Comprehensive

DEVELOPMENT **P**LAN

PLANNING TOWARDS 2028



Prepared For

TRUESDALE, IOWA BUENA VISTA COUNTY



TRUESDALE, IOWA

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TABLE OF CONTENTS

| INTRODUCTION | 4 |
|--|---|
| Introduction | 5 |
| Location | 5 |
| The Purpose of Comprehensive Planning | 5 |
| The Comprehensive Planning Process | 5 |
| Comprehensive Development Plan Components | 6 |
| GOVERNMENTAL AND JURISDICTIONAL ORGANIZATION | 7 |
| PROFILE TRUESDALE | 9 |
| Demographic Profile | |
| Population Trends and Analysis | |
| Age Structure Analysis | |
| Population Projections | |
| Housing Profile | |
| Age of Existing Housing Stock | |
| Economic and Employment Profile | |
| Income Statistics | |
| Regional Basic/Non-Basic Analysis | |
| Community Facilities | |
| Truesdale Facilities Inventory | |
| Recreational Facilities | |
| State Recreational Facilities | |
| County Recreational Facilities | |
| Community Recreational Facilities | |
| Other Recreational Activities | |
| Fire and Police Protection | |
| Law Enforcement | |
| Communication Facilities | |
| Radio | |
| Television | |
| Newspapers | |
| Public Utilities | |
| Electrical Service | |
| Telephone Services | |
| Cable Television Providers | |
| Municipal Water Systems | |

| Sanitary Sewer | |
|---|----|
| Solid Waste Disposal Facilities | |
| Health Facilities | |
| Hospital | |
| Medical Clinics | |
| Nursing Home Facilities | |
| Existing Land Use | |
| TRANSPORTATION SYSTEM AND FACILITIES | |
| ENVISION TRUESDALE | 47 |
| Envision the Future | |
| Truesdale's Town Hall Meeting | |
| Truesdale Town Hall Meeting Results | |
| Truesdale's Vision | |
| Vision Statement | |
| Truesdale's Goals | |
| Economic Development | |
| Land Use | |
| Housing | |
| Public Health and Safety | |
| Transportation | |
| ACHIEVE TRUESDALE | 55 |
| Future Land Use Plan | |
| Future Land Use Classification | |
| Agricultural Land Uses | |
| Residential Land Uses | |
| Commercial (C) | |
| Industrial (I) | |
| Public/Quasi-Public (P) | |
| Parks/Recreation (P/R) | 61 |
| Future Land Use Plan Map | |
| Land Use Suitability Criteria | |
| Land Use Transitions | |
| Community Growth | |
| Community Entrances | |
| Future development challenges/barriers | |
| Annexation | |
| TRANSPORTATION FACILITIES AND SYSTEM FUTURE | |
| Street and Road Classification System | |
| PLAN IMPLEMENTATION | 69 |

| Plan Implementation | 70 |
|--|----|
| Achieving Truesdale's Future Plan | 70 |
| Action Agenda | 70 |
| Support Programs for the Action Agenda | 70 |
| Plan Maintenance | 71 |
| Annual Review of the Plan | 71 |
| Unanticipated Opportunity | 71 |
| Methods for Evaluating Development Proposals | 71 |
| Immediate Recommendations | 72 |
| Short Term Recommendations | 72 |
| Long Term Recommendations | 72 |
| Continuing Recommendations | 72 |
| Public Education | 72 |

TABLE OF FIGURES

| FIGURE 1: POPULATION TRENDS AND PROJECTIONS, CITY OF TRUESDALE, 1940 TO 203 | 015 |
|---|-----|
| FIGURE 2: AGE OF EXISTING HOUSING STOCK, CITY OF TRUESDALE, 2000 | 16 |
| FIGURE 3: SCHOOL DISTRICT MAP | 31 |
| FIGURE 4: RESCUE DISTRICT MAP | 34 |
| FIGURE 5: FIRE DISTRICT MAP | 35 |
| FIGURE 6: EXISTING LAND USE MAP, TRUESDALE | 44 |
| FIGURE 7: FUTURE LAND USE MAP | 62 |
| FIGURE 8: TRANSPORTATION PLAN MAP | 68 |

| TABLE OF TABLE | TABLE | OF | TABLES |
|----------------|-------|----|--------|
|----------------|-------|----|--------|

| TABLE 1: POPULATION TRENDS, BUENA VISTA COUNTY & COMMUNITIES, 1980 TO 200410 |
|---|
| TABLE 2: AGE-SEX CHARACTERISTICS, CITY OF TRUESDALE, 1990 TO 200011 |
| TABLE 3: POPULATION PROJECTION SERIES, BUENA VISTA COUNTY AND COMMUNITIES, 2000 TO 2030 |
| TABLE 4: COMMUNITY HOUSING TRENDS, CITY OF TRUESDALE, 1990 AND 200017 |
| TABLE 5: HOUSING UNITS BY COMMUNITY, BUENA VISTA COUNTY AND COMMUNITIES - 2000 |
| TABLE 6: TENURE OF HOUSEHOLD BY SELECTED CHARACTERISTICS, CITY OF TRUESDALE, 1990 TO 2000 |
| TABLE 7: SELECTED HOUSING CONDITIONS, TRUESDALE AND BUENA VISTA COUNTY, 1990 AND 2000 |
| TABLE 8: HOUSEHOLD INCOME, TRUESDALE AND STATE OF IOWA, 1990 AND 200021 |
| TABLE 9: HOUSEHOLD INCOME BY AGE OF HOUSEHOLDER (55 YEARS & OLDER), CITY OF TRUESDALE, 2000 |
| TABLE 10: HOUSING COSTS AS A PERCENTAGE OF HOUSEHOLD INCOME, CITY OF TRUESDALE, 2000 |
| TABLE 11: AGE 65 AND OLDER COSTS AS PERCENTAGE OF INCOME, CITY OF TRUESDALE, 2000 |
| TABLE 12: BASIC/NON-BASIC EMPLOYMENT BY OCCUPATION, CITY OF TRUESDALE, 200025 |
| TABLE 13: BASIC/NON-BASIC EMPLOYMENT BY INDUSTRY, CITY OF TRUESDALE, 2000 |
| TABLE 14: TRAVEL TIME TO WORK, TRUESDALE, 1990 TO 2000 |
| TABLE 15: STATE PARKS |
| TABLE 16: COUNTY PARKS AND FACILITIES |
| TABLE 17: AREA GOLF COURSES |
| TABLE 18: BUENA VISTA COUNTY PUBLIC SCHOOLS BY SCHOOL DISTRICT |
| TABLE 19: PRIVATE SCHOOLS |
| TABLE 20 FIRE AND RESCUE EQUIPMENT |
| TABLE 21: SWORN OFFICERS, BUENA VISTA AND SURROUNDING COUNTIES, 2000 – 2004 |
| TABLE 22: EXISTING LAND USE, TRUESDALE, 200641 |
| TABLE 23: ACRES PER 100 PERSONS COMPARISON, BUENA VISTA COUNTY COMMUNITIES42 |
| TABLE 24: LAND USE COMPARISONS (IN ACRES), 2006 |
| TABLE 25: WHAT DO YOU LIKE ABOUT TRUESDALE, 2006 |

| TABLE 26: WHAT NEEDS TO BE IMPROVED IN TRUESDALE, 2006 | 49 |
|---|-----|
| TABLE 27: WHAT IS YOUR VISION OF TRUESDALE, 2006 | .49 |
| TABLE 28: WHAT NEEDS TO BE DONE TO ACHIEVE THIS VISION IN TRUESDALE, 2006 | .49 |



INTRODUCTION

LOCATION

Truesdale, the smallest community in Buena Vista County, had a 2000 census population of 91. The City is north of the City of Storm Lake. Truesdale is located on U.S. Highway 71.

THE PURPOSE OF COMPREHENSIVE PLANNING

The Truesdale Comprehensive Development Plan is designed to promote orderly growth and development for the city. The Comprehensive Development Plan will provide policy guidelines to enable citizens and elected officials to make informed decisions about the future of the city.

The Plan acts as a tool to "Develop a road map that guides the community through change"



The Comprehensive Development Plan will provide a guideline for the location of future developments within the planning jurisdiction of Truesdale. The Comprehensive Development Plan is intended to encourage a strong economic base for the city so the goals of the city are achieved.

The Plan will assist Truesdale in evaluating the impacts of development (i.e. economic, social, fiscal, service and amenity provision, health, safety and general welfare) and encourage appropriate land uses throughout the jurisdictional area of the Truesdale. The objective of planning is to provide a framework for guiding the community—whether a city or county, toward orderly growth and development. The Plan assists Truesdale in balancing the physical, social, economic, and aesthetic features as it responds to private sector interests.

Planned growth will make Truesdale more effective in serving residents, more efficient in using resources, and able to meet the standard of living and quality of life every individual desires.

THE COMPREHENSIVE PLANNING PROCESS

Comprehensive planning begins with the data collection phase. Data is collected that provides a snapshot of the past and present city conditions. Analysis of data provides the basis for developing forecasts for future landuse demands in the city.



Plan is interconnected to the community's future; just like the pieces of a jigsaw puzzle The second phase of the planning process is the development of general goals and policies, based upon the issues facing the city. These are practical guidelines for improving existing conditions and guiding future growth. The Comprehensive Development Plan is a vision presented in text, graphics and tables that represent the desires of Truesdale for the future.

The Comprehensive Development Plan represents a blueprint designed to identify, assess, and develop actions and policies in the areas of population, land use, transportation, housing, economic development, community facilities, and utilities. The Comprehensive Development Plan contains recommendations that when implemented will be of value to the residents of Truesdale.

Implementation is the final phase of the process. A broad range of development policies and programs are required to implement the Comprehensive Development Plan. The Comprehensive Development Plan identifies the tools, programs, and methods necessary to carry out the recommendations. Nevertheless, the implementation of the development policies contained within the Comprehensive Development Plan is dependent upon the adoption of the Plan by the governing body, and the leadership exercised by the present and future elected and appointed officials of the city.

The Plan was prepared under the direction of the Buena Vista County Planning Commission, with the assistance and participation of the Truesdale City Council, the Plan Review Committee and citizens of Truesdale. The time period for achieving goals, programs, and developments identified in the Truesdale Comprehensive Development Plan is approximately 20 years. However, Truesdale should review the Plan annually and complete an update of the document every five to ten years. Updating the Comprehensive Development Plan will allow Truesdale to incorporate ideas and developments that were unknown at the time of the present process.

COMPREHENSIVE DEVELOPMENT PLAN COMPONENTS

Iowa Code permits cities to regulate land use by ordinance. All citations to the Iowa Code in this Plan are from the Iowa General Assembly website. Pursuant to Iowa Code, the Truesdale City Council has the authority to:

"For the purpose of promoting the health, safety, morals, or the general welfare of the community or for the purpose of preserving historically significant areas of the community, any city is hereby empowered to regulate and restrict the height, number of stories, and size of buildings and other structures, the percentage of lot that may be occupied, the size of yards, courts, and other open spaces, the density of population, and the location and use of buildings, structures, and land for trade, industry, residence, or other purposes." (Iowa Code Ann § 414.1) However, the Council is limited in their authority; their "powers exercised only with reference to land and structures located within the city limits." (Iowa Code Ann § 414.23)

Pursuant to Iowa Code:

"The regulations shall be made in accordance with a comprehensive plan and designed to preserve the availability of agricultural land; to consider the protection of soil from wind and water erosion; to encourage efficient urban development patterns; to lessen congestion in the street; to secure safety from fire, flood, panic, and other dangers; to promote health and the general welfare; to provide adequate light and air; to prevent the overcrowding of land; to avoid undue concentration of

population; to promote the conservation of energy resources; to promote reasonable access to solar energy; and to facilitate the adequate provision of transportation, water, sewerage, schools, parks, and other public requirements." (Iowa Code Ann § 414.3).

The Iowa Code defines factor regulations as follows:

"Such regulations shall be made with reasonable consideration, among other things, as to the character of the area of the district and the peculiar suitability of such area for particular uses, and with a view to conserving the value of buildings and encouraging the most appropriate use of land throughout such city." (Iowa Code Ann § 414.3).

The Truesdale Comprehensive Plan is comprised of the following chapters and sections:

- Profile Truesdale
 - Demographic Analysis Conditions and Trend Analysis
 - City Facilities
 - Existing Land Use
- Envision Truesdale
 - Town Hall Meeting Results
 - Goals and Objectives
- Achieve Truesdale
 - o Future Land Use Plan
 - o Transportation Plan
- Truesdale Plan Implementation

Analyzing past and existing demographic, housing, economic, and social trends permits the projection of likely conditions in the future. Projections and forecasts are useful tools for planning the community's future; however, these tools are sometimes lacking in accuracy and may change due to unforeseen factors. In addition, past trends may be skewed or the data may be inaccurate, creating a distorted picture of past conditions. It is important for Truesdale to closely monitor population, housing, and economic conditions that may influence the city. Through periodic monitoring, the City can adapt and adjust to changes at the local level. Having the ability to adapt to socio-economic change allows the City to maintain an effective Comprehensive Development Plan for the future, to enhance the quality of life, and to raise the standard of living for all residents.

The Comprehensive Development Plan records where Truesdale has been, where it is now, and where it likely will be in the future. Having this record in the Comprehensive Development Plan will serve to inform City officials as much as possible. The Comprehensive Development Plan is an information and management tool for City leaders to use in their decision-making process when considering future developments. The Comprehensive Development Plan is not a static document; it should evolve as changes in the land-use, population or local economy occur during the planning period. This information is the basis for Truesdale's evolution as it achieves its physical, social, and economic goals.

The Truesdale city government consists of a five member City Council and the mayor who perform the governmental functions for the City. The planning and zoning jurisdiction of Truesdale, pursuant to Iowa Code Ann. § 335.3, includes all land and uses within the corporate limits of the city. There is one limitation, however, on the power to regulate land use, which is the regulation of agriculture or agricultural structures as long as they are being used for agricultural purposes. (Iowa Code Ann. § 335.2)

Iowa Code also dictates how county and city zoning efforts interact in areas where they overlap. When cities enact zoning, they are empowered to extend their authority over any unincorporated areas within two miles of the city's limits, unless the County has already zoned the area. (Iowa Code Ann § 414.23). However, "Whenever a county in which this power is being exercised by a municipality adopts a county zoning ordinance the power exercised by the municipality and the specific regulations and districts thereunder shall be terminated within three months of the establishment of the administrative authority for county zoning, or at such date as mutually agreed upon by the municipality and county." (Iowa Code Ann. § 414.23)

Also, pursuant to Iowa Code Ann. § 335.24, if more than one statute, ordinance, or regulation conflict, the one that imposes the highest standards governs. However, there is one caveat to this general rule. Where a city has zoning regulations pertaining to subdivisions, those regulations can be authorized over the area within two miles of the city, even when the county has general jurisdiction over the area pursuant to Iowa Code Ann. § 414.23. Under authority of Iowa Code Ann. § 354.9, the city may pass an ordinance clearly establishing the area over which it will exercise subdivision review. In which case, the city must use the same standards it uses within its limits, and the city and county many enter into a 28E intergovernmental agreement on standards and conditions for review.

In essence, according to the Code of Iowa, counties and cities have the power to regulate land use through zoning ordinances. When a county adopts a zoning ordinance, agricultural land is generally exempt, and the ordinance extends to the corporate limits of cities. In the case of a city that has zoning at a time when the county does not, that city has zoning authority over the unincorporated area within two miles of its corporate limits. However, when a county enacts zoning, the county authority extends over that two mile area, and the city authority is them limited to land within its corporate limits. The only exception to this rule is the city may still exercise subdivision review powers within the two-mile area if they do so pursuant to a specific city ordinance clearly defining the two-mile limit.

PROFILE TRUESDALE

Demographic Profile

Population statistics aid decision-makers by developing a broad picture of the City of Truesdale. It is important for the community to understand where it has been, where it is, and where it appears to be going. Population is the driving force behind housing, local employment, economic, and fiscal stability of the City. Historic population conditions assist in developing demographic projections, which in turn assist in determining future housing, retail, medical, employment, and educational needs within the City. Projections provide an estimate for the City to base future land-use and development decisions. However, population projections are only estimates and unforeseen factors may effect projections significantly.

POPULATION TRENDS AND ANALYSIS

Table 1 shows the population for Truesdale and other incorporated and unincorporated areas in Buena Vista County, between 1980 and 2004. This information provides an understanding of the past and present population trends and changes. Truesdale's population in 2000 was 91 persons, which was a decrease of 41 persons, or -31.1%, from 1990. The City's population in 2004 was estimated to be 88, a decrease of 3 persons, or -3.3%, over 2000. The table indicates Truesdale had a net decrease of 40 persons, or -31.3%, between 1980 and 2004.

| C o mmunity | 1980 | 1990 | % Change 1980 to 1990 | 2000 | % Change 1990 to 2000 | 2004 | % Change 2000 to 2004 | % Change 1980 to 2004 |
|----------------------|--------|------------|-----------------------------|--------|-----------------------------|--------|-----------------------------|-----------------------------|
| Albert City | 818 | 779 | -4.8% | 709 | -9.0% | 691 | -2.5% | -15.5% |
| Alta | 1,720 | 1,820 | 5.8% | 1,865 | 2.5% | 1,852 | -0.7% | 7.7% |
| Lakeside | 589 | 522 | -114% | 484 | -7.3% | 496 | 2.5% | -15.8% |
| Linn Grove | 205 | 194 | -5.4% | 211 | 8.8% | 2B | 0.9% | 3.9% |
| Marathon | 442 | 320 | -27.6% | 302 | -5.6% | 297 | -17% | -32.8% |
| Newell | 9B | 1,089 | 19.3% | 887 | -18.5% | 870 | -19% | -4.7% |
| Rembrandt | 291 | 229 | -213% | 228 | -0.4% | 222 | -2.6% | -23.7% |
| SiouxRapids | 897 | 761 | -15.2% | 720 | -5.4% | 703 | -2.4% | -216% |
| StormLake | 8,814 | 8,769 | -0.5% | 10,076 | 14.9% | 9,981 | -0.9% | B.2% |
| True s dale | 128 | 132 | 3.1% | 91 | -3 11% | 88 | -3.3% | -313% |
| Incorporated Areas | 14,817 | 14,615 | -14% | 15,573 | 6.6% | 15,4B | -10% | 4.0% |
| Unincorporated Areas | 5,957 | 5,350 | -10.2% | 4,838 | -9.6% | 4,743 | -2.0% | -20.4% |
| Buena Vista County | 20,774 | 19,965 | -3.9% | 20,411 | 2.2% | 20,156 | - 12% | -3.0% |

TABLE 1: POPULATION TRENDS, BUENA VISTA COUNTY & COMMUNITIES, 1980 TO 2004

Source: U.S. Census Bureau, Census of Population and Housing, 1980 - 1990, 2000, 2004

As shown in Table 1, Truesdale exhibited a small gain in population between 1980 and 1990, when it recorded an increase of 4 persons, or 3.1%. During this period, both the incorporated (as a whole) and unincorporated areas of Buena Vista County experienced a decrease in population of 607 and 202 persons, respectively. Through the 1980's this is counter to what happened in many small towns during the economic decline associated with changing farm conditions.

AGE STRUCTURE ANALYSIS

Age structure is an important component of population analysis. By analyzing age structure, one can determine which age groups (cohorts) within the City of Truesdale are being affected by population shifts and changes. Each age cohort affects the population in a number of different ways. For example, the existence of larger young cohorts (20-44 years) means that there is a greater ability to sustain future population growth than larger older cohorts. On the other hand, if the large, young cohorts maintain their relative size, but do not increase the population as expected, they will, as a group, tend to strain the resources of an area as they age. Understanding what is happening within the age groups of the City's population is necessary to effectively plan for the future.

| | 19 | 90 | 20 | 00 | 1990- | 2000 | 1990-20 | 00 |
|--------------------------|--------------------|------------|--------------------|-----------------|---------------|----------|-----------------------|------------|
| Age | Male and Female | % of Total | Male and Female | % of Total | Net Change | % Change | C o ho rt C ha nge | % Change |
| 0-4 | 10 | 7.6% | 3 | 3.3% | -7 | -70.0% | 3 | - |
| 5-9 | B | 9.8% | 5 | 5.5% | -8 | -615% | 5 | - |
| 10-14 | 16 | 12. P/a | 3 | 3.3% | -B | -81.3% | -7 | -70.0% |
| 15-19 | 8 | 6.1% | 7 | 7.7% | -1 | -12.5% | -6 | -46.2% |
| 20-24 | 9 | 6.8% | 5 | 5.5% | -4 | -44.4% | -11 | -68.8% |
| 25-29 | 14 | 10.6% | 2 | 2.2% | -12 | -85.7% | -6 | -75.0% |
| 30-34 | 12 | 9.1% | 3 | 3.3% | -9 | -75.0% | -6 | -66.7% |
| 35-44 | 20 | 15.2% | 26 | 28.6% | 6 | | 0 | 0.0% |
| 45-54 | 11 | 8.3% | 15 | 16.5% | 4 | 36.4% | -5 | -25.0% |
| 55-64 | 6 | 4.5% | 8 | 8.8% | 2 | 33.3% | -3 | -27.3% |
| 65-74 | 8 | 6.1% | 7 | 7.7% | -1 | -12.5% | 1 | 16.7% |
| 75 & older | 5 | 3.8% | 7 | 7.7% | 2 | 40.0% | -6 | -46.2% |
| Total | 132 | 100.0% | 91 | 100.0% | -41 | -311% | -41 | -311% |
| | | 1990 | | | 2000 | | Total Ch | ange |
| | Under 18 years | ofage | 44 | Under 18 years | ofage | 14 | 18 and under | -30 |
| S | ‰ftotalpop | ulation | 33.3% | ‰ftotalpop | ulation | 15.4% | %change | -68.2% |
| isti | Total 65 yrs ar | ndolder | В | Total 65 yrs ar | nd older | 14 | 65 and older | 1 |
| racter | %oftotalpop | ulation | 9.8% | ‰ftotalpop | ulation | 15.4% | %change | 7.7% |
| Selected Characteristics | Median Age | | 28.6 | Median Age | | 418 | Median Age | B.2 |
| elec | Total Females | | 67 | Total Females | | 43 | Total Females | -24 |
| ŭ | Total Males | | 65 | Total Males | | 48 | Total Males | •17 |
| | Total Popul | la tio n | 132 | Total Popul | ation | 91 | To tal Change | -41 |

| TABLE 2: AGE-SEX | CHARACTERISTICS. | CITY OF TRUESDALE | . 1990 то 2000 |
|--------------------|------------------|--------------------|----------------|
| I ADLE M. INCE-DEA | CHARACTERISTICS, | CITI OF I KUESDALE | , 1770 10 4000 |

Source: U.S. Census Bureau, Census of Population and Housing, STF-1A, 1990; DP-1 2000

Table 2 exhibits the age cohort structure for Truesdale in 1990 and 2000. Population age structure may indicate significant changes that are affecting the different population segments within the City. Realizing the number of persons in each age cohort, and at what rate the age cohorts are changing in size, will allow for informed decision-making in order to maximize the future use of resources. As shown in Table 2, changes between 1990 and 2000 occurred within a number of different age group cohorts.

One method of analyzing cohort movement in a population involves comparing the number of persons aged between 0 and 4 years in 1990 with the number of persons in the same age cohort 10 years later, or aged between 10 and 14 years in 2000. For example, in Truesdale, there were 10 children between the ages of 0 and 4 in 1990, and in 2000 there were 3 children between the ages of 10 and 14, a decrease of 7 children. A review of population by this method permits one to

undertake a detailed analysis of the cohorts moving in and out of the City. The negative change in this cohort indicates out-migration.

Truesdale experienced growth in only a few of its age cohorts. The 0 to 4 and 5 to 9 cohorts always indicate an increase, since the persons in those groups were not born when the previous census was completed. Note that the cohorts represented in Table 2 differ from those listed below due to the consolidation of the 25-29 and 30-34 cohorts from 1990 into a 35-44 cohort in 2000. Besides the 0 to 4 and 5 to 9 age groups, only one age group increased in population between 1990 and 2000, as shown below:

| <u>1990 Age Cohort</u> | Number | 2000 Age Cohort | Number | Change |
|------------------------|-----------|-----------------|-----------|-------------|
| NA | NA | 0-4 years | 3 persons | + 3 persons |
| NA | NA | 5-9 years | 5 persons | + 5 persons |
| 55-64 years | 6 persons | 65-74 years | 7 persons | + 1 person |
| Total Change | | | | + 9 persons |

Many of the age-cohorts that existed in 1990 and 2000 declined in number. While the City's population decreased during this ten year span, an analysis of where the changes took place will lead to an understanding of what services will be needed in the future.

Decreases in the cohorts occurred in eight of the age groups between 1990 and 2000, as follows:

| <u>1990 Age Cohort</u> | Number | 2000 Age Cohort | Number | Change |
|------------------------|------------|-----------------|------------|--------------|
| 0-4 years | 10 persons | 10-14 years | 3 persons | - 7 persons |
| 5-9 years | 13 persons | 15-19 years | 7 persons | - 6 persons |
| 10-14 years | 16 persons | 20-24 years | 5 persons | - 11 persons |
| 15-19 years | 8 persons | 25-29 years | 2 persons | - 6 persons |
| 20-24 years | 9 persons | 30-34 years | 3 persons | - 6 persons |
| 35-44 years | 20 persons | 45-54 years | 15 persons | - 5 persons |
| 45-54 years | 11 persons | 55-64 years | 8 persons | - 3 persons |
| 65 years + | 13 persons | 75 years + | 7 persons | - 6 persons |
| Total Change | | | | - 50 persons |

The two age cohorts, from 2000, representing the most negative change, are the 10-14 and 20-24 age cohorts, losing 7 and 11 persons, respectively. Four others each decreased by 6 people. The changes in the 75 years and older age cohort were most likely due to deaths or people moving into elderly care facilities located in other counties. The changes in the 20-24 and 25-29 age cohorts in 2000 is most likely related to persons completing their postsecondary education and moving onto new careers outside of the City. The change in the 25-29 and 30-34 age cohorts indicates that the City needs to focus on economic development strategies that attempt to capture a larger share of that age group as they finish their college education.

The median age in Truesdale increased sharply from 28.6 years in 1990 to 41.8 years in 2000. The proportion of persons less than 18 years of age decreased by 68.2% between 1990 and 2000, while the proportion of those aged 65 years and older increased by 7.7% overall.

The number of persons aged 55-74 decreased by 2 persons. In order to accommodate a growing number of elderly, who typically desire the ability to remain in place as they age, Truesdale, in cooperation with Buena Vista County, should be involved in developing facilities that can house those in need of assistance and allow them to feel safe and comfortable. To encourage the return of the younger and middle age groups, the City should be involved in economic development activities, including housing options and the continued maintenance and improvement of infrastructure to accommodate new growth, making Truesdale an attractive place to live and work.

POPULATION PROJECTIONS

Population Projections are estimates based upon past and present circumstances. Population projections allow Truesdale to estimate what the population will be in future years by looking at past trends. By analyzing population changes in this manner, the City will be able to develop a baseline of change from which they can create different future scenarios. A number of factors (demographics, economics, social, etc.) may affect projections positively or negatively. At the present time, these projections are the best crystal ball Truesdale has for predicting future population changes. There are many methods to project the future population trends; the eight projections used below are intended to give Truesdale a broad overview of the possible population changes that could occur in the future.

Trend Line Analysis

Trend Line Analysis is a process of projecting future populations based upon changes during a specified period of time. In the analysis of Truesdale, three different trend lines were reviewed: 1940 to 2004, 1990 to 2004, and 2000 to 2004. A review of these trend lines indicates the City is likely to experience a decrease in population through 2030. The following projections summarize the decennial population for Truesdale through 2030.

Truesdale Trend Analysis

| Year | Trend: 1940 to 2004 | Trend: 1990 to 2004 | Trend: 2000 to 2004 |
|------|---------------------|---------------------|---------------------|
| 2010 | 84 persons | 76 persons | 86 persons |
| 2020 | 73 persons | 58 persons | 79 persons |
| 2030 | 63 persons | 44 persons | 72 persons |

Cohort Survival Analysis

Cohort Survival Analysis reviews the population by different age groups and sex. The population age groups are projected forward by decade using survival rates for the different age cohorts. This projection model accounts for average birth rates by sex and adds the new births into the future population, but excludes migration factors.

The Cohort Survival Model projection indicates Truesdale's population will decrease slightly through year 2010, followed by increases during the two decades through 2030.

Truesdale's Cohort Survival Analysis

| Year | Cohort Survival Model |
|------|------------------------------|
| 2010 | 87 persons |
| 2020 | 86 persons |
| 2030 | 85 persons |

Summary of Population Projections

Using the modeling techniques discussed in the previous paragraphs, a summary of the six population projections for Truesdale through the year 2030 is shown in Figure 1. Three population projection scenarios were selected and include (1) a Low Series; (2) a Medium Series; and, (3) a High Series. All of the projections forecast a slight decrease in City population through the year 2030. The following population projections indicate the different scenarios that may be encountered by Truesdale through the year 2030.

| Y | ear | Low Series = 1940-2004 | Medium Series = <i>1990-2004</i> | High Series = <i>Cohort</i> |
|----|-----|------------------------|----------------------------------|-----------------------------|
| 20 | 010 | 76 persons | 86 persons | 87 persons |
| 20 | 020 | 58 persons | 79 persons | 86 persons |
| 20 | 030 | 44 persons | 72 persons | 85 persons |

Figure 1 reviews the population history of Truesdale between 1900 and 2004, and identifies the three population projection scenarios into the years 2010, 2020, and 2030. Figure 3 indicates the peak population for Truesdale occurred in 1950 with 158 people. Beginning in 1940, Truesdale has had an overall steady population. The only major changes occurred during the 1990's when the population dropped significantly from 132 to 91 in 2000.



FIGURE 1: POPULATION TRENDS AND PROJECTIONS, CITY OF TRUESDALE, 1940 TO 2030

Source: U.S. Census Bureau, Census of Population and Housing, 1940-2000, 2004

As stated previously, the projections have been developed from data and past trends, as well as present conditions. A number of external and internal demographic, economic, and social factors may affect these population forecasts. Truesdale should monitor population trends, size, and composition periodically in order to understand the direction their community is heading. Truesdale's greatest population threat continues to be out-migration, and strategies should be developed to further examine and prevent this phenomenon.

| Community | 2000 | L | wSeries | | Medium Series | | | High Series | | |
|----------------------|--------|--------|---------|--------|---------------|--------|--------|-------------|--------|--------|
| Community | Census | 2010 | 2020 | 2030 | 2010 | 2020 | 2030 | 2010 | 2020 | 2030 |
| Albert City | 709 | 9B | 918 | 922 | 934 | 969 | 1,004 | 933 | 986 | 1,042 |
| Alta | 1,865 | 2,403 | 2,414 | 2,425 | 2,458 | 2,548 | 2,641 | 2,454 | 2,594 | 2,740 |
| Lakeside | 484 | 624 | 627 | 629 | 638 | 661 | 685 | 637 | 673 | 711 |
| Linn Grove | 211 | 272 | 273 | 274 | 278 | 288 | 299 | 278 | 294 | 310 |
| Marathon | 302 | 389 | 391 | 393 | 398 | 4B | 428 | 397 | 420 | 444 |
| Newell | 887 | 1,143 | 1,148 | 1,154 | 1,169 | 1,212 | 1,256 | 1,167 | 1,234 | 1,303 |
| Rembrandt | 228 | 294 | 295 | 297 | 300 | 311 | 323 | 300 | 317 | 335 |
| SiouxRapids | 703 | 906 | 910 | 914 | 926 | 960 | 996 | 925 | 978 | 1,033 |
| StormLake | 9,981 | 12,860 | 12,920 | 12,980 | B,153 | B,634 | 14,B4 | B,B4 | B,884 | 14,664 |
| Truesdale | 88 | 113 | 114 | 114 | 116 | 120 | 125 | 116 | 122 | 129 |
| Incorporated Areas | 15,458 | 19,916 | 20,010 | 20,103 | 20,370 | 21,116 | 21,890 | 20,341 | 21,503 | 22,711 |
| Unincorporated Areas | 4,953 | 6,382 | 6,411 | 6,441 | 6,527 | 6,766 | 7,014 | 6,518 | 6,890 | 7,277 |
| Buena Vista County | 20,411 | 26,298 | 26,421 | 26,544 | 26,897 | 27,882 | 28,904 | 26,859 | 28,393 | 29,988 |

TABLE 3: POPULATION PROJECTION SERIES, BUENA VISTA COUNTY AND COMMUNITIES, 2000 TO 2030

Source: Population projections, JEO Consulting Group, 2005

Table 3 shows the population projection by series for each of the areas within Buena Vista County. The population projections for the communities were found by determining the proportion of the total population that each community had in 2000 and calculating that percentage for each series. This method of projection is helpful and gives an idea of where people are likely to live if the current trends throughout the county continued. This method does not consider the

social issues that people use when choosing a place to live, which have the potential to alter population projections in any direction.

Truesdale's population is projected to increase from 88 in 2000 to as high as 129 in 2030 in Table 3. This projection differs from the summary of population projections listed above which projects a low population of 44 and a high population of 85 by 2030.

HOUSING PROFILE

The Housing Profile in this Plan identifies existing housing characteristics and projected housing needs for residents of Truesdale. The primary goal of the housing profile is to allow the City to determine what needs to be done in order to provide safe, decent, sanitary, and affordable housing for every family and individual residing within Truesdale. The housing profile is an analysis that aids in determining the composition of owner-occupied and renter-occupied units, as well as the existence of vacant units. It is important to evaluate information on the value of owner-occupied housing units, and monthly rents for renter-occupied housing units, to determine if housing costs are a financial burden to Truesdale residents.

To project future housing needs, several factors must be considered. These factors include population change, household income, employment rates, land use patterns, and residents' attitudes. The following tables and figures provide the information to aid in determining future housing needs and develop policies designed to accomplish the housing goals for the City of Truesdale.

Age of Existing Housing Stock

An analysis of the age of Truesdale's housing stock reveals a great deal about population and economic conditions of the past. The age of the housing stock may also indicate the need for rehabilitation efforts, or new construction within the community. Examining the housing stock is important in order to understand the overall quality of housing and the quality of life in Truesdale.



FIGURE 2: AGE OF EXISTING HOUSING STOCK, CITY OF TRUESDALE, 2000

Source: U.S. Census Bureau, Census of Population and Housing, SF3, 2000

Figure 2 indicates 27, or 50.0% of Truesdale's housing units were constructed prior to 1940. There were 25 additional housing units constructed between 1940 and 1959, which indicates there was a strong economy during this time. In addition, there were 2 housing units built between 1980 and 1989, which coincides with the population growth experienced during this decade. Half of Truesdale's housing units were built prior to 1940, which may indicate a need for a housing rehabilitation program to improve the quality and energy efficiency of these older homes. Additionally, demolition of units that are beyond rehabilitation may be necessary.

Housing Trends

An analysis of housing trends can reveal a great deal about the different sectors of the population in Truesdale. Housing trends may also indicate the potential demand for additional owner- or renter-occupied housing. Examining housing trends is important in order to understand the overall diversity of the population and their quality of life within the community.

| Selected Characteristics | 1990 | 2000 | Change | % Change 1990-2000 | |
|-------------------------------|--------------------|-----------|----------|-----------------------|--|
| Population | B2 | 91 | (41) | -311% | |
| Persons in Households | B2 | 91 | (41) | -311% | |
| Persons in Group Quarters | - | - | - | - | |
| Persons per Household | 3.00 | 2.33 | -0.67 | -22.3% | |
| To tal Hous ing Units | 48 | 47 | (1) | -2.1% | |
| Occupied Housing Units | 44 | 39 | (5) | -114% | |
| Owner-Occupied units | 35 | 34 | (1) | -2.9% | |
| Renter-Occupied units | 9 | 5 | (4) | -44.4% | |
| Vacant Housing Units | 4 | 8 | 4 | 100.0% | |
| Owner-Occupied vacancy rate | - | 0.0% | - | - | |
| Renter-Occupied vacancy rate | - | 0.0% | - | - | |
| Median Contract Rent - 1990 a | nd 2000 | | | | |
| CityofTruesdale | \$ 175 | \$225 | \$50 | 28.6% | |
| Buena Vista County | \$218 | \$320 | \$102 | 46.8% | |
| lo va | \$261 | \$383 | \$ 122 | 46.7% | |
| Median Value of Owner Occupi | ied Units • 1990 a | nd 2000 | | | |
| CityofTruesdale | \$ 14,999 | \$22,700 | \$7,701 | 51.3% | |
| Buena Vista County | \$41,400 | \$65,900 | \$24,500 | 59.2% | |
| lo va | \$45,900 | \$ 82,100 | \$36,200 | 78.9% | |

TABLE 4: COMMUNITY HOUSING TRENDS, CITY OF TRUESDALE, 1990 AND 2000

Source: U.S. Census Bureau, Census of Population and Housing, STF-1A, 1990, DP-4 2000

Table 4 indicates the number of persons living in households decreased between 1990 and 2000 by 41 persons, or -31.1%, with no persons living in group quarters. In addition, the number of persons per household decreased from 3.00 to 2.33 persons. Nationally, the trend has been towards a declining household size, and Truesdale appears to be coinciding with this trend.

Table 4 also indicates the number of occupied housing units decreased from 44 in 1990 to 39 in 2000, or -11.4%, while vacant housing units doubled from 4 in 1990 to 8 in 2000.

Median contract rent in Truesdale increased from \$175 per month in 1990 to \$225 per month in 2000, or 28.68%, while rent in Buena Vista County and the State of Iowa increased by 46.8% and 46.7%, respectively. This indicates Truesdale has seen contract rent grow at a rate nearly two-thirds of that of the County and State. Comparing changes in monthly rents between 1990 and 2000 with the Consumer Price Index (CPI) enables the local housing market to be compared to national economic conditions. Inflation between 1990 and 2000 increased at a rate of 32.1%, indicating Truesdale rents increased at a rate less the rate of inflation. Thus, tenants were paying lower monthly rents in 2000, in terms of real dollars, than they were in 1990, on average.

The median value of owner-occupied housing units in Truesdale increased from \$14,999 in 1990 to \$22,700 in 2000, an increase of 51.3%. The median value for owner-occupied housing units in Buena Vista County and the State showed an increase of 59.2% and 78.9%, respectively. Housing values in Truesdale increased at nearly 1.5 times the rate of the CPI. This indicates housing values at all levels exceeded inflation and were valued significantly higher in 2000, in terms of real dollars, than in 1990, on average. This trend has created a seller's market, it can also act as an incentive to property owners to update and rehabilitate housing units.

| | Housing | Occupied Housing | Vacant | Owner- | Renter- | Persons per |
|----------------------|---------|-------------------------|--------|----------|----------|-------------|
| | Units | Units | Units | Occupied | Occupied | Household |
| Community | 2000 | 2000 | 2000 | 2000 | 2000 | 2000 |
| Albert City | 312 | 284 | 28 | 233 | 51 | 2.38 |
| Alta | 791 | 726 | 65 | 526 | 200 | 2.56 |
| Lakeside | 211 | 184 | 27 | 152 | 32 | 2.63 |
| Linn Grove | 99 | 89 | ю | 75 | 14 | 2.37 |
| Marathon | 162 | B8 | 24 | 109 | 29 | 2.19 |
| Newell | 381 | 361 | 20 | 295 | 66 | 2.32 |
| Rembrandt | 102 | 96 | 6 | 73 | 23 | 2.38 |
| SiouxRapids | 338 | 306 | 32 | 239 | 67 | 2.28 |
| StormLake | 3,706 | 3,466 | 240 | 2,215 | 1,251 | 2.57 |
| Trues dale | 47 | 39 | 8 | 34 | 5 | 2.33 |
| Incorporated Areas | 6,149 | 5,689 | 460 | 3,951 | 1,738 | 2.40 |
| Unincorporated Areas | 1,996 | 1,810 | 186 | 1,328 | 482 | 2.62 |
| Buena Vista County | 8,145 | 7,499 | 646 | 5,279 | 2,220 | 2.54 |

TABLE 5: HOUSING UNITS BY COMMUNITY, BUENA VISTA COUNTY AND COMMUNITIES - 2000

Source: U.S. Census Bureau, Census of Population and Housing, SF1 – DP1 2000

Table 5 examines housing characteristics for each of the communities and the unincorporated areas in Buena Vista County in the year 2000. The table indicates that the majority of the housing units are located within communities. More specifically, 47 or 0.6% are located in the City of Truesdale.

| | | 19 | 90 | | | 20 | 00 | | 0.0. | R.O . |
|------------------------------------|-------------------|-----------|--------------------|-------------|-------------------|---------|--------------------|--------|------------|--------------|
| Ho us e ho lder Characteris tic | Owner Occupied | % 0.0 | Renter Occupied | % R.O | Owner Occupied | % 0.0 | Renter Occupied | % R.O | Per Cha | |
| Tenure by Num | ber of Pers | ons in Ho | ousing Unit | (Occupie | ed Ho us ing | Units) | | | | |
| 1person | 8 | 22.9% | 1 | 11.12/0 | 10 | 29.4% | 2 | 40.0% | 25.0% | 100.0% |
| 2 persons | 6 | 17.1% | 1 | 11.19/0 | 12 | 35.3% | 0 | 0.0% | 100.0% | -100.0% |
| 3 persons | 7 | 20.0% | 4 | 44.4% | 6 | 17.6% | 2 | 40.0% | -14.3% | -50.0% |
| 4 persons | 8 | 22.9% | 2 | 22.2% | 5 | 14.7% | 0 | 0.0% | -37.5% | -100.0% |
| 5 persons | 5 | 14.3% | 1 | 11.19/0 | 1 | 2.9% | 0 | 0.0% | -80.0% | -100.0% |
| 6 persons or more | 1 | 2.9% | 0 | 0.0% | 0 | 0.0% | 1 | 20.0% | -100.0% | NA |
| TOTAL | 35 | 100.0% | 9 | 100.0% | 34 | 100.0% | 5 | 100.0% | -2.9% | -44.4% |
| Tenure by Age | of Househ | older (Oc | cupied Hou | ıs ing Unit | s) | | | | | |
| 15 to 24 years | 1 | 2.9% | 2 | 40.0% | 0 | 0.0% | 2 | 40.0% | -100.0% | 0.0% |
| 25 to 34 years | 5 | 14.3% | 4 | 80.0% | 1 | 2.9% | 0 | 0.0% | -80.0% | -100.0% |
| 35 to 44 years | ю | 28.6% | 3 | 60.0% | 10 | 29.4% | 2 | 40.0% | 0.0% | -33.3% |
| 45 to 54 years | 8 | 22.9% | 0 | 0.0% | 9 | 26.5% | 0 | 0.0% | 12.5% | 0.0% |
| 55 to 64 years | 3 | 8.6% | 0 | 0.0% | 5 | 14.7% | 1 | 20.0% | 66.7% | 100.0% |
| 65 to 74 years | 5 | 14.3% | 0 | 0.0% | 4 | 11.8% | 0 | 0.0% | -20.0% | 0.0% |
| 75 years and over | 3 | 8.6% | 0 | 0.0% | 5 | 14.7% | 0 | 0.0% | 66.7% | 0.0% |
| TOTAL | 35 | 100.0% | 9 | 180.0% | 34 | 100.0% | 5 | 100.0% | -2.9% | -44.4% |

TABLE 6: TENURE OF HOUSEHOLD BY SELECTED CHARACTERISTICS, CITY OF TRUESDALE, 1990 TO 2000

Source: U.S. Census Bureau, Census of Population and Housing, STF-1A, 1990 / SF4 2000

Table 6 shows tenure (owner-occupied and renter-occupied) of households by number and age of persons in each housing unit. Analyzing this data allows the City the ability to determine where there may be a need for additional housing. In addition, the City could target efforts for housing rehabilitation and construction at those segments of the population exhibiting the largest need.

The largest section of owner-occupied housing in Truesdale in 2000, based upon number of persons, was two-person households, with 12 units, or 35.3% of the total owner-occupied units. By comparison, the largest household sizes for rentals were the one-person and three-person households with 2 units each, or 40.0%, of the total renter-occupied units. Truesdale was comprised of 24 1- or 2-person households, or 61.5% of all households. Households having 5 or more persons comprised only 2.9% of the owner-occupied segment, and 20.0% of the renter-occupied segment. Citywide, households of 5- or more persons accounted for only 2 units, or 5.1% of the total.

When compared to 1990, two of the six owner-occupied household groups grew in number. Owner-occupied household groups of two persons grew by the greatest percentage, increasing by 6 units, or 100.0%, while numerically, units with five persons decreased by 4 units, or -80.0%. Only one of the six renter-occupied housing unit groups increased, with one-person units increasing by 1 new unit. Three renter-occupied categories (those with two-, four- and five-persons) dropped to zero units over the ten-year period.

According to the 2000 data in Table 6, the largest groups of the owner-occupied units were the 35 to 44 and 45 to 54 year categories. The age groups accounted for 29.4% and 26.5% of the total, respectively, for a combined total of 55.9%.

Tenure by age indicates 67.7% of owner-occupied housing units were comprised of persons aged 45 years and older, while 80.0% of renter-occupied units were comprised of persons aged 45 years and younger.

| Housing Dep Silo | City of T | rue s dale | Buena Vista County | | |
|---|-----------|------------|--------------------|------------|--|
| Housing Profile | Total | % of Total | Total | % of Total | |
| 1990 Housing Units | 48 | | 8,140 | | |
| 1990 Occupied Housing Units | 44 | 917% | 7,515 | 92.3% | |
| 2000 Housing Units | 47 | | 8,145 | | |
| 2000 Occupied Housing Units | 39 | 83.0% | 7,499 | 92.19 | |
| Change in Number of Units 1990 to 2000 | | | | | |
| Total Change | -1 | -2.1% | 5 | 0. P | |
| Annual Change | 0 | -0.2% | 1 | 0.0% | |
| Total Change in Occupied Units | -5 | -11.4% | -16 | -0.2% | |
| Annual Change in Occupied Units | -1 | -11% | -2 | 0.0% | |
| Characteris tics | | | | | |
| 1990 Units Lacking Complete Plumbing Facilities | 4 | 8.3% | 61 | 0.7% | |
| 1990 Units with More Than One Person per Room | 0 | 0.0% | 100 | 12% | |
| 2000 Units Lacking Complete Plumbing Facilities | 2 | 4.3% | 81 | 10% | |
| 2000 Uhits with More Than One Person per Room | 0 | 0.0% | 248 | 3.0% | |
| Subs tandard Units | | | | | |
| 1990 Total | 4 | 8.3% | 161 | 2.0% | |
| 2000 Total | 2 | 4.3% | 329 | 4.0% | |

TABLE 7: SELECTED HOUSING CONDITIONS, TRUESDALE AND BUENA VISTA COUNTY, 1990 AND 2000

Source: U.S. Census Bureau, Census of Population and Housing, STF-3A, 1990, DP-4 2000

Table 7 indicates changes in housing conditions and includes an inventory of substandard housing for Truesdale. The occupancy household rate decreased from 91.7% of all housing in 1990 to 83.0% of all housing in 2000. Between 1990 and 2000, the number of housing units in the City decreased by one unit. In addition, there was a decrease of 5 occupied housing units.

According to the U.S. Department of Housing and Urban Development (HUD) guidelines, housing units lacking complete plumbing or which are overcrowded are considered substandard housing units. HUD defines a complete plumbing facility as hot and cold piped water, a bathtub or shower, and a flush toilet. HUD defines overcrowding as more than one person per room. When these criteria are applied to Truesdale, two housing units, or 4.3% of the total, were considered substandard in 2000. Both of the units lacked complete plumbing facilities.

Due to the age of the housing supply, the City should assume other structures may require repair or modernization. Housing units containing major defects requiring rehabilitation or upgrading to meet building, electrical or plumbing codes should also be included in an analysis of substandard housing. A comprehensive survey of the entire housing stock should be completed every five years to determine and identify the housing units that would benefit from remodeling or rehabilitation work. This process will help ensure that a community maintains a high quality of life for its residents through protecting the quality and quantity of its housing stock.

ECONOMIC AND EMPLOYMENT PROFILE

Economic data are collected in order to understand area markets, changes in economic activity and employment needs and opportunities within the City of Truesdale. In this section, employment by industry, household income statistics, and basic/non-basic analyses were reviewed for Truesdale and the State of Iowa.

INCOME STATISTICS

Income statistics for households are important for determining the earning power of households in a community. The data presented here show household income levels for Truesdale in comparison to the State. These data were reviewed to determine whether households experienced income increases at a rate comparable to the State of Iowa and the Consumer Price Index (CPI). Note that income statistics may exhibit different numbers than housing statistics due to the fact that these data were derived from different census survey formats.

| | | 199 | D | | 2000 | | | |
|-------------------------|-----------------------|---------------|-------------------|---------------|-----------------------|---------------|------------------|---------------|
| Household Income Ranges | City of Trues dale | % of Total | State of Io va | % of Total | City of Trues dale | % of Total | State of Iowa | % of Total |
| Less than \$ 10,000 | 2 | 4.8% | 173,098 | 16.2% | 4 | 9.8% | 93,783 | 8.2% |
| \$10,000 to \$14,999 | 10 | 23.8% | 111,561 | 10.5% | 4 | 9.8% | 77,333 | 6.7% |
| \$15,000 to \$24,999 | 9 | 214% | 221,2B | 20.8% | 9 | 22.0% | 165,122 | 14.4% |
| \$25,000 to \$34,999 | ъ | 35.7% | 194,997 | 18.3% | 7 | 17.1% | 168,7B | 14.7% |
| \$35,000 to \$49,999 | 4 | 9.5% | 191,863 | 18.0% | 7 | 17.1% | 218,204 | 19.0% |
| \$50,000 and over | 2 | 4.8% | 172,511 | 16.2% | Ø | 24.4% | 427,042 | 37.1% |
| Total | 42 | 100.0% | 1,065,243 | 100.0% | 41 | 100.0% | 1,150,197 | 100.0% |
| Median Household Income | \$26,250 | | \$26,229 | | \$29,063 | | \$39,469 | |

TABLE 8: HOUSEHOLD INCOME, TRUESDALE AND STATE OF IOWA, 1990 AND 2000

Source: U.S. Census Bureau, Census of Population and Housing, STF-3A, 1990 / DP-3 2000

Table 8 indicates the number of households in each income range for Truesdale for years 1990 and 2000. In 1990, the household income range most commonly reported was \$25,000 to \$34,999, which accounted for 35.7% of all households. By 2000, the income range reported most was the \$50,000 and over, which accounted for 24.4% of the total. Those households earning less than \$15,000 decreased from 28.6% in 1990 to only 19.6% in 2000, nearly two-thirds of the 1990 total.

The median household income for Truesdale was \$26,250 in 1990, which was \$21 more than the State. By 2000, the median household income increased to \$29,063 or an increase of 10.7%, and was over \$10,000 less than the State. The CPI for this period was 32.1%, which indicates incomes in Truesdale did not exceed inflation. In other words, households were earning 67.0% less, in real dollars, in 2000 than in 1990.

| Income Categories | 55 to 64 years | 65 to 74 years | 75 years and over | Householders age 55 and over | Householders age 55 and over | To tal Ho us eho kis In True s dale | % of Total Households with Householders age 55 and over |
|------------------------|-------------------|-------------------|----------------------|------------------------------------|------------------------------------|---|--|
| Less than \$ 10,000 | 0 | 0 | 2 | 2 | 11.1% | 4 | 50.0% |
| \$ 10,000 to \$ 14,999 | 0 | 0 | 2 | 2 | 11.1% | 4 | 50.0% |
| \$15,000 to \$24,999 | 0 | 1 | 2 | 3 | 16.7% | 9 | 33.3% |
| \$25,000 to \$34,999 | 4 | 0 | 0 | 4 | 22.2% | 7 | 57.1% |
| \$35,000 to \$49,999 | 0 | 2 | 0 | 2 | 11.1% | 7 | 28.6% |
| \$50,000 or more | 3 | 2 | 0 | 5 | 27.8% | 10 | 50.0% |
| Total | 7 | 5 | 6 | 18 | 100.0% | 41 | 43.9% |

TABLE 9: HOUSEHOLD INCOME BY AGE OF HOUSEHOLDER (55 YEARS & OLDER), CITY OF TRUESDALE, 2000

Source: U.S. Census Bureau, Census of Population and Housing, SF4 2000

Table 9 indicates household income for Truesdale householders aged 55 years and over in 2000. The purpose for this information is to determine the income level of the City's senior households. The table indicates 18 households meeting this criterion. Of these households, 7 or 38.9% had incomes less than \$25,000 per year. Furthermore, 4, or 22.2% of the senior households, had incomes less than \$15,000 per year; in addition, these 630 households accounted for 51.1% of all households in the City earning less than \$15,000. This information indicates many of these households could be eligible for housing assistance to ensure they continue to live at an appropriate standard of living. As the size of the 55 and over age cohort increases, these typically fixed income households may be required to provide their entire housing needs for a longer period of time. Also, the fixed incomes, in terms of real dollars, that support seniors generally decline at a faster rate than any other segment of the population.

The last two columns of Table 9 indicate the total number of households in each income level and the proportion of those households that were age 55 years and older. Note that in the income level of less than \$10,000, 50.0% of all households were over the age of 55. By contrast, only 28.6% of all households in the \$35,000 to \$49,999 income range are over 55 years of age, and 50.0% of all households in the \$50,000 or more income range was over 55 years of age. This indicates that those who are over 55 years of age in Truesdale account for a strong part of these income groups and appear to be increasing in line with all ages in these income groups. As noted above, the over 55 age group may increase faster than any other cohort in the next twenty years.

| Income Categories | Owner Occupied Households | % 0.0. Ho us e ho lds | Renter Occupied Households | % R.O. Households | To tal Ho us e ho lds | % of Total Hous cholds |
|------------------------------|---------------------------------|--------------------------|----------------------------------|----------------------|--------------------------|---------------------------|
| Less than \$10,000 | | | | | | |
| Less than 30% of income | 0 | 0.0% | 0 | 0.0% | 0 | 0.0% |
| More than 30% of income | 0 | 0.0% | 2 | 50.0% | 3 | 6.0% |
| \$ 10,000 to \$ 19,999 | | | | | | |
| Less than 30% of income | 4 | 10.5% | 0 | 0.0% | 4 | 9.8% |
| More than 30% of income | 2 | 5.3% | 0 | 0.0% | 2 | 4.9% |
| \$20,000 to \$34,999 | | | | | | |
| Less than 30% of income | 12 | 316% | 2 | 50.0% | 15 | 35.3% |
| More than 30% of income | 2 | 5.3% | 0 | 0.0% | 2 | 4.9% |
| \$35,000 to \$49,999 | | | | | | |
| Less than 30% of income | 8 | 211% | 0 | 0.0% | 8 | 19.5% |
| More than 30% of income | 0 | 0.0% | 0 | 0.0% | 0 | 0.0% |
| \$50,000 or more | | | | | | |
| Less than 30% of income | 10 | 26.3% | 0 | 0.0% | 10 | 24.4% |
| More than 30% of income | 0 | 0.0% | 0 | 0.0% | 0 | 0.0% |
| TOTAL | 38 | 100.0% | 4 | 100.0% | 42 | 104.8% |
| <u>Housing Cost Analysis</u> | | | | | | |
| Less than 30% of income | 34 | 89.5% | 2 | 50.0% | 36 | 85.7% |
| More than 30% of income | 4 | 10.5% | 2 | 50.0% | 6 | 14.3% |
| TOTAL | 38 | 100.0% | 4 | 100.0% | 42 | 100.0% |

TABLE 10: HOUSING COSTS AS A PERCENTAGE OF HOUSEHOLD INCOME, CITY OF TRUESDALE, 2000

Source: U.S. Census Bureau, Census of Population and Housing, SF 3 Table H73 and H97, 2000

Table 10 shows owner-occupied and renter-occupied housing costs as a percentage of householder income in 2000. In addition, the table identifies the number of households experiencing a housing cost burden. Note the total number of households is different, due to the use of a different survey form. A housing cost burden, as defined by the U.S. Department of Housing and Urban Development (HUD), occurs when gross housing costs, including utility costs, exceed 30% of gross household income, based on data published by the U.S. Census Bureau. Table 10 shows 36 households, or 85.7% of total households, paid less than 30% of their income towards housing costs. This means the remaining 6 households, or 14.3% of the total, were experiencing a housing cost burden.

There were 4 owner-occupied households and 2 renter-occupied households that experienced this housing cost burden. However, even though the total number of owner-occupied units exceeded the renter-occupied, only 10.5% of owner-occupied households had a housing cost burden, while 50.0% of renter-occupied households had a housing cost burden. The median rent in Truesdale was \$225 in 2000, considerably less than the state median of \$383.

Table 11 shows owner and renter costs for householders age 65 and over. Unlike the data shown in Table 10, no households in the 65 and over category are experiencing a housing cost burden.

| Income Categories | Owne r Occupied Ho us e ho lds | % 0.0. Ho us e ho lds | Renter- Occupied Households | % R.O. Ho us e ho lds | Total Households age 65 and Over | % of Total Hous eholds |
|------------------------------|--------------------------------------|--------------------------|-----------------------------------|--------------------------|---|---------------------------|
| <u>Housing Cost Analysis</u> | | | | | | |
| Less than 30% of income | 10 | 100.0% | 0 | - | 10 | 100.0% |
| More than 30% of income | 0 | 0.0% | 0 | - | 0 | 0.0% |
| TOTAL | 10 | 100.0% | 0 | | 10 | 100.0% |

TABLE 11: AGE 65 AND OLDER COSTS AS PERCENTAGE OF INCOME, CITY OF TRUESDALE, 2000

Source: U.S. Census Bureau, Census of Population and Housing, SF 3 Table H71 and H96, 2000

REGIONAL BASIC/NON-BASIC ANALYSIS

The following data examine six occupational areas established by the U.S. Census Bureau to evaluate trends in employment and the area economy. Basic employment and non-basic employment are defined as follows:

- Basic employment is business activity providing services primarily outside the area through the sale of goods and services, the revenues of which are directed to the local area in the form of wages and payments to local suppliers.
- Non-Basic employment is business activity providing services primarily within the local area through the sale of goods and services, and the revenues of such sales re-circulate within the community in the form of wages and expenditures by local citizens.

This analysis is used to further understand which occupational areas are exporting goods and services outside the area, thus importing dollars into the local economy. The six occupational categories used in the analysis are listed below:

- Management, professional, and related occupations
- Service occupations
- Sales and office occupations
- Farming, fishing and forestry occupations
- Construction, extraction, and maintenance occupations
- · Production, transportation, and material moving occupations

A related concept to the basic/non-basic distinction is that of a Basic Multiplier. The basic multiplier is a number, which represents the number of non-basic jobs supported by each basic job. A high basic multiplier means that the loss of one basic job will potentially have a large impact on the local economy if changes in employment occur. The rationale behind this analysis is that if basic jobs bring new money into a local economy, that money becomes the wages for workers in that economy. Finally, the more money generated by basic jobs within a community the more non-basic jobs that are supported.

Table 12 indicates the occupation category, the percent of Truesdale residents employed in each category, the percent of State residents employed in each category, and the basic and non-basic employment for that category in Truesdale. The formula for determining the basic or non-basic nature of an occupation entails subtracting the State's percentage of workforce in a particular occupation from the percentage of the workforce in that occupation in the City. If the City has a

lower proportion of its workforce employed in an occupation than the State as a whole, then that occupation is nonbasic.

| Occupation Category | Number of City of Truesdale Workforce | % of City of Truesdale Workforce | ‱f State Workforce | City of Truesdale minus State of Iowa | Basic | Non-Basic |
|---|--|--|-----------------------|--|-------|-----------|
| Management, professional, and related occupations | 8 | 13.8% | 31.3% | -17.5% | 0.0% | 13.8% |
| Service occupations | 10 | 17.2% | 14.8% | 2.4% | 2.4% | 14.8% |
| Sales and office occupations | 17 | 29.3% | 25.9% | 3.4% | 3.4% | 25.9% |
| Farming, fishing, and forestry occupations | 2 | 3.4% | 1.1% | 2.3% | 2.3% | 1.1% |
| Construction, extraction, and maintenance occupations | 13 | 22.4% | 8.9% | 13.5% | 13.5% | 8.9% |
| Production, transportation, and material moving occupations | 8 | 13.8% | 18.1% | -4.3% | 0.0% | 13.8% |
| TOTAL | 58 | 100% | 100% | | 21.6% | 78.3% |
| Economic base multiplier | 4.63 | | | | | |

TABLE 12: BASIC/NON-BASIC EMPLOYMENT BY OCCUPATION, CITY OF TRUESDALE, 2000

Source: U.S. Census Bureau, Census of Population and Housing, DP-3, 2000

In Truesdale, there are four basic occupation industries: 1) Service occupations, 2) Sales and office occupations, 3) Farming, fishing, and forestry occupations, and 4) Construction, extraction, and maintenance occupations. Goods and services from these occupations are exported to markets outside of the City, which in turn generates an infusion of dollars into the local economy. Table 12 shows that 78.3% of the jobs in Truesdale are non-basic, while 21.6% provide goods and services outside of the City. With four of the six categories indicating exports, this is not a bad balance; however, a majority of the exports are within one category. If an economic downturn occurred in this area, it could have a major impact on the City's economy.

The basic multiplier for Truesdale is 4.63. This number indicates that 4.63 non-basic jobs support every one basic job in Truesdale. Every time the City loses a job in one of the basic occupation categories, it potentially could lose 4.63 non-basic jobs. In order to decrease this potential, Truesdale needs to accentuate the basic jobs by diversifying the employment base even more. Communities want a balance of basic and non-basic employment in their economy to ensure future economic stability.

| | City of Trues dale | | State of lova | | City of | | |
|---|--------------------|---------------|---------------|------------|---------------------------------------|--------------|---------------|
| Indus try Catego rie s | 2000 | % of Total | 2000 | % of Total | Trues dale minus State of Io va | Basic | Non- Basic |
| Agriculture, forestry, hunting and mining | 4 | 6.9% | 65,903 | 4.4% | 2.5% | 2.5% | 4.4% |
| Construction | 9 | 15.5% | 91,824 | 6.2% | 9.4% | 9.4% | 6.2% |
| Manufacturing | 8 | B.8% | 253,444 | 17.0% | -3.2% | 0.0% | B.8% |
| Wholesale Trade | 2 | 3.4% | 53,267 | 3.6% | -0.1% | 0.0% | 3.4% |
| Retail Trade | 8 | 13.8 % | 179,381 | 12.0% | 18% | 18% | 12.0% |
| Trans portation and ware housing and utilities | 8 | 13.8 % | 73,170 | 4.9% | 8.9% | 8.9 % | 4.9% |
| Info rmatio n | 2 | 3.4% | 41,970 | 2.8% | 0.6% | 0.6% | 2.8% |
| Finance, Insurance, Real Estate and rental and leasing | 0 | 0.0% | 100,395 | 6.7% | -6.7% | 0.0% | 0.0% |
| Professional, scientific, management, administration, and waste management service | 0 | 0.0% | 90,157 | 6.1% | -6.1% | 0.0% | 0.0% |
| Educational, health, and social services | 3 | 5.2% | 324,142 | 218% | -16.6% | 0.0% | 5.2% |
| Arts, entertainment, recreation, accommodation and food services | 9 | 15.5% | 98,819 | 6.6% | 8.9% | 8.9% | 6.6% |
| Other services (except public administration) | 5 | 8.6% | 66,286 | 4.4% | 4.2% | 4.2% | 4.4% |
| Public Administration | 0 | 0.0% | 51,058 | 3.4% | -3.4% | 0.0% | 0.0% |
| Total | 58 | 100.0% | 1,489,816 | 100.0% | | 36.1% | 63.9% |
| Base Multiplier | 2.77 | | | | | | |

TABLE 13: BASIC/NON-BASIC EMPLOYMENT BY INDUSTRY, CITY OF TRUESDALE, 2000

Source: US Census - 2000 DP-3

Table 12 shows that one of the non-basic occupation categories is close to the same percentage as the State, so it is possible that this category could become basic, if additional jobs were created. If this occupational area was to surpass the State percentage, they would start to contribute to the basic employment of the City, which in turn would lower the basic multiplier. However, as jobs are added to one occupation category, the percentages for all of the industries will change. This makes forecasting future basic and non-basic occupations complex and difficult.

Table 13 offers another basic/non-basic analysis. This approach is based upon Industry Categories instead of Occupation Categories. With the data presented in this table, Truesdale will have more detailed information to define where job growth needs to occur. Note that the total percentage of basic and non-basic employment is calculated in this table.

According to Table 13, the following industries are strong in Truesdale:

- Agriculture, forestry, fishing, hunting and mining
- Construction
- Retail Trade
- Transportation and warehousing and utilities
- Arts, entertainment, recreation, accommodation and food services
- Other services (except public administration)

These industries are providing many of the basic jobs that are supporting non-basic employment. The industries having the most room for growth are Wholesale Trade, Manufacturing, and Public Administration. These industries fail to meet the State average by 0.1%, 3.2%, and 3.4% respectively.

Tables 12 and 13 combine to give Truesdale a picture of the employment conditions. In order to boost the economy of the City, there must be a flow of money into the area from other regions. To do that, Truesdale needs to offer goods and services to those other areas. The City could also diversify its economic structure, which will add strength and stability.

Commuter Trends

Travel time to work is a factor used to gauge where Truesdale's labor force is working. However, the data may be skewed when comparing the travel time to the actual miles traveled to work due to potential traffic issues during certain times of the day. Table 14 shows the number of residents of Truesdale that travel to work in each of several time categories.

Table 14 indicates the workforce spent less time traveling to work in 2000 than in 1990. The average travel time decreased from 16.6 minutes in 1990 to 13.3 minutes in 2000. When looking at travel time categories, the largest percentage increase occurred in the word at home category, which grew by 3 persons, or 300%. The next largest increase occurred in the 20 to 29 minutes category, which grew by 1 persons, or 20%. These decreases in time traveled are most likely due to a growing number of people commuting to jobs nearby in Storm Lake.

| Travel Time Categories | 1990 | % of Total | 2000 | % of Total | % Change |
|----------------------------|------|------------|------------|------------|-----------------|
| Less than 5 minutes | 3 | 4.2% | - | 0.0% | -100.0% |
| 5 to 9 minutes | 10 | 14.1% | 9 | 15.5% | -10.0% |
| 10 to 19 minutes | 35 | 49.3% | 38 | 65.5% | 8.6% |
| 20 to 29 minutes | 5 | 7.0% | 6 | 10.3% | 20.0% |
| 30 to 44 minutes | 7 | 9.9% | 2 | 3.4% | -714% |
| 45 to 59 minutes | 7 | 9.9% | - | 0.0% | -100.0% |
| 60 minutes or more | 4 | 5.6% | - | 0.0% | -100.0% |
| Worked at home | - | 0.0% | 3 | 5.2% | 300.0% |
| Total | 71 | 100.0% | 58 | 100.0% | - 18.3 % |
| Mean Travel Time (minutes) | 16.6 | | B.3 | | - 19.9 % |

TABLE 14: TRAVEL TIME TO WORK, TRUESDALE, 1990 TO 2000

Source: U.S. Census Bureau, Census of Population and Housing, STF-3A, 1990 - SF 3 Table PCT56 and DP3, 2000

Five time categories showed decreases in the number of people commuting. These were the less than 5 minutes, 5 to 9 minutes, 30 to 44 minutes, 45 to 59 minutes, and 60 minutes or more which decreased by 3, 1, 5, 7, and 4 persons, respectively. The reason for these decreases may be a result of a decrease in the number of well-paying jobs in the City, coupled with more lucrative opportunities in other places. The number of persons working at home increased from 0 in 1990 to 3 in 2000, a change of 300%.

COMMUNITY FACILITIES

State and local governments are responsible for providing a number of goods and services for their citizens. The people, buildings, equipment, and land utilized in the process of providing these goods and services are referred to in the public facilities inventory.

Public facilities represent a wide range of buildings, utilities, and services that are built and maintained by the different levels of government. Such facilities are provided to insure the safety, well being, and enjoyment of the residents of a jurisdiction, in this case, Truesdale. These facilities and services provide City residents with social, cultural, educational, and recreational opportunities, as well as law enforcement and fire protection services designed to meet area needs. It is important for all levels of government to anticipate the future demand for their goods and services if they are to remain strong and vital.

An important step is to establish a list of services and facilities that are currently provided to citizens of the city. In some instances, there are a number of goods and services that are not provided by the local or state governmental body and thus are provided by non-governmental private or non-profit organizations for the city. These organizations are important providers of goods and services, especially in sparsely populated rural areas.

TRUESDALE FACILITIES INVENTORY

The Facilities Inventory component of a Comprehensive Development Plan lists all available services and facilities in Truesdale. This inventory provides a resource for decision makers to evaluate future demands. Information was gathered by JEO Consulting Group, Inc. staff and Buena Vista County.

The Facilities Inventory for Boone County is divided into the following categories:

- Recreational Facilities
- Educational Facilities
- Fire and Police Protection
- County Buildings
- Transportation Facilities
- Communication Facilities
- Public Utilities
- Health Facilities

RECREATIONAL FACILITIES

Truesdale is located 8 miles north of Storm Lake. Brief descriptions of those and other recreational facilities maintained and operated by the State of Iowa, Buena Vista County, and the City of Truesdale are given below.

STATE RECREATIONAL FACILITIES

Although the parks listed below are located outside Truesdale, these resources offer a variety of recreational opportunities to City residents. A general distance of 30 miles was used when determining what sites to include in the following table.

| Name | County | Size | Features | Amenities |
|-------------------------------|---------|--------------|--|---|
| Black Hawk State Park | Sac | 86 Acres | 957 acre glacier-formed lake | Modern campsites (68 electric, 108 non-electric), open picnic shelters, hiking and interpretive trails, swimming, fishing, boating, Frisbee golf course, volleyball courts, and playground |
| Ambrose A. Call State Park | Kossuth | 138 Acres | Log cabin style lodge available for large gatherings | Shelter, lodge, hiking, modern facilities, and camping |
| Twins Lake State Park | Calhoun | NA | Natural lake with stock fishing | Fishing, picnicking, cross county skiing, and camping |
| Wanata State Park | Clay | 160 Acres | Overlooks the scenic Little Sioux River Valley, picnic shelter listed on the National Register of Historic Places | Hiking, fishing, and picnicking |

TABLE 15: STATE PARKS

Source: Iowa Department of Natural Resources, 2005

COUNTY RECREATIONAL FACILITIES

The Buena Vista County Conservation Board is responsible for twelve facilities within the County. These include Brooke Wildlife Area, Buena Vista County Conservation Park, Bur Oak Wildlife Area, Elk Wildlife Area, Gabrielson Park/Gustafson Lake, Linn Grove Dam Area, Linn Grove Wildlife Area, Pheasant Ridge Wildlife Area, Raccoon River Heritage Wildlife Corridor, South Cove Park, Sturcher Pit Area, and Three Waters Wildlife Area. The features of each location are outlined below in Table 27. Most County parks have places designated for passive recreation such as camping, hiking, and picnicking, which do not have an intense impact on the environment. However, some of the County parks provide more specialized recreational activities including hunting, fishing, and boating.

| Name | Location | Size | Features | Activities |
|--|--|--------------|---|--|
| Brooke Wildlife Area | 5 miles west of Linn Grove | 60 acres | Maintained as wildlife area | Hunting and trapping allowed |
| Buena Vista County Conservation Park | 5 miles west of Linn Grove | 308 acres | Prairie grass area, arboretum, and nature trails | Modern and primitive camping facilities, picnicking, basketball, playground, hiking, cross country skiing, snowmobiling, and tubing |
| Bur Oak Wildlife Area | 2 miles south of Peterson | 40 acres | Maintained as wildlife area | Hunting allowed |
| Elk Wildlife Area | 8 miles north of Alta | 65 acres | Maintained as wildlife area | Hunting and trapping allowed |
| Gabrielson Park/ Gustafson Lake | South edge of Sioux Rapids on Highway 71 | 36 acres | 7.5-acre man-made lake, 7 acres of native prairie grasses and wildflowers, and enclosed heated shelter house | Fishing, swimming, boating, picnicking, and playground |
| Linn Grove Dam Area | Linn Grove | 12 acres | Located on the Little Sioux River | Primitive camping, fishing, boating, picnicking, and playground |
| Linn Grove Wildlife Area | Southeast edge of Linn Grove | 9.5 acres | Wildlife refuge | No hunting allowed |
| Pheasant Ridge Wildlife Area | 3 miles south of Newell | 6 acres | Maintained as wildlife area | Hunting allowed |
| Raccoon River Heritage Wildlife Corridor | Starts 2 miles west of Newell | 330 acres | Maintained as wildlife area | Hunting, trapping, fishing, and boating |
| South Cove Park | South edge of Storm Lake | 3 acres | Located along bank of 3,000-acre Storm Lake | Fishing, boating, picnicking, and playground |
| Sturchler Pit Area | 1 mile north and west of Newell | 120 acres | 5-acre gravel pit located along the Raccoon River, prairie grass areas | Fishing, boating, picnicking, and playground |
| Three Waters Wildlife Area | 5 miles northwest of Newell | 85 acres | Maintained as wildlife area, prairie grass areas, three water bodies (creek, small lake and the Raccoon River) | Hunting, trapping, fishing, and boating |

 TABLE 16: COUNTY PARKS AND FACILITIES

Source: Buena Vista County Conservation Board, 2005

COMMUNITY RECREATIONAL FACILITIES

Truesdale is home to J and K Raceway, a motocross track located in the western side of the community. The city park has tennis and basketball courts and a baseball/softball field.

OTHER RECREATIONAL ACTIVITIES

Golf Courses

There currently are no golf courses in Truesdale; however, a total of six golf courses in other parts of the County, including two in the City of Storm Lake. A brief description of each is given in Table 28 below.

TABLE 17: AREA GOLF COURSES

| Name | Location | Type of Facility | Number of Holes | Season |
|------------------------------------|--------------|---------------------|--------------------|------------------------|
| Alta Golf and Country Club | Alta | Private | 9 | April 1 to November 1 |
| Lake Creek Country Club | Storm Lake | Semi-Private | 18 | April 1 to November 1 |
| Laurens Golf and County Club | Laurens | Private | 9 | April 1 to October 31 |
| Little Sioux Golf and Country Club | Sioux Rapids | Semi-Private | 9 | April 15 to October 21 |
| Newell Golf Course | Newell | Public | 9 | April 1 to October 31 |
| Pocahontas Golf Course | Pocahontas | Public | 9 | April 1 to November 1 |
| Spring Hills County Club | Mallard | Public | 9 | April 1 to November 1 |
| Storm Lake Municipal Golf Course | Storm Lake | Public | 9 | March 25 to November 1 |
| West Links Estates Golf Course | Alta | Public | 10 | April 1 to October 31 |

Source: www.golfable.com

EDUCATIONAL FACILITIES

There are a total of ten school districts that serve the residents of Buena Vista County, as depicted in Figure 3. Of these, the residents of Truesdale are served by the Albert City-Truesdale Community School District (0072), which has one elementary school, located in Albert City. In addition, as of the 2004-2005 school year, students in grades 6 through 12 attend middle and high schools in the adjacent Sioux Central Community School District (6035), both located in the City of Sioux Rapids. Albert City-Truesdale Elementary School consists of Pre-kindergarten to 5th grade and had a total enrollment of 104 students during the 2004-2005 school year. Sioux Central Middle School consists of grades 6 through 8 and had an enrollment of 144 students in 2004-2005. Sioux Central High School, with grades 9 through 12, had 231 students in 2004-2005.

FIGURE 3: SCHOOL DISTRICT MAP
| School District/ District Number | School Name/Type & Location | Grades | 2000-2001 Enrollment | 2004-2005 Enrollment | Percent Change 2000-01 to 2004-05 |
|-------------------------------------|--|--------|-------------------------|-------------------------|--------------------------------------|
| Albert City-Truesdale | Albert City-Truesdale Elementary (Albert City) | PK-5 | 111 | 104 | -6.3% |
| (0072) | Albert City-Truesdale High (Albert City) | 6-12 | 149 | * | |
| | Alta Elementary (Alta) | PK-4 | 219 ** | 194 | -11.4% |
| Alta (0171) | Alta Middle (Alta) | 5-8 | 200 *** | 187 | -6.5% |
| | Alta High (Alta) | 9-12 | 204 | 198 | -2.9% |
| | Aurelia Elementary (Aurelia) | PK-4 | 136 | 106 | -22.1% |
| Aurelia (0423) | Aurelia Middle (Aurelia) | 5-8 | 109 | 73 | -33.0% |
| (****) | Aurelia High (Aurelia) | 9-12 | 116 | 145 | 25.0% |
| | Galva-Holstein Elementary (Holstein) | PK-4 | 173 | 183 | 5.8% |
| Galva-Holstein (2376) | Galva-Holstein Middle (Holstein) | 5-8 | 184 | 143 | -22.3% |
| (2370) | Galva-Holstein High (Holstein) | 9-12 | 202 | 196 | -3.0% |
| | Laurens-Marathon Elementary (Laurens) | РК-5 | 194 ** | 177 | -8.8% |
| Laurens-Marathon (3537) | Laurens-Marathon Middle (Laurens) | 6-8 | 123 | 116 | -5.7% |
| (3337) | Laurens) Laurens-Marathon High (Laurens) | 9-12 | 268 | 165 | -38.4% |
| | Newell-Fonda Lower (Newell) | РК-3 | 104 ** | 129 | 24.0% |
| Newell-Fonda | Newell-Fonda Higher (Fonda) | 4-5 | 72 | 66 | -8.3% |
| (4644) | Newell-Fonda Middle (Fonda) | 6-8 | 113 | 111 | -1.8% |
| | Newell-Fonda High (Newell) | 9-12 | 180 | 169 | -6.1% |
| Schaller-Crestland | Schaller-Crestland Middle-Elementary (Schaller) | РК-8 | 332 ** | 291 | -12.3% |
| (5823) | Schaller-Crestland High (Early) | 9-12 | 166 | 159 | -4.2% |
| | Sioux Central Elementary (Sioux Rapids) | РК-5 | 205 | 145 | -29.3% |
| Sioux Central | Sioux Central Middle (Sioux Rapids) | 6-8 | 137 | 144 | 5.1% |
| (6035) | Sioux Rapids) Sioux Central High (Sioux Rapids) | 9-12 | 230 † | 231 | 0.4% |
| F | Buffalo Ridge Charter (Sioux Rapids) | 1-6 | | 59 | |
| South Clay (6092) | South Clay Elementary (Gillett Grove) | PK-6 | 112 | 74 | -33.9% |
| (0072) | North Elementary (Storm Lake) | 2-4 | 108 †† | 115 | 6.5% |
| F | South Elementary | К-4 | 239 †† | 246 | 2.9% |
| Storm Lake | (Storm Lake) East Elementary (Storm Laka) | PK-1 | 109 †† | 125 | 14.7% |
| | (Storm Lake) West Elementary | K-4 | 246 †† | 197 | -19.9% |
| (6219) | (Storm Lake) Storm Lake Middle | 5-8 | 554 | 619 | 11.7% |
| | (Storm Lake) Storm Lake High | 9-12 | 630 | 641 | 1.7% |
| - | (Storm Lake) Storm Lake Alternative | | | 2 | |
| | (Storm Lake) ble are those which were offered in 2004-2005. | | | 2 | |

TABLE 18: BUENA VISTA COUNTY PUBLIC SCHOOLS BY SCHOOL DISTRICT

* No data available for Albert City-Truesdale High School in 2004-2005 as students now are attending Sioux Central Middle and High schools.
** Schools did not offer PK classes in 2000-2001.
*** Enrollment figure comprised of numbers for two middle schools in 2000-2001; one with grades 5 and 6, and the other with grades 7 and 8.

† 2000-2001 enrollment figure for Sioux Central High School includes special education students for grades 6 through 12. †† All elementary schools in Storm Lake Community School District had grades K through 4 in 2000-2001.

Source: Iowa Department of Education, 2005.

Private Schools

In addition to the education provided to residents of Truesdale via the public school system, the residents also have the availability of private schools within the area. The private schools closest to Truesdale are St. Mary's Grade School, St. Mary's High School and Concordia Lutheran School, all of which are religion-based. School enrollments for the 2004-2005 school year are shown in Table 30 below.

TABLE 19: PRIVATE SCHOOLS

| School Name/Type & Location | Grades | 2004-2005 Enrollment |
|---|--------|-------------------------|
| St. Mary's Grade School (Storm Lake) | PK-4 | 147 |
| St. Mary's High School (Storm Lake) | 5-12 | 145 |
| Concordia Lutheran School (Storm Lake) | K-6 | 38 |

Source: Iowa Department of Education, 2005.

Postsecondary Schools

There are several postsecondary institutions that serve the residents of the Truesdale area. The following are some of the main facilities:

- Augustana College (Sioux Falls, South Dakota)
- Bellevue University, WIT Campus (Sioux City, Iowa)
- Briar Cliff University (Sioux City, Iowa)
- Buena Vista University (Storm Lake, Iowa)
- Des Moines Area Community College (Carroll, Iowa)
- Dordt College (Sioux Center, Iowa)
- Iowa Central Community College (Sac City, Iowa)
- Iowa Lakes Community College (Emmetsburg, Iowa)
- Iowa State University (Ames, Iowa)
- Morningside College (Sioux City, Iowa)
- Northwest Iowa Community College (Sheldon, Iowa)
- Northwestern College (Orange City, Iowa)
- St. Luke's College (Sioux City, Iowa)
- University of Sioux Falls (Sioux Falls, South Dakota)
- Western Iowa Tech Community College (Cherokee, Iowa)

FIRE AND POLICE PROTECTION

| Vehicle | Gallons Per Min | Gallon Capacity | Year and Make |
|------------------------|-----------------|-----------------|-------------------------|
| Pumper | 750 | 750 | 1971 Breda Built/Toynes |
| Tanker | 2000 | na | 1975 Chevy |
| Rescue Truck | na | na | 1981 Ford Equipment Van |
| Additional Items | | | |
| 2000 gal porta tank | | | |
| 1 units to pump foam (| 10gal on hand) | | |

TABLE 20 FIRE AND RESCUE EQUIPMENT

Source: Buena Vista County, 2003

FIGURE 4: RESCUE DISTRICT MAP

FIGURE 5: FIRE DISTRICT MAP

LAW ENFORCEMENT

Law enforcement in Truesdale is the responsibility of the Buena Vista County Sheriff. The office of the Sheriff and the County Jail are located in the County Courthouse, 215 East 5th Street, in the City of Storm Lake.

Buena Vista County has a number of facilities to serve its residents. Table 21 identifies the number of sworn officers serving the area. The years are 2000 through 2004, as per the available data through the Iowa Uniform Crime Report. The number of sworn officers is then converted to officers per 1,000 people; this conversion is done in order to better compare counties with varying populations. The proportionate data are present as a means to compare but there are hard standards to follow.

| TABLE 21: SWORN OFFICERS, BUENA | VISTA AND SURROUNDING | Counties, 2000 – 2004 |
|---------------------------------|-----------------------|-----------------------|
|---------------------------------|-----------------------|-----------------------|

| | 2001 | | 2002 | | 2003 | | 2004 | |
|-------------|------------------|--------------------|------------------|-----------------------|-------------------|-----------------------|-------------------|-----------------------|
| County | Sworn Officer | Officers per 1,000 | Sworn Officer | Officers per 1,000 | Sworn Officers | Officers per 1,000 | Sworn Officers | Officers per 1,000 |
| | | | S | | | - | | |
| Buena Vista | 9 | 0.87 | 10 | 0.96 | 10 | 0.97 | 10 | 0.97 |
| Calhoun | 7 | 0.63 | 7 | 0.63 | 7 | 0.65 | 5 | 0.47 |
| Cherokee | 6 | 0.78 | 5 | 0.65 | 6 | 0.80 | 6 | 0.81 |
| Clay | 9 | 1.49 | 9 | 1.48 | 9 | 1.53 | 9 | 1.53 |
| Ida | 8 | 1.02 | 8 | 1.02 | 8 | 1.04 | 8 | 1.06 |
| O'Brien | 9 | 0.88 | 11 | 1.07 | 10 | 1.00 | 10 | 1.02 |
| Palo Alto | 8 | 1.29 | 8 | 1.29 | 8 | 1.33 | 8 | 1.34 |
| Pocahontas | 5 | 0.58 | 7 | 0.81 | 7 | 0.84 | 6 | 0.72 |
| Sac | 7 | 0.76 | 7 | 0.76 | 7 | 0.79 | 6 | 0.69 |

Source: Iowa Uniform Crime Report, 2000-2004.

City Buildings

Truesdale owns and maintains its City Hall and Fire Station in the same building.

COMMUNICATION FACILITIES

Radio

radio stations are:

There are several radio stations that provide music, entertainment, and information to Truesdale residents. Among these

| KASI-1430 AM | KAYL-990 AM/101.7 FM | KBGG-1700 AM | KBVU-97.5 FM |
|---------------|-----------------------|----------------------|---------------|
| KCCO-105.1 FM | KCHE-1440 AM/92.1 FM | KCIM-1380 AM | KDCR-88.5 FM |
| KDFR-91.3 FM | KDSN-1530 AM/107.1 FM | KFGQ-1260 AM/99.3 FM | KGGO-94.9 FM |
| KGLI-95.5 FM | KILR-1070 AM/95.9 FM | KHKI-97.3 FM | KICB-88.1 FM |
| KIOA-93.3 FM | KICD-1240 AM/107.7 FM | KJAN-1220 AM | KJJY-92.5 FM |
| KJMC-89.3 FM | KKBZ-99.3 FM | KKDM-107.5 FM | KKEZ-94.5 FM |
| KKIA-92.9 FM | KKRL-93.7 FM | KLGA-1600 AM/92.7 FM | KLKK-103.7 FM |
| KLLT-104.9 FM | KLTI-104.1 FM | KMNS-620 AM | KMXD-100.3 FM |
| KNOD-105.3 FM | KPSZ-940 AM | KRKQ-98.3 FM | KRNT-1350 AM |

TELEVISION

Truesdale residents are served by several regional television stations, including: WOI-Channel 5 (ABC)-Ames/Des Moines KCAU-Channel 9 (ABC)-Sioux City KMEG-Channel 14 (CBS)-Sioux City KCCI-Channel 8 (CBS)-Des Moines KELO-Channel 3 (CBS)-Sioux Falls, SD KTIV-Channel 4 (NBC)-Sioux City WHO-Channel 13 (NBC)-Des Moines KDSM-Channel 17 (Fox)-Des Moines KPWB-Channel 23 (WB)-Ankeny KDIN-Channel 11 (PBS)-Des Moines KSIN-Channel 27 (PBS)-Sioux City

NEWSPAPERS

There are several newspapers serving the residents of Truesdale. These include the Storm Lake Times, Sioux City Journal, Des Moines Register, and Ames Tribune. Other regional newspapers from nearby communities include the Spencer Daily Reporter, Ida County Courier, Fort Dodge Messenger, and Humboldt Independent.

PUBLIC UTILITIES

Utility services, including power, water, telephone, and waste disposal, are essential factors for the development of residential, commercial, and industrial areas. One of Truesdale's goals should be to provide adequate services to its residents. The following sections identify and discuss certain utilities found in Truesdale.

ELECTRICAL SERVICE

Alliant Energy is a private corporate supplier of electricity in Truesdale. The company's service area includes the communities of Albert City, Linn Grove, Sioux Rapids, and Sioux Rapids, as well as a significant portion of rural Buena Vista County. Alliant distributes power, to the area, that has been generated at its plants in Des Moines and Cedar Rapids. Company officials based in Cedar Rapids determine any improvements that are or will be needed to the system.

Telephone Services

Telephone services are provided by Qwest Inc.

CABLE TELEVISION PROVIDERS

Medicom provides service north of town and Prairewave provides service two miles east of town along Highway 71. At the time of the planning period cable service was not available to Truesdale residents.

MUNICIPAL WATER SYSTEMS

Truesdale receives its domestic water supply from the city of Storm Lake.

SANITARY SEWER

Truesdale is in the process of installing a centralized onsite wastewater treatment system consisting septic tanks at each home flowing to a large absorption field. The drain field will be located on agricultural property within the city limits just north of the community. Currently residents are operating on individual onsite wastewater treatment systems. Iowa Lakes Rural Water will be responsible for operation and maintenance of the system.

SOLID WASTE DISPOSAL FACILITIES

Truesdale's solid waste is taken to two solid waste disposal facilities ,the Buena Vista County's sanitary landfill and the Harold Rowley Material Recovery Center. Both sites are located off of 630th Street, approximately two miles southeast of the communities of Lakeside and Storm Lake. While the Iowa Department of Natural Resources indicates the landfill is permitted to operate through November 2006, the facility is slated for closure (permitted to be completed by year 2017). The material recovery center performs recycling and composting services and is located at the landfill location.

Buena Vista County is part of a comprehensive solid waste planning area with two other counties, Plymouth and Cherokee, and the City of Fonda in Pocahontas County. This means that the County's facilities accept waste from and can send waste to facilities in these other jurisdictions. Currently, the only municipal facility outside of the County that accepts general waste is the Cherokee County Landfill. The Plymouth County Landfill was converted to a construction and demolition debris only facility in Fiscal Year 2000-2001.

Since Fiscal Year 1999-2000, the Buena Vista County Sanitary Landfill has accepted an average of more than 6,000 tons of waste annually, ranging from 4,633 tons in FY 2002-2003 to 9,191 tons in FY 1999-2000.

HEALTH FACILITIES

Health care facilities are critical to the quality of life and safety of a community and its residents. The facilities include hospitals, clinics, and elderly care facilities. These facilities need to be located in key areas in order to provide efficient and cost effective health care.

Medical care services are of particular importance to the large number of elderly residents in Truesdale. In addition to the Buena Vista Regional Medical Center, there are three medical clinics in the County. Additional medical facilities can be found in the following adjacent counties: Cherokee (Cherokee Regional Medical Center), Clay (Spencer Hospital), Ida (Horn Memorial Hospital), O'Brien (Baum Harmon Mercy Hospital and Northwest Iowa Health Center), Palo Alto (Palo Alto County Health System), and Pocahontas (Pocahontas Community Hospital).

HOSPITAL

The Buena Vista Regional Medical Center, located in Storm Lake, is a full-service healthcare facility with 49 staffed beds, which provides general medical and surgical care for inpatient, outpatient, and emergency room patients. Some of the services the facility is equipped to handle include surgery/endoscopy, prenatal care and labor/delivery, cardiac and pulmonary rehabilitation, hospice, oncology, specialty physicians, and a laboratory.

MEDICAL CLINICS

The County has three primary medical clinics serving the residents. These clinics are the Buena Vista Clinic and Storm Lake Family Health Center in the City of Storm Lake, and the Sioux Rapids Family Care clinic in Sioux Rapids.

The Buena Vista Clinic and Storm Lake Family Health Center are closely associated with the Buena Vista Regional Medical Center and Iowa Health System (IHS), based in Des Moines. The Buena Vista Clinic facility offers family practice, internal medicine, and orthopedic services, and is staffed by seven physicians and a nurse practitioner. The Storm Lake Family Health Center also offers services in family medicine and orthopedics, and is staffed with five physicians. Both clinics offer care by medical professionals with a variety of specialized clinical interests.

The third facility is Sioux Rapids Family Care in Sioux Rapids. This clinic, affiliated with Avera McKennan Hospital and University Health Center in Sioux Falls, South Dakota, is staffed by three physicians whose primary specialty is family medicine, supported by two nurse practitioners and two physicians' assistants.

NURSING HOME FACILITIES

Nursing home facilities can range from fully staffed assisted-living arrangements to an apartment-like setting staffed by few persons, who may have only basic medical knowledge. These facilities are designed to accommodate persons in various health conditions in a setting that provides as much independence as possible to the resident. There are three facilities located within 12 miles of Truesdale. Buena Vista Care Center is located in Storm Lake, Iowa five miles to the south; Methodist manor Retirement Center is also in Storm Lake, Iowa six miles to the south; and Sioux Care Center is located in Sioux Rapids 12 miles to the north.

EXISTING LAND USE

Existing land use can be defined as the way a specific parcel of land is utilized. The number and type of uses constantly change and can impact the community. Consequently, the short and long-term success and sustainability of the community is directly contingent upon available resources utilized in the best manner given the constraints the city faces during the course of the planning period. Existing land use patterns are often fixed in older communities or within established neighborhoods while development in newer areas is often reflective of current development practices.

Existing Land Use Categories

The utilization of land is best described in specific categories that provide broad descriptions of the location and grouping of numerous businesses, institutions, and structures. For the purposes of the Comprehensive Development Plan, the following land use classifications are used:

- Single Family Residential (including Townhouses)
- Multi-Family Residential (includes Duplexes and Apartments)
- Commercial
- Industrial
- Civic (includes churches and schools)
- Recreation (including Parks)
- Agricultural

These land use classifications are used throughout both the existing land use analysis as well as the future land use plan to ensure continuity.

Existing Land Use Analysis within Corporate Limits

As part of the planning process, a survey was conducted using both in field observations by Buena Vista County and aerial photo comparisons by the JEO planning staff. The existing land use map produced by JEO was evaluated for accuracy by representatives of Truesdale. This survey noted the use of each parcel of land within the city of Truesdale. The data from the survey are analyzed in the following paragraphs.

Table 22 includes the various types of land use data. The first set of data are the total acres determined per land use from the survey; next is the percentage of those areas compared to the total developed land; the third set of data compare all land uses to the total area within the corporate limits of Truesdale; finally, the last column examines the data in terms of acres per 100 persons. The acres per 100 persons establishes a baseline from which land use numbers can be equally compared from one community to another as well as projecting future land use needs due to population change. The results of the land use survey are presented graphically on Figure 6.

| | Acres | Percent of | Percent of | Acres per 100 |
|----------------------|-------|----------------|------------|---------------|
| Type of Use | Actes | Developed Area | Total Area | persons |
| Residential | 14.4 | 26.6 | 16.6 | 15.8 |
| Single-family | 14.4 | 26.6 | 16.6 | 15.8 |
| Multi-family | 0.0 | 0.0 | 0.0 | 0.0 |
| Manufactured Housing | 0.0 | 0.0 | 0.0 | 0.0 |
| Commercial | 2.8 | 5.2 | 3.3 | 3.1 |
| Industrial | 6.2 | 11.5 | 7.2 | 6.8 |
| Civic | 1.9 | 3.4 | 2.1 | 2.0 |
| Recreation | 6.5 | 12.1 | 7.5 | 7.2 |
| Transportation | 22.3 | 41.2 | 25.7 | 24.5 |
| Total Developed Land | 54.0 | 100.0 | 62.4 | 59.4 |
| Vacant/Agriculture | 32.6 | - | 37.6 | 35.8 |
| Total Area | 86.6 | - | 100.0 | 95.1 |

Source: 2006 Truesdale Comprehensive Development Plan, JEO Consulting Group, Inc. Note: Acres per 100 is based upon the 2000 US Census

Table 22 indicates residential uses accounted for approximately 14.4 acres in the city, or 26.6% of the developed area of the community or 16.6% of the total corporate area. No multi-family housing was found in Truesdale at the time of the land use survey. Manufactured housing was not included as part of the survey.

Commercial areas comprise 5.2% of the developed area or 3.3% of the total corporate area of the community. These uses include retail establishments, such as restaurants and taverns. Truesdale has a fair amount of land dedicated to industrial uses within the corporate limits totaling 6.2 acres or 11.5% of the total developed area or 7.2% of the total area.

Civic uses include municipal buildings and churches. Overall, these uses comprise 1.9 acres, or a total of 3.4% of the developed acreage in the community. Additionally, recreation uses accounted for 12.1% of the developed land in Truesdale. Transportation related uses, such as streets and alleys, comprised the remaining 41.2% of the developed area in the community which is the most common land use.

Overall, the land use types mentioned above account for 62.4% of the total land area within the community, with the remaining 37.6% reported as agriculture or vacant. Truesdale has a large percentage of land remaining to be developed within the corporate limits. This statistic is important as it represents opportunities for future growth and development within the existing municipal boundary.

The number of acres per 100 persons is provided in Table 22 in order to see how the community has developed with regard to density. Examining the density of the community in this manner, allows Truesdale to better plan for services such as community facilities and programs by comparing itself against other similar communities.

The existing land use map, Figure 6, indicates a typical development pattern compared to other Midwestern communities. The commercial areas are located in the center of the community with some public/quasi-public uses mixed into the area, usually, municipal facilities and churches. From the center of the community, a mixture of residential and public/quasi-public uses radiate out to the edge of the community. In addition, this pattern shows commercial development branching out along major thoroughfares.

| | Truesdale | % of T otal | Rembrandt | % of Total | Lakeside | % of Total | Albert City | % of T otal | Community Averages |
|---------------------------|-----------|----------------|-----------|------------|----------|---------------|-------------|----------------|-----------------------|
| Land Use Category | | | | | | | | | |
| Residential | 14.4 | 16.6% | 17.9 | 26.3% | 12.0 | 54.3% | 16.2 | 35.0% | 38.5% |
| Single-family | 14.4 | 16.6% | 17.9 | 26.3% | 11.4 | 51.6% | 15.5 | 33.5% | 37.1% |
| Multi-family | 0.0 | 0.0% | 0.0 | 0.0% | 0.6 | 2.7% | 0.7 | 1.5% | 1.4% |
| Manufactured Housing (NA) | 0.0 | 0.0% | 0.0 | 0.0% | 0.0 | 0.0% | 0.0 | 0.0% | 0.0% |
| Commercial | 2.8 | 3.2% | 2.0 | 2.9% | 2.2 | 10.0% | 1.3 | 2.8% | 5.2% |
| Industrial | 6.2 | 7.2% | 5.1 | 7.5% | 0.0 | 0.0% | 9.6 | 20.7% | 9.4% |
| Civic | 1.9 | 2.2% | 0.8 | 1.2% | 0.0 | 0.0% | 1.6 | 3.5% | 1.5% |
| Recreation | 6.5 | 7.5% | 2.0 | 2.9% | 2.9 | 13.1% | 4.8 | 10.4% | 8.8% |
| Transportation | 22.3 | 25.8% | 13.2 | 19.4% | 4.9 | 22.2% | 7.0 | 15.1% | 18.9% |
| Total Developed Land | 54.0 | 62.5% | 41.1 | 60.2% | 22.1 | 99.5% | 40.5 | 87.5% | 82.4% |
| Vacant/Agriculture | 32.6 | 37.6% | 27.0 | 39.6% | 0.0 | 0.0% | 5.8 | 12.5% | 17.4% |
| Total Area | 86.6 | 100.1% | 68.1 | 99.9% | 22.1 | 99.5% | 46.3 | 100.0% | 99.8% |

TABLE 23: ACRES PER 100 PERSONS COMPARISON, BUENA VISTA COUNTY COMMUNITIES

Source: 2006 Truesdale Comprehensive Development Plan, JEO Consulting Group, Inc. Note: Acres per 100 is based upon the 2000 US Census

Table 23 shows the acres per 100 persons comparison of three Buena Vista communities and Truesdale. This comparison uses both the number of acres and size of population to analyze the existing land use for the community. This creates a base standard to allow for a more accurate comparison between the various communities.

Truesdale compares similarly with the other communities in regards to residential, commercial, and industrial land uses. They have significantly more recreation, transportation, and vacant/agriculture land uses.

Land Use Comparative Analysis

Table 24 compares the land use make-up of Truesdale to three other similar communities similar in size, both in land area and population; all three are located in Buena Vista County. The table is purely for comparison purposes and does not indicate differences in quality of life. The table shows that there are varying levels of uses in each community.

Truesdale, the smallest of all the incorporated communities in Buena Vista County, has a much smaller percentage of residential land use, just 16.6%, compared to the three community average of 28.9%, mostly due to the lack of a centralized sanitary sewer system. Truesdale's commercial and industrial land uses are about average at 3.2% and 7.2% respectively. The three community average is 4.0% for commercial land use and 7.1% for industrial land use. Truesdale is above the comparison community averages for civic, recreation, transportation, and vacant/agriculture land uses.

| | T ruesdale | % of Total | Rembrandt | % of Total | Lakeside | % of Total | Albert City | % of Total | Community Averages |
|----------------------|------------|---------------|-----------|------------|----------|---------------|-------------|---------------|-----------------------|
| Land Use Category | | | | | | | | | |
| Residential | 14.4 | 16.6% | 40.8 | 26.3% | 58.1 | 54.5% | 114.8 | 35.0% | 28.9% |
| Single-family | 14.4 | 16.6% | 40.8 | 26.3% | 56.6 | 53.0% | 110.1 | 33.5% | 28.2% |
| Multi-family | 0.0 | 0.0% | 0.0 | 0.0% | 1.5 | 1.4% | 4.7 | 1.4% | 0.7% |
| Manufactured Housing | 0.0 | 0.0% | 0.0 | 0.0% | 0 | 0.0% | 0.0 | 0.0% | 0.0% |
| Commercial | 2.8 | 3.2% | 4.7 | 3.0% | 10.8 | 10.1% | 9.1 | 2.8% | 4.0% |
| Industrial | 6.2 | 7.2% | 11.7 | 7.5% | 0.0 | 0.0% | 68.4 | 20.8% | 7.1% |
| Civic | 1.9 | 2.2% | 1.9 | 1.2% | 0.1 | 0.1% | 11.3 | 3.4% | 1.2% |
| Recreation | 6.5 | 7.5% | 4.6 | 3.0% | 14.2 | 13.3% | 33.7 | 10.3% | 6.6% |
| Transportation | 22.3 | 25.7% | 30 | 19.3% | 23.5 | 22.0% | 49.6 | 15.1% | 14.1% |
| Total Developed Land | 54.1 | 62.4% | 93.7 | 60.3% | 106.7 | 100.0% | 286.9 | 87.4% | 61.9% |
| Vacant/Agriculture | 32.6 | 37.6% | 61.6 | 39.7% | 0.0 | 0.0% | 41.4 | 12.6% | 13.1% |
| Total Area | 86.7 | 100.0% | 155.3 | 100.0% | 106.7 | 100.0% | 328.3 | 100.0% | 75.0% |

TABLE 24: LAND USE COMPARISONS (IN ACRES), 2006

Source: 2006 Buena Vista County Community Comprehensive Development Plans Note: Manufactured housing was not included in the land use survey FIGURE 6: EXISTING LAND USE MAP, TRUESDALE

TRANSPORTATION SYSTEM AND FACILITIES

All communities have specific transportation needs regardless of their size or location. These include rail service, bus service, air transportation, as well as vehicular transportation. All of the transportation facilities present are not available within the community and require residents to travel to the nearest location. This portion of the Comprehensive Development Plan examines those services with regard to the closest proximity for residents of Truesdale.

Railroad Service

There is not currently an active rail line in the Truesdale area. Rail freight service in the Truesdale area is provided by Union Pacific Railroad. Rail passenger service in Iowa is currently provided by the California Zephyr from Chicago, Illinois, to Oakland, California, and the Southwest Chief from Chicago, Illinois, to Los Angeles, California. The California Zephyr operates over the Burlington Northern-Santa Fe (BNSF) tracks in southern Iowa, providing daily trips in both directions. Stations include Burlington, Mount Pleasant, Ottumwa, Osceola, and Creston. The Southwest Chief also operates daily in both directions over the BNSF tracks in extreme southeast Iowa, with one stop in Fort Madison (IDOT, 2006).

Bus Service

The nearest commercial bus service, operated by Greyhound, is available in Mason City. This route runs north and south across central Iowa connecting Des Moines, Ames, and Mason City. Another Greyhound route travels along Interstate 80 from Council Bluffs, Iowa to Davenport, Iowa. A third route runs from the Mason City area to Waterloo, Cedar Rapids, and Davenport.

Commercial Airport Service

The Sioux Gateway, located in Sioux City, Iowa, is the closest commercial service airport. Northwest Airlines operates six daily flights with service to Minneapolis, Minnesota.

Fort Dodge Airport, located in Webster County, is the closest regional airport. Located 70 miles east of Truesdale, the airport is primarily used for general aviation. The two runways also support commercial flights to Minneapolis/St. Paul provided by Northwest Airlink.

Eppley Airport, located 130 miles away in Omaha, is another regional airport. In 1999 the airport served a total of 3.77 million passengers, 77 million pounds of mail, and 172 million pounds of cargo. The airport itself is located four miles northwest of downtown Omaha on a site encompassing approximately 2,650 acres. The terminal area includes 368,000 square feet with 21 boarding gates. The airport includes three runways, 9,502 feet x 150 feet, 8,152 feet x 150 feet, 4,060 feet x 75 feet. Adjacent to the airport is long and short term parking in the garage, surface parking as well economy parking located a short distance from the airport. Airlines serving Eppley include the following:

- America West Airlines
- American Airlines
- Continental Airlines
- Delta Air Lines
- Frontier Airlines
- Midwest Express Airlines
- Northwest Airlines

- Southwest Airlines
- Trans World Airlines
- United Airlines
- US Airways Express

Small Craft Public Airports

The closest small craft public airport facility is located in Storm Lake. Storm Lake Municipal airport has three runways, two are constructed of concrete and one consists of turf.

Surface Transportation

The surface transportation system for Truesdale is based primarily upon the system of local streets that are connected to the county road system, which allows the community access to the surrounding region. These roadways are an essential aspect of community development for the residents of Truesdale as they provide for movement of goods and services into and through the community.

State and Federal Highways

The city of Truesdale is located on paved highways C43. The city just west of US Highway 71, which connects Spencer, Iowa and Storm Lake, Iowa.

Community Street System

The street system in Truesdale is comprised of a network of collector and local streets that provide access to locations within the community. The street system in the community consists of a grid system, which is typical of most small communities found in the Midwest.

ENVISION TRUESDALE

ENVISION THE FUTURE

The following Chapter of the Comprehensive Development Plan includes information obtained through public participation. The main form of public participation during the Truesdale plan was a town hall meeting held in the community. Other portions of this chapter will review the results of the town hall meeting, develop a vision statement for the community, and set goals, objectives and policies that will guide the future.

TRUESDALE'S TOWN HALL MEETING

This section of the Plan is the beginning of the ongoing process of visioning. The Town Hall meeting was held with the public in order to gather their input towards the creation of a future vision of Truesdale. From their input, goals and policies were developed. These goals and policies become the foundation upon which the future will be built. From here, the City can develop action statements and benchmark criteria to monitor its progress. On Wednesday, February 8, 2006, a Town Hall Meeting was held at the Truesdale Council Chamber Building to gather input on issues (both positive and negative) facing the community. The meeting included a brainstorming session. There were between 5 and 10 residents in attendance, who were asked a series of questions designed to stimulate discussion and feedback on their perception of the City. The group was asked what they like about Truesdale and what needs to be improved in Truesdale. Then the group was asked to identify major issues within Truesdale and what projects need to be completed in the next twenty years. The group was asked to vote for each topic discussed for each of the questions asked. The four questions, in order, are:

- 1. What are some positives about Truesdale?
- 2. What is your vision of Truesdale?
- 3. What needs to be done to achieve this vision of Truesdale?
- 4. What needs to be improved in Truesdale?

After each question was posed, the participants were encouraged to brainstorm and respond with as many answers as possible. Participants were told that any answer was fair game, and that they were not allowed to evaluate the merits of any answer until the end of the meeting. The approach encourages participants to offer responses without apprehension. In addition, responses that appear outlandish or unreasonable may spark ideas in other participants that may not have been raised otherwise. Brainstorming sessions were allowed to continue as long as participants had responses, and previous questions could be re-visited at any time if any participant wanted to add a response.

Once the four questions had been posed, and the four brainstorming sessions were concluded, the participants were given the opportunity to vote for the three responses to each question they felt most strongly about. All responses have remained on the list, and will be presented in this Plan, whether they received votes or not. The point totals were tabulated to determine the top three responses to each question. Note that point totals for each question within one meeting may differ, as participants may not have voted for three responses. The results of the tabulations follow.

TRUESDALE TOWN HALL MEETING RESULTS

TABLE 25: WHAT DO YOU LIKE ABOUT TRUESDALE, 2006

| | Positive Aspect | Total Points | % of Total Points | Source: Truesdale Tow Hall Meeting, February |
|----|---|--------------|-------------------|---|
| 1. | NewHomes/Home Rehabilitation | 5 | 38.5% | 8, 2006, JEO Consulting |
| 2. | Looking at Growth/Install Water/Sever Systems | 4 | 30.8% | Group, Inc. |
| 3. | Close To StormLake | 3 | 23.1% | 1, |
| 4. | Quiet | 1 | 7.7% | 1 |
| 5. | Wálkabiity | 0 | 0.0% | TABLE 26: WHAT |
| 6. | FriendlyPeople | 0 | 0.0% | 1 |
| 7. | Goodfood | 0 | 0.0% | NEED |
| 8. | Volunteerism(E.G - Fire Dept) | 0 | 0.0% | ТО ВЕ |
| | Totals | 13 | 100.0% | |

IMPROVED IN TRUESDALE, 2006

| | Negative Aspect | Total Points | % of Total Points |
|----|--------------------------------------|--------------|-------------------|
| 1. | Telephone System | 6 | 316% |
| 2. | Clean Up of Properties/Old Buildings | 5 | 26.3% |
| 3. | Affordable Internet Access | 5 | 26.3% |
| 4. | Emergency Alert System | 3 | 15.8% |
| 5. | Curb & Gutters | 0 | 0.0% |
| 6. | Cable TVAccess | 0 | 0.0% |
| | Total | 19 | 100.0% |

Source: Truesdale Town Hall Meeting, February 8, 2006, JEO Consulting Group, Inc.

TABLE 27: WHAT IS YOUR VISION OF TRUESDALE, 2006

| | Vis io n | To tal P o ints | % of Total |
|----|--|-----------------|------------|
| 1 | Growth (Population & Economic Development) | 6 | 27.3% |
| 2. | ImprovedTechnology | 4 | 18.2% |
| 3. | Citizen Participation | 4 | 18.2% |
| 4. | Nice Streets | 2 | 9.1% |
| 5. | Good Communications WICity | 2 | 9.1% |
| 6. | More Businesses | 2 | 9.1% |
| 7. | Nice Houses | 1 | 4.5% |
| 8. | Clean Yards/Properties Maintain | 1 | 4.5% |
| 9. | Good Quality Water & Sever System | 0 | 0.0% |
| | Total | 22 | 100.0% |

Source: Truesdale Town Hall Meeting, February 8, 2006, JEO Consulting Group, Inc.

TABLE 28: WHAT NEEDS TO BE DONE TO ACHIEVE THIS VISION IN TRUESDALE, 2006

| | Future Projects | Total Points | % of Total Points |
|----|--------------------------|--------------|-------------------|
| 1. | CitizenParticipation | 6 | 316% |
| 2. | Change Citizen Attitudes | 4 | 211% |
| 3. | Money\$\$\$ | 4 | 211% |
| 4. | Good Leadership | 3 | 15.8% |
| 5. | Cut Red Tape | 1 | 5.3% |
| 6. | Rules & Regulations | 1 | 5.3% |
| | Total | 19 | 100.0% |

Source: Truesdale Town Hall Meeting, February 8, 2006, JEO Consulting Group, Inc..

TRUESDALE'S VISION

Planning for future land uses within Truesdale is an ongoing process of goal setting and problem solving. The focus of the process is to continually gauge public perceptions and desires so that the City is able to monitor the quality of life it provides. Planning focuses on ways to solve existing problems within the City, and provides a management tool to help the residents achieve a desired future vision.

Developing future goals is accomplished through a process called visioning. Visioning allows the City to evaluate present conditions, identify problem areas, and build a consensus among City residents for the best way to manage future change. The result of the visioning process is a picture of how the residents of Truesdale would like to see the community evolve into over the next twenty or so years. The next step is an evaluation of strengths and weaknesses in the City. Once identified, the City will be able to determine specific items that need to change in order to achieve its vision. This provides the City with a "roadmap" to the future.

Change is a continuous process. By changing one characteristic in the community it may impact another and another. Change does not occur in a vacuum. The chain reaction can continue for several steps before particular changes are noticed. Because of this dynamic, Truesdale should develop specific benchmarks which can help monitor change, thus Creating a means by which development can be measured. Armed with a set of benchmark criteria, the City can monitor the effects of change at a specific level.

VISION STATEMENT

"The City of Truesdale will strive to achieve positive economic growth through increased citizen participation and communication. Truesdale will demonstrate the ability to encourage innovative and unique development strategies to create a community where new people come, residents stay, and visitors to return."

TRUESDALE'S GOALS

This section will examine specific goals and policies for Truesdale in the future. These are essential to the future and need to be monitored on a regular basis. As specific goals, objectives and policies are achieved, the community needs to establish additional goals, objectives, and policies to tackle new issues. In order to be successful in the use of goals, objectives, and policies, it is critical to define what is meant by these terms.

Goals and Objectives

Goals are desires, necessities and issues which should be attained in the future. A goal should be established in a manner that can be accomplished. Goals are the end state of a desired outcome. Goals also play a factor in the establishment of policies within a community. In order to attain certain goals, certain policies within local government may need to be modified or changed.

Objectives are steps, which are performed in order to attain specific goals. Objectives must be action oriented, must be measurable through both specific degree of achievement and in terms of time. Objectives can be established in a way which assigns specific individuals.

The following sections have been established in order to group specific actions into categories.

ECONOMIC DEVELOPMENT

Goal 1

Promote and encourage economic development activities that will support local businesses. In addition, these efforts should examine specific retail and service based businesses that will add to the economic base of Truesdale.

Objectives

- 1.1 Establish or enhance any strong economic development link with the Storm Lake Area Development Corporation.
- 1.2 Work with residents and businesses in the community to determine what additional retail and service businesses need to be recruited to Truesdale.
- 1.3 Support area historical, cultural, and recreational activities.
- 1.4 Encourage and promote the development of home-based businesses and telecommuting based upon a high quality communication infrastructure.
- 1.5 Work with existing home owners that are 55 years of age or older to develop a program that will assist them in selling their home to a younger family in the future.

LAND USE

Goal 2

The City of Truesdale should manage the land in a cost-effective and efficient manner while protecting the environment and natural resources, and maintaining and increasing land values and promoting residential development.

- 2.1 The City will work with property owners of odd lots and improperly platted lots to replat the tracts into a more reasonable configuration that will allow for better transportation access.
- 2.2 Truesdale should encourage future development in areas that can be properly served by utilities.
- 2.3 When developments propose to develop along the hillsides of the area, special criteria should be used that will allow creative platting of lots into clusters.
- 2.4 Future developments should be encouraged to preserve tree groves and natural drainage ways as part of the development.

HOUSING

Goal 3

Affordable housing should be distributed throughout the community providing various housing choices. In addition, existing housing stock in the community should be maintained as well as preserved.

Objectives

- 3.1 The City needs to work with the Storm Lake Area Development Corporation and Buena Vista County to search for economic incentives to attract new residence to the City.
- 3.2 Work with existing home owners that are 55 years of age or older to develop a program that will assist them in selling their home to a younger family in the future.
- 3.3 The City needs to establish a rehabilitation and renovation program for the community. This program will become critical in the future, if not already in demand, to improve the housing stock of Truesdale. This based upon the fact that 50% of the existing housing stock was constructed prior to 1940.
- 3.4 The City needs to work will state officials to identify substandard/deteriorating housing units and develop a program for the rehabilitation or demolition of the units.
- 3.5 New residential developments should be accompanied by covenants when appropriate, which provide for the maintenance of common areas, easements and drainage.

PUBLIC HEALTH AND SAFETY

Goal 4

The City of Truesdale will continue to support health care, fire protection, and law enforcement programs by exploring programs and alternative services to insure optimum service levels and public costs.

- 4.1 The City Council will continue to support the efforts of the Fire Department through equipment upgrades and training.
- 4.2 Truesdale officials will work with the Buena Vista County Sheriff's office to continually upgrade the level of law enforcement present in the Truesdale area.
- 4.3 Work with the Buena Vista County Sheriff's office to establish a satellite office for the department within the community.
- 4.4 The City will work toward improving the quality of the water in the community.
- 4.5 The City will work with property owners to update existing septic systems as needed within the community until the new centralized system is completed.
- 4.6 Work with property owners and Buena Vista County Environmental Health to ensure proper maintenance of the centralized wastewater treatment system is completed as needed.
- 4.7 The City will enact, if needed, and enforce Ordinances that clean up junk cars and other nuisance items located throughout the community.
- 4.8 The City needs to work will state officials to identify substandard/deteriorating housing units and develop a program for the rehabilitation or demolition of the units.

TRANSPORTATION

Goal 5

The City of Truesdale will provide a transportation system that improves access and circulation for vehicular traffic within the community. Development in Truesdale shall be guided to safely utilize existing public investment in roads, and programs to reduce road development or maintenance.

Objectives

- 5.1 The City Council will work to develop a paving program for the community. The program could be undertaken through the use of Community Development Block Grant funds, Tax Increment Financing (if the appropriate project were proposed) and/or through the creation of paving districts.
- 5.2 The City in conjunction with the paving objective will have curb and gutter constructed at the paving edge.
- 5.3 The City will work on developing a sidewalk system through the community as part of the overall transportation improvement plan.
- 5.4 The City will work on developing a future recreational trails plan and system in conjunction with the sidewalk plan.

Recreation

Goal 6

Truesdale should provide adequate, park and recreation opportunities for the residents of the community. These facilities should be a combination of expanding of existing facilities and the establishment of newer facilities.

Objectives

- 6.1 Establish policies and guidelines for the development of new park facilities as new subdivisions are proposed and approved.
- 6.2 Work with the development regulations to establish the means for the creation of clustered developments that will allow the community to see creative layouts while preserve open spaces for natural, environmental and recreational purposes.
- 6.3 The City will work on developing a future recreational trails plan and system in conjunction with the sidewalk plan.

Environment

Goal 7

The City of Truesdale has a number of environmental conditions surrounding the community including private wells, onsite wastewater treatment systems, floodplain, and natural drainage ways. The City will work towards a balance of protecting any pollution sources from sources of drinking water.

- 7.1 Work with the development regulations to establish the means for the creation of clustered developments that will allow the community to see creative layouts while preserve open spaces for natural, environmental and recreational purposes.
- 7.2 Future developments should be encouraged to preserve tree groves and natural drainage ways as part of the development.

- 7.3 Federal requirements and regulations shall be followed when land use regulations are being developed. The City regulations should at a minimum be as strict as federal standards, and where necessary, may be enforced in a manner stricter than federal guidelines.
- 7.4 The City of Truesdale will cooperate with Iowa Department of Natural Resources in enforcing state regulations designed to achieve high water quality.

Implementation, Evaluation, and Review

Goal 8

Changing needs and unforeseen conditions and opportunities will necessitate future review, evaluation, and updating of the Comprehensive Development Plan and its supporting documents. Intergovernmental coordination of all planning activities affecting land uses within the City is necessary to ensure an integrated comprehensive plan for City of Truesdale.

- 8.1 Adopt an updated zoning and subdivision regulation that supports and enforces the goals and objectives of this Comprehensive Development Plan.
- 8.2 Adopt a procedural manual and application process for addressing the enforcement of the Plan and regulations.
- 8.3 The Planning Commission and the City Council should hold a joint meeting annually to assess any major changes in the community (unforeseen opportunities). The meeting should evaluate potential changes to the Comprehensive Development Plan and development regulations.
- 8.4 The Planning Commission shall meet a least once every three months as or more often if needed.

ACHIEVE TRUESDALE

FUTURE LAND USE PLAN

Truesdale's Future Land Use Plan assists the community in determining the type, direction, and timing of future growth. The criteria established in this Land Use Plan reflect several things, including:

- Current existing use of land within and around the community
- Desired types of growth including location of growth
- Physical characteristics and strengths and constraints to future growth
- Current population and economic trends affecting the community

Truesdale should review and understand the above criteria when making decisions about the future use of land within the corporate boundary and the land immediately surrounding the corporate boundary. While monitoring past trends and analyzing growth trends in the community is important, they must be coupled with substantial, achievable goals and policies in order to provide the City of Truesdale with a blueprint for growth that allows the community to prosper throughout the planning period.

Less arbitrary and more efficient allocation of land recognizes the forces of the private market and the limitations of the capital improvement budget. This Future Land Use Plan acknowledges that these factors play an important role in the growth and development of a community. The Future Land Use Plan section is intended to be a general guide to future land use that will balance private sector development, the critical growth element in any community, with the concerns, interests, and demands of the overall local economy.

The following future land use objectives, along with the more specific objectives listed in the Envision Truesdale section, need to be reviewed whenever there is a proposed modification to the Plan. These items need to be balanced with the possibility that an 'unforeseen opportunity' may present itself in a given proposal. Weighing all of these factors will allow the community to make solid land use decisions in the future.

• Identify past trends in demand for various land use categories (residential, commercial, industrial, public/quasi-public)

- Combine community goals with likely future demands to identify future land use needs.
- Establish policies and land use suitability standards to:
 - a. Protect and enhance current and future buildings and land use;
 - b. Provide reasonable alternatives and locations for various land uses;
 - c. Promote efficient use of public facilities and utilities.

FUTURE LAND USE CLASSIFICATION

An analysis of the existing land uses is important in understanding potential needs for the future. Existing land uses were determined through a visual survey of the community, maps, and aerial photographs. An analysis is provided in the Profile Truesdale Section. This analysis, used in combination with the population projections, public input, and the future land use forecast, forms the foundation for the future land use plan. This plan uses on the following classifications:

- •Agriculture (AG)
- •Transitional Agriculture (TA)
- •Low Density Residential (LDR)
- •Medium Density Residential (MDR)
- •High Density Residential (HDR)
- •Commercial (C)
- •Industrial (I)
- •Public/Quasi Public (P)
- •Parks/Recreation (P/R)

Each of these Future Land Use categories will be discussed in full detail in the following paragraphs.

Agricultural Land Uses

Agricultural uses within the future land use plan for Truesdale are covered by two different districts dealing with varying levels of residential density within the agricultural areas adjacent to the corporate boundaries.

Agriculture (AG)

This land use designation intends for the continued use of cropland, farmsteads, livestock areas, animal services, crop services, horticulture, community supported agriculture and tree farms. At some point in the future this designation may transition into an urbanized area. Typically agricultural land use is located outside of the corporate boundary and will be regulated by Buena Vista County.

Transitional Agriculture (TA – Buena Vista County)

The Transitional Agriculture area is intended for traditional agriculture uses around the perimeter of the community. These areas are identified on the Future Land Use map based upon locations determined by Buena Vista County. Types of allowable uses within this area include:

- Agricultural uses
- Limited residential uses, non-farm related development on acreages
- Based upon specific design criteria and proper location Mobile Home Parks may be allowed in this district.

Residential Land Uses

Residential development is the backbone of a community. These areas are where the residents live and spend their quality time. The three land use designations are intended for single-family dwellings, townhouses, duplexes, multifamily dwellings, apartments, group homes and elderly homes. The difference among the various groups is the density of development in each land use category.

Low Density Residential (LDR)

Low Density Residential is intended to accommodate large-lot residential development including acreage development. The recommended density for this land use designation is a minimum of three to five acres per unit. This type of land use would not be recommended in prime developable areas near Truesdale due to the amount of land consumed. An example of a typical Low Density Residential land use area would be a cluster development that works to incorporate the natural amenities of the area. A portion of the development site would allow single family residential and the remaining area of the site would be left undeveloped. City services may



A traditional large-lot residential development outside the edge of a city.

or may not provided within these areas but are not likely, due to the high expense of extending services to few residences. Accommodations for the placement of onsite wastewater treatment systems are required. Types of allowable uses within this area include:

- Single-family dwellings, including accessory uses. Lot size is dependent upon how sanitary wastewater is treated and the method of disposal. The use of central disposal systems in subdivisions may also lower the minimum lot size.
- Public and quasi-public uses.
- Based upon specific design criteria and proper location Mobile Home Parks may be allowed in this district.

Medium Density Residential (MDR)

The next residential level is medium density residential with a density that ranges from three to ten units per acre. This density would allow land for single family dwellings on lots ranging from 7,500 square feet to 15,000 square feet. City services such as water and sewer would be required.

Medium Density Residential district allows for a greater number of homes than the Low Density Residential District, by providing more useable open space or specific amenities as a tradeoff. This density is intended to encourage variations to the standard detached single-family environment. The single-family



Single family units similar to these have a good residential scale.

detached dwellings, with some occasional townhouse and condominium developments are included in this District. In addition, some two to four family dwellings may be mixed into a subdivision. This land use category allows for some

limited multi-family developments in conjunction with developments that are predominately single-family units in nature. These areas can provide opportunities for affordable housing to be mixed into an overall residential neighborhood concept. Most dwellings will be one or two story, and will maintain a typical residential scale and character.

Subdivisions should be designed using principles of environmental conservation and clustering, when appropriate. When clustering is used in subdivision design, the same number of dwelling units can be realized while natural features are preserved. The areas being protected can be used as natural open spaces, linear parks, or trails. This will add to property values as people are drawn to live in areas that provide natural amenities.

Another beneficial result accompanying cluster development is an overall increase in open space without an increase of the park system. Density bonuses can be used to encourage developers to preserve natural space within their developments, while still developing approximately the same number of lots.



This district is intended to provide character while allowing a number of alternative housing opportunities within a neighborhood setting. Because of the higher concentration of residents in some of these areas regardless of the type of development, open space and linear parks should be used in conjunction with this area to provide visual interest and contrast with the more densely developed residential form.

High Density Residential (HDR)

This Future Land Use area is intended to accommodate denser residential development such as apartments and condominiums. During the planning period, it is not anticipated that development of denser residential uses, such as apartment buildings, will become a major issue; therefore, there is no need to designate any areas for High Density Residential Development at this point in the planning period. However, if development pressure increases in Truesdale, a need may develop for new areas of High Density Residential development.



It is anticipated that this land use district will accommodate large scale developments, specifically apartment complexes. These areas should be located to:

- Act as a buffer between more intensive uses, (i.e. Commercial and Industrial) and the Low Density and Medium Density Residential Areas
- Create a buffer between lower density residences and intensive transportation facilities.
- Be located along a collector or arterial street, as indicated on the Transportation Plan Map.
- The developed density of these areas should be 10-35 or more housing units per acre.

COMMERCIAL (C)

Commercial development is critical to the future stability of the community. Commercial uses account for one of two nonresidential uses that aid in balancing the tax receipts of a community. More importantly is the fact that commercial uses provide the various goods and services required by local residents. The Truesdale Future Land Use Plan only identifies areas as Commercial; it does not divide the land use category further into the sub-categories below. However when it pertains to zoning, commercial land uses are often divided into these districts:

- General Commercial
- Downtown Commercial
- Highway Commercial
- General Commercial and Downtown Commercial uses contain



shops and service-oriented businesses that provide goods and services to those living locally. Downtown Commercial will typically have different restrictions on square footage, parking, or signage in order to preserve the downtown character. Highway Commercial Uses are typically located in order to meet the needs of the traveling public; local residents will often benefit from these uses as well.

INDUSTRIAL (I)

This land use district is intended to designate areas in and around the community that are suitable for industrial uses. This district is typically located where existing industrial uses are present and near major transportation corridors. Uses within these areas need to be compatible with the residents of the community. Highly hazardous and odorous uses are generally not encouraged.

Uses that are encouraged in these locations are:

- Warehouses and self storage facilities
- Manufacturing uses where water and waste demands are minimal
- Manufacturing uses that have low levels of emissions and odors
- Service oriented repair businesses
- Agricultural uses including agricultural processing facilities

PUBLIC/QUASI-PUBLIC (P)

This land use district is intended for existing publicly owned and semi-publicly owned facilities such as City Hall, churches, publicly owned utilities, etc. These areas are based upon the location of existing uses and no new areas have been identified. The public/quasi-public land use district is a general area that can be utilized anywhere within the community. These uses are intended to accommodate existing public facilities, and to allow the flexibility to add more facilities within the community as needed.

PARKS/RECREATION (P/R)

This land use district is intended for parks, green space, trails, recreational areas, and areas protected for environmental reasons, including open space. The Open Space land use designation is not intended to be an extension of the City's existing park system. These areas are intended to be used to preserve natural features, as well as a buffer between different levels of development. The City supports the retention of natural open space within developments. This land use designation can be used as a tool to encourage environmentally sensitive development. To encourage the appropriate use of



An example of Open Space

open space in this manner, the City should work with developers to identify areas worthy of protection rather than allow individual developers to designate the open areas.

FIGURE 7: FUTURE LAND USE MAP

FUTURE LAND USE PLAN MAP

There are nine future land use districts overall, shown in Figure 7. Not all of these land uses may be displayed on the map but each must be discussed to prepare Truesdale for future development. A larger number of land use types will give Truesdale more control and development more options for the location of different uses and the appearance of the community, while promoting the health, safety, and general welfare of the public. These future land use areas will then become the basis for developing Zoning and Subdivision Regulations.

The Future Land Use Plan has been developed through input from citizens, city leaders, and elected officials of Truesdale with assistance from Buena Vista County staff. Figure 7 is a representation of future land uses in Truesdale. Each land use category addresses the purpose of the district and the general development guidelines that should be applied to such land use area(s) in the future.

LAND USE SUITABILITY CRITERIA

This section of the Plan begins to address the question "How will this plan be implemented?" The major assumption of this plan is:

"Specific development criteria will be adopted to help guide builders, investors, and community leaders in making good decisions concerning Truesdale's future."

Based upon that assumption, the implementation criteria will be specific statements that describe the relationship between or among land uses and establish criteria or design standards that new development must meet.

LAND USE TRANSITIONS

New development should provide, if needed, any screening, buffers, or additional setback requirements when located next to existing uses. Screening or buffers may be plant material, low earthen berms, solid fences, or any combination of the above. Boundaries between different land uses are done along streets, alleys or natural features (streams, railroads, etc.) whenever possible.

COMMUNITY GROWTH

New development should, to the greatest extent possible, be contiguous to existing development or services. This will allow for the logical and cost effective extension of streets and utility services. The City may authorize non-contiguous development if:

- The developer pays for the "gap" costs of extending services from the existing connections to the proposed development.
- The extension would open up needed or desirable areas of the community for additional growth.
- The development is related to adjacent/transitional agriculture uses.

The Future Land Use Plan, along with the Transportation Plan, provides the necessary tools to direct future development in Truesdale. The Future Land Use Plan is based upon existing conditions and projected conditions for the community.

COMMUNITY ENTRANCES

First impressions of the community are made at the entrances. These impressions are critical to a community's overall image and identity. An emphasis to establish a quality impression should be given to both new and existing developments located near community entrances. Larger setbacks, landscaping standards, and development codes are ways communities can achieve these positive impressions.

FUTURE DEVELOPMENT CHALLENGES/BARRIERS

The biggest challenge to new development is the city's lack of a central wastewater system. The city is currently in the process of installing a central system thus opening the city up to future development.

ANNEXATION

As the City grows in size it must look for opportunities to extend its borders to provide a superior quality of life for its residents. To do this, the State of Iowa has established a process for communities to expand their municipal boundary into areas that are contiguous to the community, provided such actions are justified. According to the Code of Iowa, property may be annexed into a City either through a voluntary or involuntary petition, although the affected City as well as the State of Iowa's City Development Board must take action upon both types of petitions.

Annexation of urban/suburban areas adjacent to existing municipal boundaries can be driven by many factors. The following are reasons for annexation to be considered are:

• Create a more uniform and orderly municipal boundary.

• Provide municipal services. Municipalities are created to provide the governmental services essential for sound urban development and for the protection of health, safety and well being of residents in areas that are used primarily for residential, industrial, and commercial purposes.

• Better ensure orderly growth pursuant to housing, land use, building, street, sidewalk, sanitary sewer, storm sewer, water, and electrical services.

• Provide more equitable taxation to existing property owners for the urban services and facilities that non-residents in proposed annexation areas use on a regular basis such as parks, streets, public infrastructure, emergency services, retail businesses, and associated support.

• Ensure ability to impose and consistently enforce planning processes and policies.

• Ability of residents of urban areas adjacent to the village to participate in municipal issues, including elections that either do or will have an impact on their properties.

• Anticipate and allocate resources for infrastructure improvements to affected annexed areas.

• Increase number of street and lane miles while increasing dollars received from the State Department of Transportation.

• Provide long term planning abilities as it relates to growth and provision of services.

Concerning a petition for Involuntary Annexation, Section 378.11 of the Code of Iowa states:

"A petition for incorporation, discontinuance, or boundary adjustment may be filed with the board by a city council, a county board of supervisors, a regional planning authority, or five percent of the qualified electors of a city or territory involved in the proposal. Notice of the filing, including a copy of the petition, must be served upon the council of each city for which a discontinuance or boundary adjustment is proposed, the board of supervisors for each county which contains a portion of a city to be discontinued or territory to be incorporated, annexed or severed, the council of a city if an incorporation includes territory within the city's urbanized area, and any regional planning authority for the area involved."

"Within ninety days of receipt of a petition, the board shall initiate appropriate proceedings or dismiss the petition. The board may combine for consideration petitions or plans which concern the same territory or city or which provide for a boundary adjustment or incorporation affecting common territory. The combined petitions may be submitted for consideration by a special local committee pursuant to section 368.14A."

The petition must substantially include the following information as applicable:

- 1. A general statement of the proposal.
- 2. A map of the territory, city or cities involved.
- 3. Assessed valuation of platted and unplatted land.
- 4. Names of property owners.
- 5. Population density.
- 6. Description of topography.
- 7. Plans for disposal of assets and assumption of liabilities.
- 8. Description of existing municipal services, including but not limited to water supply, sewage disposal, and fire and police protection.

TRANSPORTATION FACILITIES AND SYSTEM FUTURE

Transportation networks tie communities together and provide a link to the outside world. Adequate transportation systems are essential for the safe and efficient flow of vehicles and pedestrians, and provide access to all parts of the city. The Transportation Plan will identify future improvements necessary to provide safe and efficient circulation of vehicles within Truesdale, including new projects that ensure effective implementation of the Future Land Use Plan.

The Code of Iowa, Chapter 306.4 provides the necessary jurisdiction of municipalities over their street systems. The chapter states, "Jurisdiction and control over the municipal street system shall be vested in the governing bodies of each municipality; except that the department and the municipal governing body shall exercise concurrent jurisdiction over the municipal extensions of primary roads in all municipalities. When concurrent jurisdiction is exercised, the department shall consult with the municipal governing body as to the kind and type of construction, reconstruction, repair, and maintenance, and the two parties shall enter into agreements with each other as to the division of costs thereof."

STREET AND ROAD CLASSIFICATION SYSTEM

There are five function classifications of highways, roads, and streets in Iowa according to the level of service provided. The classification of streets and roads in each community is periodically updated to be current with city boundary changes and the function of the streets. The classification system serves as a basis for determining future priorities, funds distribution, and jurisdiction over the various highways, roads, and streets in the State. These classifications are as follows:

Expressways/Interstate

Expressways are restricted access, free-flow roads designed to carry high traffic volumes at high speeds with minimum friction. All traffic movement is lane separated by flow direction and all intersections with local and regional roads are made with grade separated interchanges.

At the time of the planning period, Truesdale did not have an expressway or interstate located within its corporate limits.

Principal Arterials

Principal arterials are roads that serve regional needs and connect major activity centers. Principal arterials usually serve the highest traffic corridors and are designated to accommodate relatively high speeds. Special traffic control devices, such as traffic signals, raised medians, and special turn lanes are usually used in controlling and separating traffic flows.

At the time of the planning period, Truesdale had one principal arterial, US Highway 71 running east and west one half mile south of the city.

Minor Arterials

Minor arterials are streets that connect and support the principal arterials within a community. These streets aid in connecting major activity centers with other parts of the city. Minor arterials typically allow access onto the adjacent properties while accommodating numerous left-turn movements and curb cuts. These streets are typically designed for speeds of 40 miles per hour or less.

Collectors

The collector street system links neighborhoods together and connects these neighborhoods with arterials, expressways, and activity centers. Collectors are usually designed for low speeds of 30 miles or less. Collectors are designed to connect the motoring public from the arterials to their ultimate designations, especially within residential neighborhoods.

Local

The remaining streets are classified as local service streets that provide access to adjoining properties within the city and connect to the collector and arterial street system.

Land use and transportation creates a pattern for future development. An improved or new transportation route generates a greater level of accessibility and determines the way adjacent land may be utilized in the future. In the short term, land use can shape the demand for transportation corridors. For example with an anticipated increase in industrial development, roadways would need to be improved or constructed to handle an increase in heavy truck traffic.

The adequacy of a community's transportation and circulation system will have a substantial impact on the rate and pattern of its future growth and development. Ensuring the transportation system is able to expand efficiently and

remains consistent with the Future Land Use Plan requires careful, long-range planning efforts. The transportation and circulation needs depend upon how closely the street network can be matched to the existing land use patterns. It is important that the future land use pattern be considered along with the existing pattern when decisions regarding street classification are determined. The street system is based upon factors such as traffic demand and trip generation, which in turn forms the basis for a classification system and appropriate design standards.

FIGURE 8: TRANSPORTATION PLAN MAP

PLAN IMPLEMENTATION

PLAN IMPLEMENTATION

ACHIEVING TRUESDALE'S FUTURE PLAN

Successful city plans have the same key ingredients: consensus, ideas, hard work, and the application of each of these things in solving community problems. This section of the plan contains the inspiration of the many City officials and residents who have participated in the planning process. Nevertheless, the ultimate success of this plan remains in the dedication offered by each and every resident.

There are numerous goals and objectives in this plan. It is recommended to review the relevant goals during planning and budget setting sessions. However, it is also recommended that the City select elements of the plan for immediate action; the goals of highest priority which are described below as the Action Plan.

If the City of Truesdale develops a Zoning Ordinance and Subdivision Regulations they will need to develop a Planning and Zoning Commission. Truesdale may want to consider working with Buena Vista County for any zoning assistance if regulations are established.

ACTION AGENDA

The Action Agenda is a combination of the following:

- Goals and Objectives
- Growth Policies
- Land Use Policies
- Support programs for the above items

It will be critical to earmark the specific funds to be used and the individuals primarily responsible for implementing the goals and policies in Truesdale.

SUPPORT PROGRAMS FOR THE ACTION AGENDA

Four programs will play a vital role in the success of Truesdale's plan. These programs are:

- 1. Capital Improvements Financing--an annual predictable investment plan that uses a six to ten-year planning horizon to schedule and fund projects integral to the plan's implementation.
- 2. Zoning Regulations--updated land use districts can allow the City to provide direction for future growth.
- 3. Subdivision Regulations--establish criteria for dividing land into building areas, utility easements, and streets. Implementing the Transportation Plan is a primary function of subdivision regulations.
- 4. Plan Maintenance--an annual and five-year review program will allow the City flexibility in responding to growth and a continuous program of maintaining the plan's viability.

PLAN MAINTENANCE

ANNUAL REVIEW OF THE PLAN

A relevant, up to date plan is critical to the on-going planning success. To maintain the confidence of both public and private sector, evaluate the effectiveness of planning activities, and most importantly, to make mid-plan corrections on the use of City resources, the plan must be current. Thus, an annual review should occur when the City Council, residents, and staff are able to review the plan and recommend necessary changes.

After adoption of the comprehensive plan, opportunities should be provided to identify any changes in conditions that would impact elements or policies of the plan. At the beginning of each year a report should be prepared by the Planning and Zoning Commission that provides information and recommendations on whether the plan is current in respect to population and economic changes and if the recommended policies are still valid for the City and its long-term growth.

The Planning and Zoning Commission should hold a public hearing on this report in order to:

- 1. Provide citizens or developers with an opportunity to present possible changes to the plan;
- 2. Identify any changes in the status of projects called for in the plan; and
- 3. Bring forth any issues, or identify any changes in conditions, that may impact the validity of the plan.

If the Commission finds major policy issues or major changes in basic assumptions or conditions have arisen which could necessitate revisions to the plan, they should recommend changes or further study of those changes. This process may lead to identification of amendments to the plan that would be processed as per the procedures in the next section.

UNANTICIPATED OPPORTUNITY

If major new, innovative development opportunities arise that impact several elements of the plan and that are determined to be of importance, a plan amendment may be proposed and considered separately from the annual review and other proposed plan amendments. The City Council or Planning and Zoning Commission shall compile a list of proposed amendments received during a year in preparation for a report to provide pertinent information on each proposal, and recommend action on the proposed amendments. The Code of Iowa and should provide for organized participation and involvement of interested citizens.

METHODS FOR EVALUATING DEVELOPMENT PROPOSALS

The interpretation of the plan should be composed of a continuous and related series of analyses, with references to the goals and policies, the overall land use plan, and specific land use policies. Moreover, when considering specific proposed developments, interpretation of the plan should include a thorough review of all sections of the plan.

If a development proposal is not consistently supported by the plan, serious consideration should be given to making modifications to the proposal, or the following criteria should be used to determine if a comprehensive plan amendment would be justified:

- The character of the adjacent neighborhood
- The zoning and uses on nearby properties
- The suitability of the property for the uses allowed under the current zoning designation

• The type and extent of positive or detrimental impact that may affect adjacent properties, or the City at large, if the request is approved

- The impact of the proposal on public utilities and facilities
- The length of time that the subject and adjacent properties have been utilized for their current uses

• The benefits of the proposal to the public health, safety, and welfare compared to the hardship imposed on the applicant if the request is not approved

• Comparison of the existing land use plan and the proposed change regarding the relative conformance to the goals and policies

Consideration of professional staff recommendations

IMMEDIATE RECOMMENDATIONS

- 1. Adopt the Comprehensive Development Plan
- 2. Establish a zoning ordinance and subdivision regulations
- 3. Establish a Planning and Zoning commission

SHORT TERM RECOMMENDATIONS

- 1. Update and adopt building codes that consider hazard mitigation, improved building technology, and environmentally sensitive factors
- 2. Work with property owners and residents to develop methods and strategies to redevelop the downtown
- 3. Develop methods to provide for ongoing maintenance and replacement of facilities and equipment
- 4. Work with businesses in the City to develop an economic development strategy

LONG TERM RECOMMENDATIONS

- 1. Begin working with area stakeholders to identify and utilize programs and strategies to maximize housing opportunity in the City
- 2. Work with residents, businesses, and property owners to develop methods and policies that reduce the amount of runoff, erosion, and other pollutants

CONTINUING RECOMMENDATIONS

1. Develop a public education program for residents, businesses, and property that provides information about the ongoing planning process and how they can be involved.

PUBLIC EDUCATION

Finally, broad public support and involvement is necessary for the development and use of nearly any implementation policy or program. If adequate support is to be developed, a permanent program educating residents is necessary. People who understand the methods and priorities of meeting the needs of the community must take the initiative to stimulate

the interest and the understanding required to ensure action is taken. The governing body of Truesdale should strive to implement an active public participation process by creating an educational process on land use issues annually.

Some of the objectives of the comprehensive plan cannot be achieved unless the actions of two or more public agencies or private organizations can be coordinated. Frequently constraints prevent organizations from working with one another (i.e. financial resources, legal authority, restriction of joint uses of facilities, etc). Efforts should be made to bridge this gap with open communication, cooperation, and the realization that the issue at hand could benefit the health, safety, and general welfare of the residents in Truesdale.