in that economy. Finally, the more money generated by basic jobs within a city; the more non-basic jobs that can be supported.

Table 12 indicates the occupation category, the percent of Lakeside residents employed in each category, the percent of State residents employed in each category, and the basic and non-basic employment for that category in the City of Lakeside. The formula for determining the basic or non-basic nature of an occupation entails subtracting the State's percentage of workforce in a particular occupation from the percentage of the workforce in that occupation in the City. If the City has a lower proportion of its workforce employed in an occupation than the State as a whole, then that occupation is non-basic.

TABLE 12: BASIC/NON-BASIC EMPLOYMENT BY OCCUPATION, CITY OF LAKESIDE, 2000

Occupation Category	Number of City of Lakeside Workforce	% of City of Lakeside Workforce	% of State Workforce	City of Lakeside minus State of Iowa	Basic	Non-Basic
Management, professional, and related occupations	51	31.5%	31.3%	0.2%	0.2%	31.3%
Service occupations	26	16.0%	14.8%	1.2%	1.2%	14.8%
Sales and office occupations	7	4.3%	25.9%	-21.6%	0.0%	4.3%
Farming, fishing, and forestry occupations	0	0.0%	1.1%	-1.1%	0.0%	0.0%
Construction, extraction, and maintenance occupations	10	6.2%	8.9%	-2.7%	0.0%	6.2%
Production, transportation, and material moving occupations	68	42.0%	18.1%	23.9%	23.9%	18.1%
<b>TOTAL</b>	<b>162</b>	<b>100%</b>	<b>100%</b>		<b>25.3%</b>	<b>74.7%</b>
<b>Economic base multiplier</b>	<b>3.95</b>					

Source: U.S. Census Bureau, Census of Population and Housing, DP-3, 2000

In Lakeside, there are three basic occupation industries: 1) Production, transportation, and material moving occupations, 2) Service occupations, and 3) Management, professional, and related occupations. Goods and services from these occupations are exported to markets outside of the area, which in turn generates an infusion of dollars into the local economy. Table 12 shows that 74.7% of the jobs in Lakeside are non-basic, while 25.3% provide goods and services outside of the community. With three of the six categories indicating exports, this is not a bad balance; however, nearly 95% of the exports are within one of the three basic categories; thus creating an economic imbalance. If an economic downturn occurred in this area, it could have a major impact on the City's economy.

The base multiplier for Lakeside is 3.95. This number indicates that 3.95 non-basic jobs are supported by every one basic job in the City of Lakeside. Every time the City loses a job in one of the three basic occupation industries, the City could potentially have a lose of 3.95 non-basic jobs. In order to decrease this potential, Lakeside needs to accentuate the basic jobs by diversifying the employment base even further. Communities need a balance of basic and non-basic employment in their economy to ensure future economic stability.

TABLE 13: BASIC/NON-BASIC EMPLOYMENT BY INDUSTRY, CITY OF LAKESIDE, 2000

Industry Categories	City of Lakeside		State of Iowa		City of Lakeside minus State of Iowa	Basic	Non-Basic
	2000	% of Total	2000	% of Total			
Agriculture, forestry, hunting and mining	3	13%	65,903	4.4%	-3.1%	0.0%	13%
Construction	8	3.4%	91,824	6.2%	-2.7%	0.0%	3.4%
<b>Manufacturing</b>	<b>72</b>	<b>31.0%</b>	<b>253,444</b>	<b>17.0%</b>	<b>14.0%</b>	<b>14.0%</b>	<b>17.0%</b>
<b>Wholesale Trade</b>	<b>9</b>	<b>3.9%</b>	<b>53,267</b>	<b>3.6%</b>	<b>0.3%</b>	<b>0.3%</b>	<b>3.6%</b>
<b>Retail Trade</b>	<b>29</b>	<b>12.5%</b>	<b>179,381</b>	<b>12.0%</b>	<b>0.5%</b>	<b>0.5%</b>	<b>12.0%</b>
<b>Transportation and warehousing and utilities</b>	<b>14</b>	<b>6.0%</b>	<b>73,170</b>	<b>4.9%</b>	<b>1.1%</b>	<b>1.1%</b>	<b>4.9%</b>
<b>Information</b>	<b>11</b>	<b>4.7%</b>	<b>41,970</b>	<b>2.8%</b>	<b>1.9%</b>	<b>1.9%</b>	<b>2.8%</b>
Finance, Insurance, Real Estate and rental and leasing	6	2.6%	100,395	6.7%	-4.2%	0.0%	2.6%
Professional, scientific, management, administration, and waste management service	2	0.9%	90,157	6.1%	-5.2%	0.0%	0.9%
Educational, health, and social services	41	17.7%	324,142	21.8%	-4.1%	0.0%	17.7%
<b>Arts, entertainment, recreation, accommodation and food services</b>	<b>20</b>	<b>8.6%</b>	<b>98,819</b>	<b>6.6%</b>	<b>2.0%</b>	<b>2.0%</b>	<b>6.6%</b>
<b>Other services (except public administration)</b>	<b>13</b>	<b>5.6%</b>	<b>66,286</b>	<b>4.4%</b>	<b>1.2%</b>	<b>1.2%</b>	<b>4.4%</b>
Public Administration	4	1.7%	51,058	3.4%	-1.7%	0.0%	1.7%
<b>Total</b>	<b>232</b>	<b>100.0%</b>	<b>1,489,816</b>	<b>100.0%</b>		<b>21.0%</b>	<b>79.0%</b>
<b>Base Multiplier</b>	<b>4.77</b>						

Source: US Census – 2000 DP-3

Table 12 shows that two of the non-basic occupation categories are very close to the same percentage as the State. Therefore, if these categories could become basic they would start to contribute to the basic employment of the City, which in turn would lower the base multiplier. However, as jobs are added to one occupation category, the percentages for all of the industries will change. This makes forecasting future basic and non-basic occupations complex and difficult.

Table 13 offers another basic/non-basic analysis. This approach is based upon Industry Categories instead of Occupation Categories. With the data presented in this table, Lakeside will have more detailed information to define where job growth needs to occur. Note that the total percentage of basic and non-basic employment is calculated in this table.

According to Table 13, the following industries are classified as basic in the City of Lakeside:

- Manufacturing
- Wholesale Trade
- Retail Trade
- Transportation and warehousing and utilities
- Information
- Arts, entertainment, recreation, accommodation and food services
- Other services (except public administration)

These industries are providing many of the basic jobs that are supporting non-basic employment. The industries having the most room for growth are Public Administration; Construction; and Agriculture, forestry, hunting and mining. These industries fail to meet the State average by 1.7%, 2.7%, and 3.1% respectively.

Tables 12 and 13 combine to give Lakeside a picture of its employment conditions. In order to boost the economy of the City, there must be a flow of money into the area from other regions. To do that, the City of Lakeside needs to offer goods and services to those other areas. The City could also diversify its economic structure, which will add strength and stability.

### Commuter Trends

Travel time to work is a factor used to gauge where Lakeside's labor force is working. However, the data may be skewed when comparing the travel time to the actual miles traveled to work due to potential traffic issues during certain times of the day. Table 14 shows the number of residents of Lakeside that travel to work in each of several time categories.

Table 14 indicates the workforce spent more time traveling to work in 2000 than in 1990. The average travel time increased from 10.2 minutes in 1990 to 12.4 minutes in 2000. When looking at travel time categories, the largest percentage increase occurred in the 60 minutes or more categories, which grew by 6 persons, or 300.0%. The next largest increase occurred in the 30 to 44 minutes category, which grew by 4 persons, or 100.0%. These increases in time traveled are most likely due to a growing number of people commuting to jobs outside of the Storm Lake area.

**TABLE 14: TRAVEL TIME TO WORK, LAKESIDE, 1990 TO 2000**

Travel Time Categories	1990	% of Total	2000	% of Total	% Change
Less than 5 minutes	28	10.5%	1	0.4%	-96.4%
5 to 9 minutes	91	34.1%	93	40.1%	2.2%
10 to 19 minutes	122	45.7%	107	46.1%	-12.3%
20 to 29 minutes	9	3.4%	8	3.4%	-11.1%
30 to 44 minutes	4	1.5%	8	3.4%	100.0%
45 to 59 minutes	2	0.7%	2	0.9%	0.0%
60 minutes or more	2	0.7%	8	3.4%	300.0%
Worked at home	9	3.4%	5	2.2%	-44.4%
<b>Total</b>	<b>267</b>	<b>100.0%</b>	<b>232</b>	<b>100.0%</b>	<b>-13.1%</b>
<b>Mean Travel Time (minutes)</b>	<b>10.2</b>		<b>12.4</b>		<b>21.6%</b>

Source: U.S. Census Bureau, Census of Population and Housing, STF-3A, 1990 – SF 3 Table PCT56 and DP3, 2000

Three time categories showed decreases in the number of people commuting. These were the less than 5 minutes, 10 to 19 minutes, and 20 to 29 minutes, which decreased by 27, 15, and 1 persons, respectively. The reason for these decreases may be a result of a decrease in the number of well-paying jobs in the City, coupled with more lucrative opportunities in other places. The number of persons working at home decreased from 9 in 1990 to 5 in 2000, a change of -13.17%.



## *COMMUNITY FACILITIES*

## **CITY FACILITIES**

State and local governments provide a number of goods and services for their citizens. The people, buildings, equipment and land utilized in the process of providing these goods and services are referred to in the public facilities inventory. Lakeside currently has a contract with the City of Storm Lake to provide water and sewer to the community.

Public facilities represent a wide range of buildings, utilities, and services that are built and maintained by the different levels of government. Such facilities are provided to insure the safety, well being, and enjoyment of the residents of a jurisdiction, in this case, Lakeside. These facilities and services provide City residents with social, cultural, educational, and recreational opportunities, as well as law enforcement and fire protection services designed to meet area needs. It is important for all levels of government to anticipate the future demand for their goods and services if they are to remain strong and vital.

An important step is to establish a list of services and facilities that are currently provided to citizens of the city. In some instances, there are a number of goods and services that are not provided by the local or state governmental body and thus are provided by non-governmental private or non-profit organizations for the city. These organizations are important providers of goods and services, especially in sparsely populated rural areas.

### **LAKESIDE FACILITIES INVENTORY**

The Facilities Inventory component of a Comprehensive Development Plan lists all the available services and facilities in Lakeside. This inventory provides a resource for decision makers to evaluate future demands. Information was gathered by JEO Consulting Group, Inc. staff, Buena Vista County, and the City of Lakeside staff.

The Facilities Inventory for Lakeside is divided into the following categories:

- Recreational Facilities
- Educational Facilities
- Fire and Police Protection
- County Buildings
- Transportation Facilities
- Communication Facilities
- Public Utilities
- Health Facilities

## **RECREATIONAL FACILITIES**

Lakeside is located along the east bank of Storm Lake in south central Buena Vista County. While the area around the lake has been experiencing much residential development in recent years, there are still a number of recreational opportunities available to residents, both locally and regionally. Brief descriptions of recreational facilities maintained and operated by the State of Iowa, Buena Vista County, and the City of Lakeside are given below.

## STATE RECREATIONAL FACILITIES

Although the parks listed below are located outside Lakeside, these resources offer a variety of recreational opportunities to City residents. A general distance of 30 miles was used when determining what sites to include in the following table.

**TABLE 15: STATE PARKS**

Name	City	Size	Features	Amenities
<b>Black Hawk State Park</b>	Sac	86 Acres	957 acre glacier-formed lake	Modern campsites (68 electric, 108 non-electric), open picnic shelters, hiking and interpretive trails, swimming, fishing, boating, Frisbee golf course, volleyball courts, and playground
<b>Wanata State Park</b>	Clay	160 Acres	Overlooks the scenic Little Sioux River Valley, picnic shelter listed on the National Register of Historic Places	Hiking, fishing, and picnicking

Source: Iowa Department of Natural Resources, 2005

## COUNTY RECREATIONAL FACILITIES

The Buena Vista County Conservation Board is responsible for twelve facilities within the County. These include Brooke Wildlife Area, Buena Vista County Conservation Park, Bur Oak Wildlife Area, Elk Wildlife Area, Gabrielson Park/Gustafson Lake, Linn Grove Dam Area, Linn Grove Wildlife Area, Pheasant Ridge Wildlife Area, Raccoon River Heritage Wildlife Corridor, South Cove Park, Sturcher Pit Area, and Three Waters Wildlife Area. The features of each location are outlined below in Table 27. Most County parks have places designated for passive recreation such as camping, hiking, and picnicking, which do not have an intense impact on the environment. However, some of the County parks provide more specialized recreational activities including hunting, fishing, and boating.

**TABLE 16: COUNTY PARKS AND FACILITIES**

Name	Location	Size	Features	Activities
<b>Brooke Wildlife Area</b>	5 miles west of Linn Grove	60 acres	Maintained as wildlife area	Hunting and trapping allowed
<b>Buena Vista County Conservation Park</b>	5 miles west of Linn Grove	308 acres	Prairie grass area, arboretum, and nature trails	Modern and primitive camping facilities, picnicking, basketball, playground, hiking, cross country skiing, snowmobiling, and tubing
<b>Bur Oak Wildlife Area</b>	2 miles south of Peterson	40 acres	Maintained as wildlife area	Hunting allowed
<b>Elk Wildlife Area</b>	8 miles north of Lakeside	65 acres	Maintained as wildlife area	Hunting and trapping allowed
<b>Gabrielson Park/Gustafson Lake</b>	South edge of Sioux Rapids on Highway 71	36 acres	7.5-acre man-made lake, 7 acres of native prairie grasses and wildflowers, and enclosed heated shelter house	Fishing, swimming, boating, picnicking, and playground
<b>Linn Grove Dam Area</b>	Linn Grove	12 acres	Located on the Little Sioux River	Primitive camping, fishing, boating, picnicking, and playground
<b>Linn Grove Wildlife Area</b>	Southeast edge of Linn Grove	9.5 acres	Wildlife refuge	No hunting allowed
<b>Pheasant Ridge Wildlife Area</b>	3 miles south of Newell	6 acres	Maintained as wildlife area	Hunting allowed
<b>Raccoon River Heritage Wildlife Corridor</b>	Starts 2 miles west of Newell	330 acres	Maintained as wildlife area	Hunting, trapping, fishing, and boating
<b>South Cove Park</b>	South edge of Storm Lake	3 acres	Located along bank of 3,000-acre Storm Lake	Fishing, boating, picnicking, and playground
<b>Sturchler Pit Area</b>	1 mile north and west of Newell	120 acres	5-acre gravel pit located along the Raccoon River, prairie grass areas	Fishing, boating, picnicking, and playground
<b>Three Waters Wildlife Area</b>	5 miles northwest of Newell	85 acres	Maintained as wildlife area, prairie grass areas, three water bodies (creek, small lake and the Raccoon River)	Hunting, trapping, fishing, and boating

Source: Buena Vista County Conservation Board, 2005

## COMMUNITY RECREATIONAL FACILITIES

Lakeside has many parks and public spaces, with nice sandy beaches. The parks and public spaces are:

- Lakeside Picnic Park, with a covered shelter and grills on the lake between Lakeside Marina and the boat ramp.
- Mandeville Park and ball field are located across from the marina. The ball field is for use without charge. Frisbee golf is located in the north Mandeville Park area.
- Edson Park (ABC Park) is on Storm Lake between Lake Street and Park Street. Edson Park has a covered picnic area with grill, playground equipment, and a swimming beach.
- Fredrickson Park is on the corner of Elm Street and Lakeview Lane. The park has picnic tables, grill, playground equipment, and a basketball court.
- There are seven public access areas to Storm Lake along Lakeshore Drive with width ranging from 49 feet to a width of a full lot. Each access area has a beach area. These areas are at the end of: Ash Street, Edson Park, Birch Street, Cedar Street, Daphne Street, 800 Lakeshore Drive, and 900 Lakeshore Drive.
- Lakeside marina campground with full hookup near the waters edge is located behind the Cobblestone or south of the marina.
- Lakeside has a bike trail from the north city limit to Cobblestone. Lakeside is currently working to get expansion through Lakeside to the south city limits.

## OTHER RECREATIONAL ACTIVITIES

### Golf Courses

There are six golf courses in the area, including two in the City of Storm Lake. A brief description of each is given in Table 17 below.

TABLE 17: AREA GOLF COURSES

Name	Location	Type of Facility	Number of Holes	Season
Fonda Golf Course	Fonda	Semi-Private	9	April 1 to October 15
Lake Creek Country Club	Storm Lake	Semi-Private	18	April 1 to November 1
Little Sioux Golf & Country Club	Sioux Rapids	Semi-Private	9	April 15 to October 21
Newell Golf Course	Newell	Public	9	April 1 to October 31
Storm Lake Municipal Golf Course	Storm Lake	Public	9	March 25 to November 1
West Links Estates Golf Course	Alta	Public	10	April 1 to October 31

Source: [www.golfable.com](http://www.golfable.com)

## EDUCATIONAL FACILITIES

There are a total of ten school districts that serve the residents of Buena Vista County, as depicted in Figure 5. Of these, the residents of Lakeside are served by the Storm Lake Community School District (6219), which has four elementary schools, one middle school, one high school and an alternative school, all located in the City of Storm Lake. Children in Lakeside attend elementary schools in Storm Lake, which consists of Pre-kindergarten to 4<sup>th</sup> grade and had a total enrollment of 246 students during the 2004-2005 school year. Storm Lake Middle School consists of grades 5 through 8 and had an enrollment of 619 students in 2004-2005. Storm Lake High School, with grades 9 through 12, had 641 students in 2004-2005.

**FIGURE 3: SCHOOL DISTRICT MAP**

TABLE 18: BUENA VISTA COUNTY PUBLIC SCHOOLS BY SCHOOL DISTRICT

School District/ District Number	School Name/Type & Location	Grades	2000-2001 Enrollment	2004-2005 Enrollment	Percent Change 2000-01 to 2004-05
Albert City-Truesdale (0072)	Albert City-Truesdale Elementary (Albert City)	PK-5	111	104	-6.3%
	Albert City-Truesdale High (Albert City)	6-12	149	*	---
Alta (0171)	Alta Elementary (Alta)	PK-4	219 **	194	-11.4%
	Alta Middle (Alta)	5-8	200 ***	187	-6.5%
	Alta High (Alta)	9-12	204	198	-2.9%
Aurelia (0423)	Aurelia Elementary (Aurelia)	PK-4	136	106	-22.1%
	Aurelia Middle (Aurelia)	5-8	109	73	-33.0%
	Aurelia High (Aurelia)	9-12	116	145	25.0%
Galva-Holstein (2376)	Galva-Holstein Elementary (Holstein)	PK-4	173	183	5.8%
	Galva-Holstein Middle (Holstein)	5-8	184	143	-22.3%
	Galva-Holstein High (Holstein)	9-12	202	196	-3.0%
Laurens-Marathon (3537)	Laurens-Marathon Elementary (Laurens)	PK-5	194 **	177	-8.8%
	Laurens-Marathon Middle (Laurens)	6-8	123	116	-5.7%
	Laurens-Marathon High (Laurens)	9-12	268	165	-38.4%
Newell-Fonda (4644)	Newell-Fonda Lower (Newell)	PK-3	104 **	129	24.0%
	Newell-Fonda Higher (Fonda)	4-5	72	66	-8.3%
	Newell-Fonda Middle (Fonda)	6-8	113	111	-1.8%
	Newell-Fonda High (Newell)	9-12	180	169	-6.1%
Schaller-Crestland (5823)	Schaller-Crestland Middle-Elementary (Schaller)	PK-8	332 **	291	-12.3%
	Schaller-Crestland High (Early)	9-12	166	159	-4.2%
Sioux Central (6035)	Sioux Central Elementary (Sioux Rapids)	PK-5	205	145	-29.3%
	Sioux Central Middle (Sioux Rapids)	6-8	137	144	5.1%
	Sioux Central High (Sioux Rapids)	9-12	230 †	231	0.4%
	Buffalo Ridge Charter (Sioux Rapids)	1-6	---	59	---
South Clay (6092)	South Clay Elementary (Gillett Grove)	PK-6	112	74	-33.9%
Storm Lake (6219)	North Elementary (Storm Lake)	2-4	108 ††	115	6.5%
	South Elementary (Storm Lake)	K-4	239 ††	246	2.9%
	East Elementary (Storm Lake)	PK-1	109 ††	125	14.7%
	West Elementary (Storm Lake)	K-4	246 ††	197	-19.9%
	Storm Lake Middle (Storm Lake)	5-8	554	619	11.7%
	Storm Lake High (Storm Lake)	9-12	630	641	1.7%
	Storm Lake Alternative (Storm Lake)	---	---	2	---

Note: Grade levels shown in table are those which were offered in 2004-2005.

\* No data available for Albert City-Truesdale High School in 2004-2005 as students now are attending Sioux Central Middle and High schools.

\*\* Schools did not offer PK classes in 2000-2001.

\*\*\* Enrollment figure comprised of numbers for two middle schools in 2000-2001; one with grades 5 and 6, and the other with grades 7 and 8.

† 2000-2001 enrollment figure for Sioux Central High School includes special education students for grades 6 through 12.

†† All elementary schools in Storm Lake Community School District had grades K through 4 in 2000-2001.

Source: Iowa Department of Education, 2005.

## Private Schools

In addition to the education provided to residents of Lakeside via the public school system, the residents also have the availability of private schools within the area. The private schools closest to Lakeside are St. Mary's Grade School, St. Mary's High School and Concordia Lutheran School, all of which are religion-based. School enrollments for the 2004-2005 school year are shown in Table 30 below.

**TABLE 19: PRIVATE SCHOOLS**

School Name/Type & Location	Grades	2004-2005 Enrollment
St. Mary's Grade School (Storm Lake)	PK-4	147
St. Mary's High School (Storm Lake)	5-12	145
Concordia Lutheran School (Storm Lake)	K-6	38

Source: Iowa Department of Education, 2005.

## Postsecondary Schools

There are several postsecondary institutions that serve the residents of the Lakeside area. The following are some of the main facilities:

- Bellevue University, WIT Campus (Sioux City, Iowa)
- Briar Cliff University (Sioux City, Iowa)
- Buena Vista University (Storm Lake, Iowa)
- Des Moines Area Community College (Carroll, Iowa)
- Dordt College (Sioux Center, Iowa)
- Iowa Central Community College (Fort Dodge, Webster City, Storm Lake, Iowa)
- Iowa Lakes Community College (Emmetsburg, Iowa)
- Iowa State University (Ames, Iowa)
- Morningside College (Sioux City, Iowa)
- North Iowa Area Community College (Mason City, Iowa)
- Northwest Iowa Community College (Sheldon, Iowa)
- Northwestern College (Orange City, Iowa)
- St. Luke's College (Sioux City, Iowa)
- Western Iowa Tech Community College (Cherokee, Iowa)

## FIRE AND RESCUE

The City of Lakeside currently contracts Storm Lake, Iowa for fire protection. They have a contract with the Buena Vista Sheriff's Department for police protection.

**FIGURE 4: RESCUE DISTRICT MAP**



**FIGURE 5: FIRE DISTRICT MAP**

## LAW ENFORCEMENT

Law enforcement in Lakeside is the shared responsibility of the Storm Lake Police Department and the Buena Vista County Sheriff. The Storm Lake Police Department is located at 408 East Milwaukee, and the office of the Sheriff and the County Jail are located in the County Courthouse, 215 East 5<sup>th</sup> Street, in the City of Storm Lake.

Buena Vista County has a number of law enforcement facilities to serve its residents. Table 20 identifies the number of sworn officers serving the area. The years are 2000 through 2004, as per the available data through the Iowa Uniform Crime Report. The number of sworn officers is then converted to officers per 1,000 people; this conversion is done in order to better compare counties with varying populations. The proportionate data are present as a means of comparison, but there are no hard standards to follow.

**TABLE 20: SWORN OFFICERS, BUENA VISTA AND SURROUNDING COUNTIES, 2000 – 2004**

County	2001		2002		2003		2004	
	Sworn Officer	Officers per 1,000	Sworn Officers	Officers per 1,000	Sworn Officers	Officers per 1,000	Sworn Officers	Officers per 1,000
<b>Buena Vista</b>	<b>9</b>	<b>0.87</b>	<b>10</b>	<b>0.96</b>	<b>10</b>	<b>0.97</b>	<b>10</b>	<b>0.97</b>
<b>Calhoun</b>	<b>7</b>	<b>0.63</b>	<b>7</b>	<b>0.63</b>	<b>7</b>	<b>0.65</b>	<b>5</b>	<b>0.47</b>
<b>Cherokee</b>	<b>6</b>	<b>0.78</b>	<b>5</b>	<b>0.65</b>	<b>6</b>	<b>0.80</b>	<b>6</b>	<b>0.81</b>
<b>Clay</b>	<b>9</b>	<b>1.49</b>	<b>9</b>	<b>1.48</b>	<b>9</b>	<b>1.53</b>	<b>9</b>	<b>1.53</b>
<b>Ida</b>	<b>8</b>	<b>1.02</b>	<b>8</b>	<b>1.02</b>	<b>8</b>	<b>1.04</b>	<b>8</b>	<b>1.06</b>
<b>O'Brien</b>	<b>9</b>	<b>0.88</b>	<b>11</b>	<b>1.07</b>	<b>10</b>	<b>1.00</b>	<b>10</b>	<b>1.02</b>
<b>Palo Alto</b>	<b>8</b>	<b>1.29</b>	<b>8</b>	<b>1.29</b>	<b>8</b>	<b>1.33</b>	<b>8</b>	<b>1.34</b>
<b>Pocahontas</b>	<b>5</b>	<b>0.58</b>	<b>7</b>	<b>0.81</b>	<b>7</b>	<b>0.84</b>	<b>6</b>	<b>0.72</b>
<b>Sac</b>	<b>7</b>	<b>0.76</b>	<b>7</b>	<b>0.76</b>	<b>7</b>	<b>0.79</b>	<b>6</b>	<b>0.69</b>

Source: Iowa Uniform Crime Report, 2000-2004.

The data indicate Buena Vista County has been steady in the number of officers employed, with a slight increase between 2001 and 2002. These are indicate that in 2000 and 2001 there were nine sworn officers; then, in 2002 and 2003 the number increased to 10 sworn officers. As stated, these are only sworn officers and not total employees.

## CITY BUILDINGS

The City Hall is located at 100 Ash Street. There is one full time employee, and one seasonal employee. Lakeside does not have a library, city auditorium, post office, or senior center. The City maintenance facility and garage is located near Mandeville Park. There is room to expand the maintenance facility if needed.

## COMMUNICATION FACILITIES

### RADIO

There are several radio stations that provide music, entertainment, and information to Lakeside residents. The majority of the radio stations are based out of Des Moines, Sioux City, Storm Lake, Cherokee, Spencer, and Fort Dodge. Among these radio stations are:

KASI-1430 AM	KAYL-990 AM/101.7 FM	KBGG-1700 AM	KBVU-97.5 FM
KCCO-105.1 FM	KCHE-1440 AM/92.1 FM	KCIM-1380 AM	KDCR-88.5 FM
KDFR-91.3 FM	KDSN-1530 AM/107.1 FM	KFGQ-1260 AM/99.3 FM	KGGO-94.9 FM
KGLI-95.5 FM	KILR-1070 AM/95.9 FM	KHKI-97.3 FM	KICB-88.1 FM
KIOA-93.3 FM	KICD-1240 AM/107.7 FM	KJAN-1220 AM	KJJY-92.5 FM
KJMC-89.3 FM	KKBZ-99.3 FM	KKDM-107.5 FM	KKEZ-94.5 FM
KKIA-92.9 FM	KKRL-93.7 FM	KLGA-1600 AM/92.7 FM	KLKK-103.7 FM
KLLT-104.9 FM	KLTI-104.1 FM	KMNS-620 AM	KMXD-100.3 FM
KNOD-105.3 FM	KPSZ-940 AM	KRKQ-98.3 FM	KRNT-1350 AM

### TELEVISION

Lakeside residents are served by several regional television stations, including:

WOI-Channel 5 (ABC)-Ames/Des Moines  
 KCAU-Channel 9 (ABC)-Sioux City  
 KMEG-Channel 14 (CBS)-Sioux City  
 KCCI-Channel 8 (CBS)-Des Moines  
 KELO-Channel 3 (CBS)-Sioux Falls, SD  
 KTIV-Channel 4 (NBC)-Sioux City  
 WHO-Channel 13 (NBC)-Des Moines  
 KDSM-Channel 17 (Fox)-Des Moines  
 KPWB-Channel 23 (WB)-Ankeny  
 KDIN-Channel 11 (PBS)-Des Moines  
 KSIN-Channel 27 (PBS)-Sioux City

### NEWSPAPERS

There are several newspapers serving the residents of Lakeside. These include the Storm Lake Times, Sioux City Journal, Des Moines Register, Pilot Tribune, and Ames Tribune. Other regional newspapers from nearby communities include the Spencer Daily Reporter, Ida County Courier, Fort Dodge Messenger, and Humboldt Independent.

## **PUBLIC UTILITIES**

Utility services, including power, water, telephone, and waste disposal, are essential factors in the development of residential, commercial, and industrial areas. One of Lakeside's goals should be to provide adequate services to its residents. The following sections identify and discuss certain utilities found in Lakeside. The majority of public utilities are provided by Storm Lake, Iowa.

### **ELECTRICAL SERVICE**

Lakeside receives electrical services from MidAmerican Energy based in Des Moines and Iowa Lakes Electrical Cooperative located in Estherville, Iowa.

### **NATURAL GAS**

Alliant Energy, provides Lakeside natural gas services.

### **TELEPHONE SERVICES**

Qwest, Mediacom, and Prairie Wave Communications, provide telephone service to Lakeside. They are both based in Storm Lake.

### **INTERNET**

Three companies, including Prairie Wave Communications, Mediacom, and Neotek Enterprises, Inc. all provide Internet service to Lakeside. Each company is based in Storm Lake.

### **CABLE TELEVISION PROVIDERS**

Cable service is provided by Prairie Wave, Mediacom, and Quest.

### **MUNICIPAL WATER SYSTEMS**

Lakeside depends of the City of Storm Lake for its municipal water supply.

### **SANITARY SEWER**

The City of Storm Lake provides sanitary sewer to Lakeside. The system is gravity with one lift station.

### **SOLID WASTE DISPOSAL FACILITIES**

Sunshine Services, a private company, collects refuse in Lakeside. Two solid waste disposal facilities currently serve the residents of Lakeside. The County's Sanitary Landfill and the Harold Rowley Material Recovery Center. Both sites are located off of 630<sup>th</sup> Street, approximately two miles southeast of the communities of Lakeside and Storm Lake. While the Iowa Department of Natural Resources indicates the landfill is permitted to operate through November 2006, the facility is slated for closure (permitted to be completed by year 2017). The material recovery center performs recycling and composting services and is located at the landfill location.

Buena Vista County is part of a comprehensive solid waste planning area with two other counties, Plymouth and Cherokee, and the City of Fonda in Pocahontas County. This means that the County's facilities accept waste from and can send waste to facilities in these other jurisdictions. Currently, the only municipal facility outside of the County that accepts general waste is the Cherokee County Landfill. The Plymouth County Landfill was converted to a construction and demolition debris only facility in Fiscal Year 2000-2001.

Since Fiscal Year 1999-2000, the Buena Vista County Sanitary Landfill has accepted an average of more than 6,000 tons of waste annually, ranging from 4,633 tons in FY 2002-2003 to 9,191 tons in FY 1999-2000.

## **HEALTH FACILITIES**

Health care facilities are critical to the quality of life and safety of a community and its residents. The facilities include hospitals, clinics, and elderly care facilities. These facilities need to be located in key areas in order to provide efficient and cost effective health care.

Medical care services are of particular importance to the large number of elderly residents in Lakeside. In addition to the Buena Vista Regional Medical Center, there are three medical clinics in the County. Additional medical facilities can be found in the following adjacent counties: Cherokee (Cherokee Regional Medical Center), Clay (Spencer Hospital), Ida (Horn Memorial Hospital), O'Brien (Baum Harmon Mercy Hospital and Northwest Iowa Health Center), Palo Alto (Palo Alto County Health System), and Pocahontas (Pocahontas Community Hospital).

### **HOSPITAL**

The Buena Vista Regional Medical Center, located in Storm Lake, is a full-service healthcare facility with 49 staffed beds, which provides general medical and surgical care for inpatient, outpatient, and emergency room patients. Some of the services the facility is equipped to handle include surgery/endoscopy, prenatal care and labor/delivery, cardiac and pulmonary rehabilitation, hospice, oncology, specialty physicians, and a laboratory.

### **MEDICAL CLINICS**

The County has three primary medical clinics serving the residents. These clinics are the Buena Vista Clinic and Storm Lake Family Health Center in the City of Storm Lake, and the Sioux Rapids Family Care clinic in Sioux Rapids.

The Buena Vista Clinic and Storm Lake Family Health Center are closely associated with the Buena Vista Regional Medical Center and Iowa Health System (IHS), based in Des Moines. The Buena Vista Clinic facility offers family practice, internal medicine, and orthopedic services, and is staffed by seven physicians and a nurse practitioner. The Storm Lake Family Health Center also offers services in family medicine and orthopedics, and is staffed with five physicians. Both clinics offer care by medical professionals with a variety of specialized clinical interests.

The third facility is Sioux Rapids Family Care in Sioux Rapids. This clinic, affiliated with Avera McKennan Hospital and University Health Center in Sioux Falls, South Dakota, is staffed by three physicians whose primary specialty is family medicine, supported by two nurse practitioners and two physicians' assistants.

## **NURSING HOME FACILITIES**

Nursing home facilities can range from fully staffed assisted-living arrangements to an apartment-like setting staffed by few persons, who may have only basic medical knowledge. These facilities are designed to accommodate persons in various health conditions in a setting that provides as much independence as possible to the resident. There are three nursing homes within 11 miles of Lakeside. Buena Vista Manor and Methodist Manor are located in Storm Lake within one mile to the northwest. Newell Good Samaritan Center is 10 miles to the east.

## **EXISTING LAND USE**

Land use can be defined as the way a specific parcel of land is utilized. Land use can include pastureland, cropland, recreational areas, and any type of developed land. The number and type of uses constantly change and can impact the community. Consequently, the short and long-term success and sustainability of the community is directly contingent upon available resources utilized in the best manner given the constraints the city faces during the course of the planning period.

Many small communities similar to Lakeside have existing patterns of land use that are fixed. While development in newer areas is often reflective of current development practices, overall, development patterns in and around Lakeside have been influenced primarily by Storm Lake and the city of Storm Lake. The lake will continue to influence development patterns throughout the course of the planning period.

### **Existing Land Use Categories**

Land use is best described in specific categories that provide broad descriptions of the location and grouping of numerous businesses, institutions, and structures. For the purposes of the Comprehensive Development Plan, the following land use classifications are used:

- Single Family Residential (including Townhouses)
- Multi-Family Residential (includes Duplexes and Apartments)
- Commercial
- Industrial
- Civic (public and quasi-public, such as churches and schools)
- Parks (including open space and recreation)
- Vacant
- Agricultural

These land use classifications are used throughout both the existing land use analysis as well as the future land use plan to ensure continuity.

### **EXISTING LAND USE ANALYSIS WITHIN CORPORATE LIMITS**

Buena Vista County completed a field survey of the existing land uses within the corporate limits of Lakeside. The survey results were mapped by JEO and later checked again for accuracy by Buena Vista County staff and representatives of Lakeside. Land uses were noted for each parcel of land within the city of Lakeside. The data from the survey are analyzed in the following paragraphs.

Table 21 includes the four different types of data. The first set of data are the total acres determined per land use from the survey; next is the percentage of those areas compared to the total developed land; the third set of data compares all land

uses to the total area within the corporate limits of Lakeside; finally, the last column examines the data in terms of acres per 100 persons. The acres per 100 persons establishes a baseline from which land use numbers can be equally compared from one community to another as well as to projecting future land use needs due to population. The results of the land use survey are presented graphically on Figure 6.

**TABLE 21: EXISTING LAND USE, LAKESIDE, 2005**

Type of Use	Acres	Percent of Developed Area	Percent of Total Area	Acres per 100 persons
Residential	58.1	54.4	54.5	12.0
Single-family	55.2	51.7	51.7	11.4
Multi-family	2.9	2.7	2.7	0.6
Manufactured Housing	0.0	0.0	0.0	0.0
Commercial	10.8	10.1	10.1	2.2
Industrial	0.0	0.0	0.0	0.0
Civic	0.1	0.1	0.1	0.0
Recreation	14.2	13.3	13.3	2.9
Transportation	23.5	22.0	22.1	4.9
Total Developed Land	106.7	100.0	100.0	22.1
Vacant/Agriculture	0.0	-	0.0	0.0
<b>Total Area</b>	<b>106.7</b>	<b>-</b>	<b>100.0</b>	<b>22.0</b>

Source: 2006 Lakeside Comprehensive Development Plan, JEO Consulting Group, Inc.

Note: Acres per 100 is based upon the 2000 census

Table 21 indicates single-family residential uses accounted for over half of the city, or 51.7% of the developed land. Manufactured housing was not included in the land use survey. The high number of residential acres can be attributed to proximity to Storm Lake, Iowa, which provides the majority of the employment opportunities, utilities, and services.

Commercial areas comprise 10.8 acres or 10.1% of the developed area of the community. These uses include the marina, as well as services, such as professional offices. Lakeside currently has no land dedicated to industrial uses within the corporate limits.

Civic uses in Lakeside are occupy one lot, or .1 acre in the community. Recreational uses, as a result of the lake, are plentiful in Lakeside and account for 14.2 acres, or 13.3% of the developed land in Lakeside. Transportation related uses such as streets and alleys comprised the remaining 22.0% of the developed area in the community.

Developed land uses listed above account for the entire corporate boundary of Lakeside. At the time of the survey there was no agricultural or vacant land found within the city limits. Lakeside will need to work with neighboring land owners in the area to establish future growth boundaries to accompany any necessary development in the future.

The number of acres per 100 persons is provided in Table 21 in order to see how the community has developed with regard to density. Examining the density of the community in this manner, allows Lakeside to better plan for services such as community facilities and programs by comparing itself against other similar communities.

The existing land use map, Figure 6, displays an atypical development pattern compared to other small communities in the Midwest. Lakeside's development around Storm Lake, and adjacent to the city of Storm Lake, limits its needs for industrial land uses and increases its need for recreational land uses.

**TABLE 22: ACRES PER 100 PERSONS COMPARISON, BUENA VISTA COUNTY COMMUNITIES**

	Lakeside	% of Total	Rembrandt	% of Total	Albert City	% of Total	Truesdale	% of Total	Community Averages
<b>Land Use Category</b>									
Residential	12.0	54.3%	17.9	26.3%	16.2	35.0%	15.8	16.6%	26.0%
Single-family	11.4	51.6%	17.9	26.3%	15.5	33.5%	15.8	16.6%	25.5%
Multi-family	0.6	2.7%	0.0	0.0%	0.7	1.5%	0.0	0.0%	0.5%
Manufactured Housing (NA)	0.0	0.0%	0.0	0.0%	0	0.0%	0.0	0.0%	0.0%
Commercial	2.2	10.0%	2.0	2.9%	1.3	2.8%	3.1	3.3%	3.0%
Industrial	0.0	0.0%	5.1	7.5%	9.6	20.7%	6.8	7.1%	11.8%
Civic	0.0	0.0%	0.8	1.2%	1.6	3.5%	2	2.1%	2.2%
Recreation	2.9	13.1%	2.0	2.9%	4.8	10.4%	7.2	7.6%	7.0%
Transportation	4.9	22.2%	13.2	19.4%	7	15.1%	24.5	25.7%	20.1%
Total Developed Land	22.1	99.5%	41.1	60.2%	40.5	87.5%	59.4	62.4%	70.0%
Vacant/Agriculture	0.0	0.0%	27.0	39.6%	5.8	12.5%	35.8	37.6%	29.9%
<b>Total Area</b>	<b>22.1</b>	<b>99.5%</b>	<b>68.1</b>	<b>99.9%</b>	<b>46.3</b>	<b>100.0%</b>	<b>95.2</b>	<b>100.0%</b>	<b>100.0%</b>

Source: 2006 Lakeside Comprehensive Development Plan, JEO Consulting Group, Inc.

Note: Acres per 100 is based upon the 2000 US Census

Table 22 shows the acres per 100 persons comparison of three other Buena Vista communities and Lakeside. This comparison uses both the number of acres and size of population to analyze the existing land use for the community. This comparison a base standard to allow for a more accurate comparison between the various communities.

Lakeside has the lowest number of acres per 100 persons for most of the land uses except commercial where it is roughly average with the other communities. Lakeside is the only community that has no vacant/agriculture land so is therefore totally developed.

### Land Use Comparative Analysis

Table 23 compares the land use make-up of Lakeside to three other similar communities located in Buena Vista County with similar populations and sizes. The table shows there are varying levels of uses in each community. The table is purely for comparison purposes and does not indicate that one community's make-up is better than another.



**TABLE 23: LAND USE COMPARISONS (IN ACRES), 2005**

	Lakeside	% of Total	Rembrandt	% of Total	Albert City	% of Total	Truesdale	% of Total	Community Averages
Land Use Category									
Residential	<b>58.1</b>	54.5%	40.8	26.3%	114.8	35.0%	14.4	16.6%	25.9%
Single-family	<b>56.6</b>	53.0%	40.8	26.3%	110.1	33.5%	14.4	16.6%	25.5%
Multi-family	<b>1.5</b>	1.4%	0.0	0.0%	4.7	1.4%	0.0	0.0%	0.5%
Manufactured Housing (NA)	<b>0.0</b>	0.0%	0.0	0.0%	0	0.0%	0.0	0.0%	0.0%
Commercial	<b>10.8</b>	10.1%	4.7	3.0%	9.1	2.8%	2.8	3.2%	3.0%
Industrial	<b>0.0</b>	0.0%	11.7	7.5%	68.4	20.8%	6.2	7.2%	11.8%
Civic	<b>0.1</b>	0.1%	1.9	1.2%	11.3	3.4%	1.9	2.2%	2.3%
Recreation	<b>14.2</b>	13.3%	4.6	3.0%	33.7	10.3%	6.5	7.5%	6.9%
Transportation	<b>23.5</b>	22.0%	30.0	19.3%	49.6	15.1%	22.3	25.7%	20.0%
Total Developed Land	<b>106.7</b>	100.0%	93.7	60.3%	286.9	87.4%	54.1	62.4%	70.0%
Vacant/Agriculture	<b>0.0</b>	0.0%	61.6	39.7%	41.4	12.6%	32.6	37.6%	30.0%
<b>Total Area</b>	<b>106.7</b>	100.0%	<b>155.3</b>	100.0%	<b>328.3</b>	100.0%	<b>86.7</b>	100.0%	100.0%

Source: 2006 Buena Vista County Community Comprehensive Development Plans

Lakeside is compared to Rembrandt, Albert City, and Truesdale, Iowa. These communities are similar in size and population, however, each of the comparison communities is greatly influenced by the agricultural economy of Buena Vista County, whereas Lakeside is primarily influenced by the city of Storm Lake and Storm Lake.

During the land use survey conducted by Buena Vista County, there were no civic or industrial land uses found in Lakeside. The comparison communities' average is 11.8% for industrial land use and 2.3% for civic land uses. On the other hand, Lakeside, due to its adjacency to the shoreline of Storm Lake, has nearly double the land dedicated to recreational uses at 13.3%, compared to the other communities' average of 6.9%. In addition, Lakeside has double the residential land use coverage at 54.5% as compared to 25.9% for the other three communities. Lakeside can be considered a bedroom community to Storm Lake, Iowa located just to the north.

**FIGURE 6: EXISTING LAND USE MAP, LAKESIDE**



## **TRANSPORTATION SYSTEM AND FACILITIES**

Regardless of size, residents of any community have specific transportation needs. These include rail service, bus service, air transportation, as well as vehicular transportation. All of the transportation facilities present are not available within the community and require residents to travel to the nearest location. This portion of the Comprehensive Development Plan examines those services with regard to the closest proximity for residents of Lakeside.

### **Railroad Service**

Rail freight service in the Lakeside area is provided by Union Pacific Railroad which travels through the Storm Lake. Rail passenger service in Iowa is currently provided by the California Zephyr from Chicago, Illinois, to Oakland, California, and the Southwest Chief from Chicago, Illinois, to Los Angeles, California. The California Zephyr operates over the Burlington Northern-Santa Fe (BNSF) tracks in southern Iowa, providing daily trips in both directions. Stations include Burlington, Mount Pleasant, Ottumwa, Osceola, and Creston. The Southwest Chief also operates daily in both directions over the BNSF tracks in extreme southeast Iowa, with one stop in Fort Madison (IDOT, 2006).

### **Bus Service**

The nearest commercial bus service, operated by Greyhound, is available in Mason City. This route runs north and south across central Iowa connecting Des Moines, Ames, and Mason City. Another Greyhound route travels along Interstate 80 from Council Bluffs, Iowa to Davenport, Iowa. A third route runs from the Mason City area to Waterloo, Cedar Rapids, and Davenport.

### **Commercial Airport Service**

The Sioux Gateway, located in Sioux City, Iowa, is the closest commercial service airport. Northwest Airlines operates six daily flights with service to Minneapolis, Minnesota.

Fort Dodge Airport, located in Webster County, is the closest regional airport. Located 60 miles east of Lakeside, the airport is primarily used for general aviation. The two runways also support commercial flights to Minneapolis/St. Paul provided by Northwest Airlink.

Eppley Airport, located 125 miles away in Omaha, is another regional airport. In 1999 the airport served a total of 3.77 million passengers, 77 million pounds of mail, and 172 million pounds of cargo. The airport itself is located four miles northwest of downtown Omaha on a site encompassing approximately 2,650 acres. The terminal area includes 368,000 square feet with 21 boarding gates. The airport includes three runways, 9,502 feet x 150 feet, 8,152 feet x 150 feet, 4,060 feet x 75 feet. Adjacent to the airport is long and short term parking in the garage, surface parking as well economy parking located a short distance from the airport. Airlines serving Eppley include the following:

- America West Airlines
- American Airlines
- Continental Airlines
- Delta Air Lines
- Frontier Airlines
- Midwest Express Airlines
- Northwest Airlines
- Southwest Airlines
- Trans World Airlines

- United Airlines
- US Airways Express

**Small Craft Public Airports**

The closest small craft public airport facility is located near the City of Storm Lake. This airport has three runways, two are constructed of concrete, and one is situated on turf.

**Surface Transportation**

The surface transportation system for Lakeside is greatly influenced by Storm Lake and is based primarily upon the system of local streets that are connected to the county roadway system, which allows the community access to the surrounding region. These roadways are an essential aspect of community development for the residents of Lakeside as they provide for movement of goods and services into and through the city.

**State and Federal Highways**

The city of Lakeside is located along Storm Lake just to the southwest of the US Highway 71 and State Highway 7 intersection.

**Community Street System**

The street system in Lakeside is comprised of a network of east-west streets which connect to a main road running along Storm Lake from the north to the southwest. The street system in the community is non-typical of other communities of this size because of Storm Lake.

## ***ENVISION LAKESIDE***

## **ENVISION THE FUTURE**

The following Chapter of the Comprehensive Development Plan includes information obtained through public participation. The main form of public participation during the Lakeside plan was a town hall meeting held in the community. Other portions of this chapter will review the results of the town hall meeting, develop a vision statement for the community, and set goals, objectives and policies that will guide the future.

### **LAKESIDE'S TOWN HALL MEETING**

This section of the Plan is the beginning of the ongoing process of visioning. The Town Hall meeting was held with the public in order to gather their input towards the creation of a future vision of Lakeside. From their input, goals and policies were developed. These goals and policies become the foundation upon which the future will be built. From here, the City can develop action statements and benchmark criteria to monitor its progress. On Tuesday, February 7, 2006, a Town Hall Meeting was held at the Lakeside Council Chambers to gather input on issues (both positive and negative) facing the community. The meeting included a brainstorming session. There were between 10 and 15 residents in attendance. Participants were asked a series of questions designed to stimulate discussion and feedback on their perception of the City. The group was asked what they like about Lakeside and what needs to be improved in Lakeside. Then the group was asked to identify major issues within Lakeside and what projects need to be completed in the next twenty years. The group was asked to vote for each topic discussed for each of the questions asked. The four questions, in order, are:

1. What are some of the positives for Lakeside?
2. What is your vision of Lakeside?
3. What needs to be done to achieve this vision in Lakeside?
4. What needs to be approved in Lakeside?

After each question was posed, the participants were encouraged to brainstorm and respond with as many answers as possible. Participants were told that any answer was fair game, and that they were not allowed to evaluate the merits of any answer until the end of the meeting. The approach encourages participants to offer responses without apprehension. In addition, responses that appear outlandish or unreasonable may spark ideas in other participants that may not have been raised otherwise. Brainstorming sessions were allowed to continue as long as participants had responses, and previous questions could be re-visited at any time if any participant wanted to add a response.

Once the four questions had been posed, and the four brainstorming sessions were concluded, the participants were given the opportunity to vote for the three responses to each question they felt most strongly about. All responses have remained on the list, and will be presented in this Plan, whether they received votes or not. The point totals were tabulated to determine the top three responses to each question. Note that point totals for each question within one meeting may differ, as participants may not have voted for three responses. The results of the tabulations follow.

## LAKESIDE'S TOWN HALL MEETING RESULTS

TABLE 24: WHAT ARE SOME OF THE POSITIVES OF LAKESIDE, 2006

	Positive Aspect	Total Points	% of Total Points
1.	Debt Free	7	30.4%
2.	Positive City Council	6	26.1%
3.	Taxes	5	21.7%
4.	Parks	2	8.7%
5.	Camp Ground	2	8.7%
6.	Friendly Community	1	4.3%
7.	Storm Lake	0	0.0%
8.	Citizen Participation	0	0.0%
	<b>Total</b>	<b>23</b>	<b>100.0%</b>

Source: Lakeside Town Hall Meeting, February 9, 2006, JEO Consulting Group, Inc.

TABLE 25: WHAT NEEDS TO BE IMPROVED IN LAKESIDE, 2006

	Future Projects	Total Points	% of Total Points
1.	Dependence Upon Storm Lake for Utilities	7	38.9%
2.	Change the Usage of some Properties	5	27.8%
3.	Shortage of Residential Lots	3	16.7%
4.	Open the "Cobblestone"	2	11.1%
5.	Nature Trail	1	5.6%
6.	Business District/Main Street	0	0.0%
7.	Nuisance Abatement/Clean-up	0	0.0%
8.	Litter Control from Landfill	0	0.0%
	<b>Total</b>	<b>18</b>	<b>100.0%</b>

Source: Lakeside Town Hall Meeting, February 9, 2006, JEO Consulting Group, Inc.

TABLE 26: WHAT IS YOUR VISION OF LAKESIDE, 2006

	Vision	Total Points	% of Total Points
1.	Fund for Replacing/Maintaining Utility System	7	28.0%
2.	Water-Sewer/Lakeside being more independent	6	24.0%
3.	City Expansion/More Land for Housing	4	16.0%
4.	Community Center/Office/City Hall	4	16.0%
5.	Cobblestone Open	2	8.0%
6.	Erosion Control for Shoreline	1	4.0%
7.	Completion of Lake Trail Through City w/ Lightings System	1	4.0%
8.	Family-type Community (Friendly)	0	0.0%
9.	Enclosed shelter house	0	0.0%
10.	Road Upkeep	0	0.0%
11.	Post Office	0	0.0%
12.	Grocery Store/Convenience	0	0.0%
13.	Additional Retail	0	0.0%
14.	Churches	0	0.0%
15.	ADA Accessible Deck Overlooking Lake	0	0.0%
16.	Casino	0	0.0%
17.	Fishing Village & Dock	0	0.0%
	<b>Total</b>	<b>25</b>	<b>100.0%</b>

Source: Lakeside Town Hall Meeting, February 9, 2006, JEO Consulting Group, Inc.

**TABLE 27: WHAT NEEDS TO BE DONE TO ACHIEVE THIS VISION IN LAKESIDE, 2006**

	<b>Achive the Vision</b>	<b>Total Points</b>	<b>% of Total Points</b>
1.	Availability of Grants/Funding Sources	7	29.2%
2.	Develop Knowledge Base for Program Funding Source, Etc	5	20.8%
3.	Get Involved with Local, State & Federal Representatives	4	16.7%
4.	Citizen Groups/City Work More Closely with BD of Supervisors	3	12.5%
5.	Community-Wide Involvement	2	8.3%
6.	Create Community Identity	2	8.3%
7.	Grant Writer	1	4.2%
8.	Education of Planning Officials	0	0.0%
9.	Positive Attitude	0	0.0%
10.	Develop a Plan of Working with Landowners	0	0.0%
11.	Work to Locate Public Access to Lake	0	0.0%
12.	Pre-Disaster Mitigation Funding	0	0.0%
13.	Develop New Leadership	0	0.0%
14.	Partner with BV Regional Med. Ctr. RE: Public Health Issues	0	0.0%
	<b>Total</b>	<b>24</b>	<b>100.0%</b>

Source: Lakeside Town Hall Meeting, February 9, 2006, JEO Consulting Group, Inc.



## LAKESIDE'S VISION

Planning for future land uses within Lakeside is an ongoing process of goal setting and problem solving. The focus of the process is to continually gauge public perceptions and desires so that the City is able to monitor the quality of life it provides. Planning focuses on ways to solve existing problems within the City, and provides a management tool to help the residents achieve a desired future vision.

Developing future goals is accomplished through a process called visioning. Visioning allows the City to evaluate present conditions, identify problem areas, and build a consensus among City residents for the best way to manage future change. The result of the visioning process is a picture of how the residents of Lakeside would like to see the community evolve into over the next twenty or so years. The next step is an evaluation of strengths and weaknesses in the City. Once identified, the City will be able to determine specific items that need to change in order to achieve its vision. This provides the City with a "roadmap" to the future.

Change is a continuous process. By changing one characteristic in the community it may impact another and another. Change does not occur in a vacuum. The chain reaction can continue for several steps before particular changes are noticed. Because of this dynamic, Lakeside should develop specific benchmarks which can help monitor change, thus Creating a means by which development can be measured. Armed with a set of benchmark criteria, the City can monitor the effects of change at a specific level.

## VISION STATEMENT

"The City of Lakeside will strive to become increasingly self-sustaining by securing necessary resources through collaborative planning and public participation. Lakeside will work proactively to demonstrate its potential to future residents that the community is a unique and caring location to reside. Encouraging new residents to join the community, visitors to return, and current residents to stay, Lakeside will maintain its quality of life long into the future."

## LAKESIDE'S GOALS

This section will examine specific goals and policies for Lakeside in the future. These are essential to the future and need to be monitored on a regular basis. As specific goals, objectives and policies are achieved, the community needs to establish additional goals, objectives, and policies to tackle new issues. In order to be successful in the use of goals, objectives, and policies, it is critical to define what is meant by these terms.

## GOALS AND OBJECTIVES

Goals are desires, necessities and issues which should be attained in the future. A goal is a broad-based statement of the ultimate result of the change being undertaken. A goal should be established in a manner that can be accomplished. Goals are the end state of a desired outcome. Goals also play a factor in the establishment of policies within a community. In order to attain certain goals, certain policies within local government may need to be modified or changed.

Objectives are specific, measurable, and realistic steps, which are performed in order to attain specific goals. Objectives must be action oriented, must be measurable through both specific degree of achievement and in terms of time. Objectives can be established in a way which assigns specific individuals.

The following sections have been established in order to group specific actions into categories.

## **ECONOMIC DEVELOPMENT**

### **Goal 1:**

The City of Lakeside will work to promote and encourage economic growth by increasing opportunities for new residents to reside in the community.

#### **Objectives**

- 1.1 Increase awareness of future residents about the qualities of Lakeside through advertisements.
- 1.2 Work with residents and businesses in the community to determine what additional retail and service businesses need to be recruited to Lakeside.
- 1.3 Enhance and improve the recreational assets of Lakeside so they can be promoted through tourism based endeavors.
- 1.4 Work with a private entity to redevelop the ‘Cobblestone’ building.

### **Goal 2:**

Promote and encourage economic development activities that will support existing local businesses.

#### **Objectives**

- 2.1 Establish or enhance a regional economic development effort with Buena Vista County and the communities in Buena Vista County.
- 2.2 Identify those business owners that might be retiring in the near future. Work with these individuals to set up a business development program to recruit future business owners into the community.
- 2.3 Encourage, promote and develop economic development partnerships between local entities and private interest in the area.
- 2.4 Work with existing home owners that are 55 years of age or older to develop a program that will assist them in selling their home to a younger family in the future.

## **LAND USE**

### **Goal 3:**

The City of Lakeside should enhance residential growth by promoting future land uses which will manage the land in a cost-effective and efficient manner while protecting the environment and natural resources, as well as maintaining and increasing land values.

**Objectives**

- 3.1 The City should specifically manage land use near Storm Lake smartly to protect the existing resources and value of which the lake provides the community.
- 3.2 The City should work to increase communication between property owners and stakeholders to focus on the development of residential properties for future residents.
- 3.3 Lakeside should encourage future development in areas that can be properly served by utilities.
- 3.4 As development attempts to move into areas that are not easily served by utilities, the City should establish policies for shared costs of utility extensions.
- 3.5 Future developments should be encouraged to preserve tree groves and natural drainage ways as part of the development.

**HOUSING****Goal 4:**

Lakeside will provide affordable housing choices throughout the community while maintaining and preserving existing housing stock.

**Objectives:**

- 4.1 The City of Lakeside should develop a program to influence homeowners to increase maintenance of their homes to achieve a consistent level in the appearance of all residential structures.
- 4.2 Work with existing home owners that are 55 years of age or older to develop a program that will assist them in selling their home to a younger family in the future.
- 4.3 Complete a Blighted and Substandard Study and the corresponding General Redevelopment Plan for the community. These studies will enable the City to use Tax Increment Financing for certain housing projects such as Assisted Living and other senior housing.
- 4.4 The City needs to work with state officials to identify substandard/deteriorating housing units and develop a program for the rehabilitation or demolition of the units.
- 4.5 Support housing options for all incomes and physical capabilities of Lakeside's residents.
- 4.6 New residential developments should be accompanied by covenants when appropriate, which provide for the maintenance of common areas, open space, easements and drainage.

**PUBLIC HEALTH AND SAFETY****Goal 5:**

The City of Lakeside will continue to support health care, fire protection, and Buena Vista law enforcement programs by exploring programs and alternative services to insure optimum service levels and public costs.

**Objectives:**

- 5.1 The City will work toward increasing community awareness in relation to the hidden dangers that can exist in a lakeside community.
- 5.2 The City will work with the youth of the community to increase the beautification of the entire community.

- 5.3 The City Council will continue to support the efforts of the Fire Department through equipment upgrades and training.
- 5.4 The City will work toward improving the quality of the drinking water source of the community.
- 5.5 The City will work to update the existing sanitary sewer system within the community.
- 5.6 Future development in Lakeside should remain out of any designated 100-year flood plain.
- 5.7 The City should develop a surface water protection plan to decrease contamination threats of Storm Lake from surface water runoff produced by the community.
- 5.8 Lakeside should consider development of a centralized community storm shelter.

## TRANSPORTATION

### Goal 6:

The City of Lakeside will provide a transportation system that improves access and circulation for vehicular traffic within the community.

### Objectives:

- 6.1 Development in Lakeside shall be guided to safely utilize existing public investment in roads, and programs to reduce road maintenance.
- 6.2 The City will work with property owners of odd lots and improperly platted lots to replat the tracts into a more reasonable configuration that will allow for better transportation access.
- 6.3 The City Council will work to develop a main street repair, rehabilitation, and beautification program for the community. The program could be undertaken through the use of Community Development Block Grant funds, Tax Increment Financing (if the appropriate project were proposed) and/or through the creation of paving districts.
- 6.4 The City will work on developing a future recreational trails plan and system.

## RECREATION

### Goal 7:

Lakeside should promote and encourage recreational improvement for the community that coincides with the opportunities that are provided by Storm Lake.

### Objectives

- 7.1 Work on developing a future recreational trails plan and system.
- 7.2 Lakeside will work on the establishment of a community fishing dock to increase opportunities for residents and visitors to fish in Storm Lake.
- 7.3 The City should work to increase recreational opportunities for youth.
- 7.4 Establish policies and guidelines for the development of new park facilities as new subdivisions are proposed and approved.
- 7.5 Work with the development regulations to establish the means for the creation of clustered developments that will allow the community to see creative layouts while preserve open spaces for natural, environmental, and recreational purposes.

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**ENVIRONMENT**
**Goal 8:**

Lakeside has a number of environmental conditions surrounding the community, especially Storm Lake, floodplain, and natural drainage ways. The City will work towards a balance of protecting these assets while encouraging development on the community's perimeter and environmentally sustainable lakeside development.

**Objectives:**

- 8.1 Work with the development regulations to establish the means for the creation of clustered developments that will allow the community to see creative layouts while preserve open spaces for natural, environmental and recreational purposes.
- 8.2 The City of Lakeside should focus on specific efforts to reduce all sources of contamination of storm water runoff within and around the community.
- 8.3 Future lakeside developments should be encouraged to maintain or improve surface water quality through adequate shoreline protection as part of the development.
- 8.4 Federal requirements and regulations shall be followed when land use regulations are being developed. The City regulations should at a minimum be as strict as federal standards, and where necessary, may be enforced in a manner stricter than federal guidelines.
- 8.5 A Surface Water Protection Area should be established to protect the unique character and environmental quality of Storm Lake.
- 8.6 A Wellhead Protection Area should be established to protect the domestic supply of drinking water for Lakeside.
- 8.7 Promote quality land management through the development of erosion control design standards for larger commercial and industrial developments.
- 8.8 Consideration will be given to adopting a resolution requiring environmental impact review of all major public and private development proposals and the social and economic costs and benefits associated with any particular development proposal will be properly evaluated prior to public endorsement or approval.
- 8.9 The City of Lakeside will cooperate with Iowa Department of Natural Resources in enforcing state and federal regulations designed to achieve high air quality.
- 8.10 The City of Lakeside will, in making land use decisions relative to industrial or other uses likely to pose a threat to air quality, consider proximity of the proposed use to residential areas and meteorological factors such as prevailing wind direction and velocity.

**IMPLEMENTATION, EVALUATION, AND REVIEW****Goal 9:**

Changing needs and unforeseen conditions and opportunities will necessitate future review, evaluation, and updating of the Comprehensive Development Plan and its supporting documents. Intergovernmental coordination of all planning activities affecting land uses within the City is necessary to ensure an integrated comprehensive plan for City of Lakeside.

**Objectives:**

- 9.1 Adopt an updated zoning and subdivision regulation that supports and enforces the goals and objectives of this Comprehensive Development Plan.
- 9.2 Adopt a procedural manual and application process for addressing the enforcement of the Plan and regulations.
- 9.3 Develop a Blighted and Substandard Study as well as the accompanying General Redevelopment Plan. These implementation studies will allow the City to expand its opportunities for economic development and will allow the City to use Tax Increment Financing, if the opportunity presents itself.
- 9.4 The Planning Commission and the City Council should hold a joint meeting annually to assess any major changes in the community (unforeseen opportunities). The meeting should evaluate potential changes to the Comprehensive Development Plan and development regulations.
- 9.5 The Planning Commission shall meet at least once every three months or more often if needed.

# ***ACHIEVE LAKESIDE***

## FUTURE LAND USE PLAN

Establishing a future land use plan allows a community to determine the type, direction, and timing of future growth. The criteria established in this Land Use Plan reflect several things, including:

- Existing use of land within and around the community
- Desired types of growth including location of growth
- Physical characteristics, strengths and constraints to future growth
- Current population and economic trends affecting the community

Lakeside officials should review and understand the above criteria when making decisions about the future use of land in open spaces within the corporate boundary and the land immediately surrounding. At the time of the planning period, developable land within the corporate boundaries of Lakeside was nearly zero and was limited to future redevelopment efforts. Therefore, Lakeside will need to work with the City of Storm Lake and Buena Vista County to determine an ‘urban growth boundary’.

While monitoring past trends and analyzing growth trends in the community is important, they must be coupled with substantial, achievable goals and policies in order to provide Lakeside with a blueprint for growth that allows the community to prosper throughout the planning period.

Less arbitrary and more efficient allocation of land recognizes the forces of the private market and the limitations of the capital improvement budget. This Future Land Use Plan acknowledges that these factors play an important role in the growth and development of a community. The Future Land Use Plan section is intended to be a general guide to future land use that will balance private sector development, with the concerns, interests, and demands of the overall local economy.

The following future land use objectives, along with the more specific objectives listed in the Envision Lakeside section, need to be reviewed whenever there is a proposed modification to the Plan. These items need to be balanced with the possibility that an ‘unforeseen opportunity’ may present itself in a given proposal. Weighing all of these factors will allow the community to make solid land use decisions in the future.

- Identify past trends in demand for various land use categories (residential, commercial, industrial, public/semi-public)
- Combine community goals with estimated future demands to project future land use needs.
- Establish policies and land use suitability standards to:
  - a. Protect and enhance current and future buildings and land use;
  - b. Provide reasonable alternatives and locations for various land uses;
  - c. Promote efficient use of public facilities and utilities.

## FUTURE LAND USE CLASSIFICATION

An analysis of the existing land uses is important in understanding potential needs for the future. Existing land uses were determined through a visual survey of the community, maps, and aerial photographs. An analysis is provided in the Profile Lakeside section. This analysis, used in combination with the population projections, public input, and the future land use forecast, forms the foundation for the future land use plan.



This plan uses the following classifications:

- Agriculture (AG)
- Transitional Agriculture(TA)
- Low Density Residential (LDR)
- Medium Density Residential (MDR)
- High Density Residential (HDR)
- Commercial (C)
- Industrial (I)
- Public/Quasi Public (P)
- Parks/Recreation (P/R)

Each of these Future Land Use categories will be discussed in full detail in the following paragraphs.

### **Agriculture (AG)**

This land use designation intends for the continued use of cropland, farmsteads, livestock areas, animal services, crop services, horticulture, community supported agriculture and tree farms. At some point in the future this designation may transition into an urbanized area. Typically agricultural land use is located outside of the corporate boundary and will be regulated by Buena Vista County.

### **Transitional Agriculture (TA)**

The Transitional Agriculture area is intended for traditional agriculture uses around the perimeter of the community. This land use category is included due to policies established by Buena Vista County. These areas are identified in the Future Land Use map based upon locations determined by Buena Vista County. Types of allowable uses within this area include:

- Agricultural uses
- Limited residential uses, non-farm related development on acreages
- Based upon specific design criteria and proper location Mobile Home Parks may be allowed in this district.

### **RESIDENTIAL LAND USES**

Residential development is the backbone of a community. These areas are where the residents live and spend quality time. The next land use designations are intended for single-family dwellings, townhouses, duplexes, multifamily dwellings, apartments, group homes and elderly homes. The difference among the various groups is the density of development in each land use category.

### Low Density Residential (LDR)

Low Density Residential is intended to accommodate large-lot residential development including acreage development. The recommended density for this land use designation is a minimum of three to five acres per unit. This type of land use would not be recommended in prime developable areas near Lakeside due to the amount of land consumed. An example of a typical Low Density Residential land use area would be a cluster development that works to incorporate the natural amenities of the area. A portion of the development site would allow single family residential and the remaining area of the site would be left undeveloped. City services may or may not be provided within these areas but are not likely. Accommodations for the placement of onsite wastewater treatment systems are required.



*A typical Large-Lot development outside the edge of a city.*

Types of allowable uses within this area include:

- Single-family dwellings, including accessory uses. Lot size is dependent upon how sanitary wastewater is treated and the method of disposal. The use of central disposal systems in subdivisions may also lower the minimum lot size.
- Public and quasi-public uses.
- Based upon specific design criteria and proper location Mobile Home Parks may be allowed in this district.

### Medium Density Residential (MDR)

The next residential level is medium density residential with a density that ranges from three to ten units per acre. This density would allow land for single family dwellings on lots ranging from 7,500 square feet to 15,000 square feet. City services such as water and sewer would be required.

The Medium Density Residential district allows for a greater number of homes than the Low Density Residential district, by providing more useable open space or specific amenities as a tradeoff. This density is intended to encourage variations to the standard detached single-family environment. The single-family detached dwellings, with some occasional townhouse and condominium developments are included in this District. In addition, some two to four family dwellings may be mixed in to a subdivision. This land use category allows for some limited multi-family developments in conjunction with developments that are predominately single-family in nature. These areas can provide opportunities for affordable housing to be mixed into an overall residential neighborhood concept. Most dwellings will be one or two story, and will maintain a typical residential scale and character.



*A standard Single-Family Residential street.*

Subdivisions should be designed using principles of environmental conservation and clustering, when appropriate. When clustering is used in subdivision design, the same number of dwelling units can be realized while natural features are preserved. The areas being protected can be used as natural open spaces, linear parks, or trails. This will add to property values in a positive way as people are drawn to live in areas that provide natural amenities.

This district is intended to provide character through allowing a number of alternative housing opportunities within a neighborhood setting. Because of the higher concentration of residents in some of these areas, open space and linear parks should be used in conjunction with this area to provide visual interest and contrast with the more densely developed residential form.

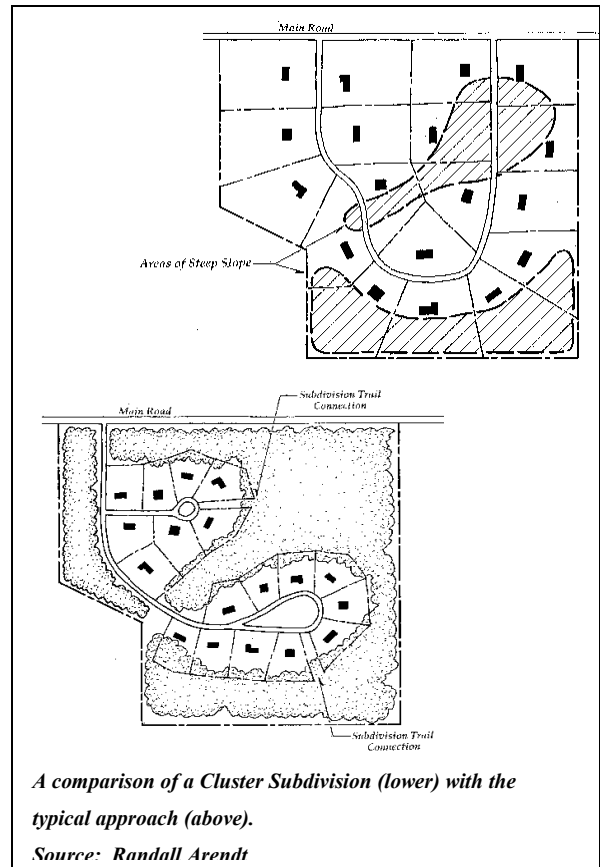
Another beneficial result accompanying cluster development is an overall increase in open space without an increase of the park system. Density bonuses can be used to encourage developers to preserve natural space within their developments, while still developing approximately the same number of lots.

### High Density Residential (HDR)

The High Density Residential area is intended to accommodate denser residential development such as apartments. As development pressure increases in Lakeside, new areas of High Density Residential development will need to be identified.

It is anticipated that this land use district will accommodate large scale developments, specifically apartment complexes. These areas should be located to:

- Act as a buffer between more intensive uses, (i.e. Commercial and Industrial) and the Low Density and Medium Density Residential Areas
- Create a buffer between low density residences and intensive transportation residences.
- Be located along a collector or arterial street, as indicated on the Transportation Plan Map.
- The developed density of these areas should be 10-35 or more housing units per acre.

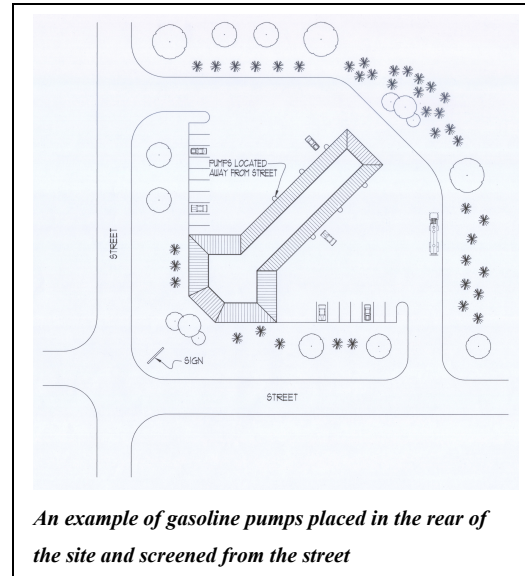


## COMMERCIAL

Commercial development is critical to the future stability of the community. Commercial uses account for one of two non-residential uses that aid in balancing the tax receipts of a community. More importantly is the fact that commercial uses provide the various goods and services required by local residents. The Lakeside Future Land Use Plan only identifies areas as Commercial, but the land use is typically divided into three categories within zoning regulations:

- General Commercial
- Downtown Commercial
- Highway Commercial

General Commercial and Downtown Commercial uses contain shops and service-oriented businesses that provide goods and services to those living locally, while Highway Commercial Uses are typically located in order to meet the needs of the traveling public; local residents will often benefit from these uses as well.



## INDUSTRIAL

This land use district is intended to designate areas in and around the community that are suitable for industrial uses. This district is typically located where existing industrial uses are present and near major interchanges of the expressway or near railroad tracks. Uses within these areas need to be compatible with the residents of the community. Highly hazardous and odorous uses are not encouraged.

Uses that are encouraged in these locations are:

- Warehouses and self storage facilities
- Manufacturing uses where water and waste demands are minimal
- Manufacturing uses that have low levels of emissions and odors
- Service oriented repair businesses
- Agricultural uses including agricultural processing facilities

## PUBLIC/QUASI-PUBLIC

This land use district is intended for existing publicly owned and semi-publicly owned and operated facilities such as City Hall, churches, publicly owned utilities, etc. These areas are based upon the location of existing uses and no new areas have been identified. The public/quasi-public land use district is a general area that can be utilized anywhere within the community. These uses are intended to accommodate existing public facilities, and allow the flexibility to add more facilities within the community as needed.

**PARKS/RECREATION**

These land use districts are intended for parks, green space, trails, recreational areas, and areas protected for environmental reasons, including open space. The Open Space land use designation is not intended to be an extension of the City's existing park system. These areas are intended to be used to preserve natural features, as well as a buffer between different levels of development. The City supports the retention of natural open space within developments. This land use designation can be used as a tool to encourage environmentally sensitive development. To encourage the appropriate use of open space in this manner, the City should work with developers to identify areas worthy of protection rather than allow individual developers to designate the open areas.



*An example of Open Space*

**FIGURE 7: FUTURE LAND USE MAP**

## FUTURE LAND USE PLAN MAP

A total of nine future land use districts overall, shown in Figure 7. In addition to the future land use districts, an ‘urban growth boundary’ has been established. The City of Storm Lake’s ‘urban growth boundary’ is also displayed on the map. These future land use areas will then become the basis for developing Zoning and Subdivision Regulations.

The Future Land Use Plan has been developed through input from citizens, city leaders, planning and zoning commission members, and elected officials of Lakeside with assistance from Buena Vista County staff. Figure 7 is a representation of future land uses in Lakeside. Each land use category addresses the purpose of the district and the general development guidelines that should be applied to such land use area(s) in the future.

### LAND USE SUITABILITY CRITERIA

This section of the Plan begins to address the question “How will this plan be implemented?” The major assumption of this plan is:

***“Specific development criteria will be adopted to help guide builders, investors, and community leaders in making good decisions concerning Lakeside’s future.”***

Based upon that assumption, the implementation criteria will be specific statements that describe the relationship between or among land uses and establish criteria or design standards that new development must meet.

### LAND USE TRANSITIONS

New development should provide, if needed, any screening, buffers, or additional setback requirements when located next to existing uses. Screening or buffers may be plant material, low earthen berms, solid fences, or any combination of the above. Boundaries between different land uses are done along streets, alleys or natural features (streams, railroads, etc.) whenever possible.

### COMMUNITY GROWTH

New development should, to the greatest extent possible, be contiguous to existing development or services. This will allow for the logical and cost effective extension of streets and utility services. The City may authorize non-contiguous development if:

- The developer pays for the “gap” costs of extending services from the existing connections to the proposed development, or
- The extension would open up needed or desirable areas of the community for additional growth, and
- Issues are related to adjacent/transitional agriculture uses.

The Future Land Use Plan, along with the Transportation Plan, provides the necessary tools to direct future development in Lakeside. The Future Land Use Plan is based upon existing conditions and projected conditions for the community.

## COMMUNITY ENTRANCES

First impressions of the community are made at the entrances. These impressions are critical to a community's overall image and identity. An emphasis to establish a quality impression should be given to both new and existing developments located near community entrances. Larger setbacks, landscaping standards, and development codes are ways Lakeside can achieve these positive impressions.

## FUTURE DEVELOPMENT CHALLENGES/BARRIERS

Lakeside is limited in its growth by Storm Lake, the city of Storm Lake, and a need for additional utility capacity.

## ANNEXATION

As the City grows in size it must look for opportunities to extend its borders to provide a superior quality of life for its residents. To do this, the State of Iowa has established a process for communities to expand their municipal boundary into areas that are contiguous to the community, provided such actions are justified. According to the Code of Iowa, property may be annexed into a City either through a voluntary or involuntary petition, although the affected City as well as the State of Iowa's City Development Board must take action upon both types of petitions.

Annexation of urban/suburban areas adjacent to existing municipal boundaries can be driven by many factors. The following are reasons for annexation to be considered are:

- Create a more uniform and orderly municipal boundary.
- Provide municipal services. Municipalities are created to provide the governmental services essential for sound urban development and for the protection of health, safety and well being of residents in areas that are used primarily for residential, industrial, and commercial purposes.
- Better ensure orderly growth pursuant to housing, land use, building, street, sidewalk, sanitary sewer, storm sewer, water, and electrical services.
- Provide more equitable taxation to existing property owners for the urban services and facilities that non-residents in proposed annexation areas use on a regular basis such as parks, streets, public infrastructure, emergency services, retail businesses, and associated support.
- Ensure ability to impose and consistently enforce planning processes and policies.
- Ability of residents of urban areas adjacent to the village to participate in municipal issues, including elections that either do or will have an impact on their properties.
- Anticipate and allocate resources for infrastructure improvements to affected annexed areas.
- Increase number of street and lane miles while increasing dollars received from the State Department of Transportation.
- Provide long term planning abilities as it relates to growth and provision of services.

Concerning a petition for Involuntary Annexation, Section 378.11 of the Code of Iowa states:

“A petition for incorporation, discontinuance, or boundary adjustment may be filed with the board by a city council, a county board of supervisors, a regional planning authority, or five percent of the



qualified electors of a city or territory involved in the proposal. Notice of the filing, including a copy of the petition, must be served upon the council of each city for which a discontinuance or boundary adjustment is proposed, the board of supervisors for each county which contains a portion of a city to be discontinued or territory to be incorporated, annexed or severed, the council of a city if an incorporation includes territory within the city's urbanized area, and any regional planning authority for the area involved.”

“Within ninety days of receipt of a petition, the board shall initiate appropriate proceedings or dismiss the petition. The board may combine for consideration petitions or plans which concern the same territory or city or which provide for a boundary adjustment or incorporation affecting common territory. The combined petitions may be submitted for consideration by a special local committee pursuant to section 368.14A.”

The petition must substantially include the following information as applicable:

1. A general statement of the proposal.
2. A map of the territory, city or cities involved.
3. Assessed valuation of platted and unplatted land.
4. Names of property owners.
5. Population density.
6. Description of topography.
7. Plans for disposal of assets and assumption of liabilities.
8. Description of existing municipal services, including but not limited to water supply, sewage disposal, and fire and police protection”

## **TRANSPORTATION FACILITIES AND SYSTEM FUTURE**

Transportation networks tie communities together and provide a link to the outside world. Adequate circulation systems are essential for the safe and efficient flow of vehicles and pedestrians, and accessibility to all parts of the city. The Transportation Plan will identify future improvements planned and those necessary to provide safe and efficient circulation of vehicles within Lakeside, including major projects that ensure implementation of the Future Land Use Plan.

### **STREET AND ROAD CLASSIFICATION SYSTEM**

Chapter 306.4 of the Code of Iowa provides for the necessary jurisdiction of municipalities over their municipal street systems. The chapter states, “Jurisdiction and control over the municipal street system shall be vested in the governing bodies of each municipality; except that the department and the municipal governing body shall exercise concurrent jurisdiction over the municipal extensions of primary roads in all municipalities. When concurrent jurisdiction is exercised, the department shall consult with the municipal governing body as to the kind and type of construction, reconstruction, repair, and maintenance, and the two parties shall enter into agreements with each other as to the division of costs thereof.”

There are five function classifications of highways, roads, and streets in Iowa according to the level of service provided. The classification of streets and roads in each community is periodically updated to be current with city boundary changes and the function of the streets. The classification system serves as a basis for determining future priorities, funds distribution and jurisdiction over the various highways, roads, and streets in the State. These classifications area as follows:

### ***Expressways/Interstate***

Expressways are restricted access, free-flow roads designed to carry high traffic volumes at high speeds with minimum friction. All traffic movement is lane separated by flow direction and all intersections with local and regional roads are made with grade separated interchanges.

At the time of the planning period, Lakeside did not have an expressway or interstate located within its corporate limits.

### ***Principal Arterials***

Principal arterials are roads that serve regional needs and connect major activity centers. Principal arterials usually serve the highest traffic corridors and are designated to accommodate relatively high speeds. Special traffic control devices, such as traffic signals, raised medians, and special turn lanes are usually used in controlling and separating traffic flows.

At the time of the planning period, Lakeside had two arterial roads serving the community US Highway 71 one half mile east, and State Highway 7 one half mile north.

### ***Minor Arterials***

Minor arterials are streets that connect and support the principal arterials within a community. These streets aid in connecting major activity centers with other parts of the city. Minor arterials typically allow access onto the adjacent properties while accommodating numerous left-turn movements and curb cuts. These streets are typically designed for speeds of 40 miles per hour or less.

### ***Collectors***

The collector street system links neighborhoods together and connects these neighborhoods with arterials, expressways, and activity centers. Collectors are usually designed for low speeds of 30 miles or less. Collectors are designed to connect the motoring public from the arterials to their ultimate designations, especially within residential neighborhoods.

### ***Local***

The remaining streets are classified as local service streets that provide access to adjoining properties within the city and connect to the collector and arterial street system.

Land use and transportation create the pattern for future development. An improved or new transportation route generates a greater level of accessibility and determines the way adjacent land may be utilized in the future. In the short term, land use shapes the demand for transportation. With an anticipated increase in industrial development, roadways will need to be improved or constructed to adequately supply an increase in truck traffic, bringing grain to the

agricultural processing site northeast of Lakeside. However, new or improved roads, county roads, and highways may change land values, thus altering the intensity of which land is utilized.

The adequacy of a community's transportation and circulation system will have a substantial impact on the rate and pattern of its future growth and development. Ensuring the circulation system is able to expand efficiently and remains consistent with the Future Land Use Plan requires careful, long-range planning efforts. The transportation and circulation needs depend upon how closely the street network can be matched to the existing land use patterns. With the development of an agricultural processing facility, Lakeside can expect future growth to increase the demand made on the street network. It is important that the future land use pattern be considered along with the existing pattern when decisions regarding street classification are determined. The street system is based upon factors such as traffic demand and trip generation, which in turn forms the basis for a classification system and appropriate design standards.

**FIGURE 8: TRANSPORTATION PLAN MAP**

## ***PLAN IMPLEMENTATION***

## **PLAN IMPLEMENTATION**

### **ACHIEVING LAKESIDE'S FUTURE PLAN**

Successful city plans have the same key ingredients: consensus, ideas, hard work, and the application of each of these things in solving community problems. This section of the plan contains the inspiration of the many City officials and residents who have participated in the planning process. Nevertheless, the ultimate success of this plan remains in the dedication offered by each and every resident.

There are numerous goals and objectives in this plan. It is recommended to review the relevant goals during planning and budget setting sessions. However, it is also recommended that the City select elements of the plan for immediate action; the goals of highest priority which are described below as the Action Plan.

### **ACTION AGENDA**

The Action Agenda is a combination of the following:

- Goals and Objectives
- Growth Policies
- Land Use Policies
- Support programs for the above items

It will be critical to earmark the specific funds to be used and the individuals primarily responsible for implementing the goals and policies in Lakeside.

### **SUPPORT PROGRAMS FOR THE ACTION AGENDA**

Four programs will play a vital role in the success of Lakeside's plan. These programs are:

1. Capital Improvements Financing--an annual predictable investment plan that uses a six to ten-year planning horizon to schedule and fund projects integral to the plan's implementation.
2. Zoning Regulations--updated land use districts can allow the City to provide direction for future growth.
3. Subdivision Regulations--establish criteria for dividing land into building areas, utility easements, and streets. Implementing the Transportation Plan is a primary function of subdivision regulations.
4. Plan Maintenance--an annual and five-year review program will allow the City flexibility in responding to growth and a continuous program of maintaining the plan's viability.

## **PLAN MAINTENANCE**

### **ANNUAL REVIEW OF THE PLAN**

A relevant, up to date plan is critical to the on-going planning success. To maintain the confidence of both public and private sector, evaluate the effectiveness of planning activities, and most importantly, to make mid-plan corrections on the use of City resources, the plan must be current. Thus, an annual review should occur when the City Council, residents, and staff are able to review the plan and recommend necessary changes.

After adoption of the comprehensive plan, opportunities should be provided to identify any changes in conditions that would impact elements or policies of the plan. At the beginning of each year a report should be prepared by the Planning and Zoning Commission that provides information and recommendations on whether the plan is current in respect to population and economic changes and if the recommended policies are still valid for the City and its long-term growth.

The Planning and Zoning Commission should hold a public hearing on this report in order to:

1. Provide citizens or developers with an opportunity to present possible changes to the plan;
2. Identify any changes in the status of projects called for in the plan; and
3. Bring forth any issues, or identify any changes in conditions, that may impact the validity of the plan.

If the Commission finds major policy issues or major changes in basic assumptions or conditions have arisen which could necessitate revisions to the plan, they should recommend changes or further study of those changes. This process may lead to identification of amendments to the plan that would be processed as per the procedures in the next section.

#### **UNANTICIPATED OPPORTUNITY**

If major, new, innovative development opportunities arise that impact several elements of the plan and that are determined to be of importance, a plan amendment may be proposed and considered separately from the annual review and other proposed plan amendments. The City Council or Planning and Zoning Commission shall compile a list of proposed amendments received during a year in preparation for a report to provide pertinent information on each proposal, and recommend action on the proposed amendments. The comprehensive plan amendment process should adhere to the adoption process specified by the Code of Iowa and should provide for organized participation and involvement of interested citizens.

#### **METHODS FOR EVALUATING DEVELOPMENT PROPOSALS**

The interpretation of the plan should be composed of a continuous and related series of analyses, with references to the goals and policies, the overall land use plan, and specific land use policies. Moreover, when considering specific proposed developments, interpretation of the plan should include a thorough review of all sections of the plan.

If a development proposal is not consistently supported by the plan, serious consideration should be given to making modifications to the proposal, or the following criteria should be used to determine if a comprehensive plan amendment would be justified:

- The character of the adjacent neighborhood
- The zoning and uses on nearby properties
- The suitability of the property for the uses allowed under the current zoning designation
- The type and extent of positive or detrimental impact that may affect adjacent properties, or the City at large, if the request is approved
- The impact of the proposal on public utilities and facilities
- The length of time that the subject and adjacent properties have been utilized for their current uses
- The benefits of the proposal to the public health, safety, and welfare compared to the hardship imposed on the applicant if the request is not approved
- Comparison of the existing land use plan and the proposed change regarding the relative conformance to the goals and policies

- Consideration of professional staff recommendations

**IMMEDIATE RECOMMENDATIONS**

1. Adopt the Comprehensive Development Plan
2. Establish a zoning ordinance and subdivision regulations

**SHORT TERM RECOMMENDATIONS**

1. Update and adopt building codes that consider hazard mitigation, improved building technology, and environmentally sensitive factors
2. Develop methods to provide for ongoing maintenance and replacement of facilities and equipment
3. Work with businesses in the City to develop an economic development strategy

**LONG TERM RECOMMENDATIONS**

1. Begin working with area stakeholders to identify and utilize programs and strategies to maximize housing opportunity in the City
2. Work with residents, businesses, and property owners to develop methods and policies that reduce the amount of runoff, erosion, and other pollutants

**CONTINUING RECOMMENDATIONS**

1. Develop a public education program for residents, businesses, and property that provides information about the ongoing planning process and how they can be involved.

**PUBLIC EDUCATION**

Finally, broad public support and involvement is necessary for the development and use of nearly any implementation policy or program. If adequate support is to be developed, a permanent program educating residents is necessary. People who understand the methods and priorities of meeting the needs of the community must take the initiative to stimulate the interest and the understanding required to ensure action is taken. The governing body of Lakeside should strive to implement an active public participation process by creating an educational process on land use issues annually.

Some of the objectives of the comprehensive plan cannot be achieved unless the actions of two or more public agencies or private organizations can be coordinated. Frequently constraints prevent organizations from working with one another (i.e. financial resources, legal authority, restriction of joint uses of facilities, etc). Efforts should be made to bridge this gap with open communication, cooperation, and the realization that the issue at hand could benefit the health, safety, and general welfare of the residents in Lakeside.